# St. Francis



**2013 ADOPTED BUDGET** 

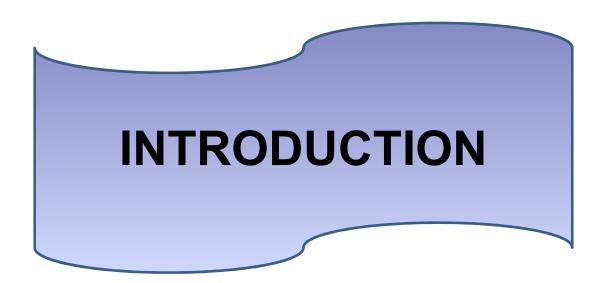
#### **TABLE OF CONTENTS**

INTRODUCTION	
Letter of Transmittal Community Profile Principal City Officials Budget Overview Organizational Chart Summary of Personnel Listing of Personnel Positions Budget Award	3 5 7 9 18 19 20 21
BUDGET/FINANCIAL POLICIES	
Budget Process Financial Policies Fund Structure	25 27 32
BUDGET SUMMARY - ALL FUNDS	
Revenue Sources Revenue Summary Expenditure Summary Changes in Fund Balances	39 46 50 52
GENERAL FUND	
Statement of Revenues, Expenditures, and Changes in Fund Balance Revenues Expenditures	57 58
General Government City Council Charter Commission City Administration	60 62 63 64
Elections Finance Auditing and Accounting Assessing	65 66 67 68
Legal Government Buildings Public Safety Police Fire	69 71 72 74 75
Public Works Streets Recycling	76 78 79
Culture and Recreation Community Center Parks Community Development	80 82 83 84
Planning and Zoning Building Inspections Miscellaneous Unallocated	86 87 88 90

#### **TABLE OF CONTENTS**

SPECIAL REVENUE FUNDS	
Park Development Fund Gambling Fund Police Forfeiture Fund Tax Increment Turtle Ridge Fund	93 94 95 96
ENTERPRISE FUNDS	
Water Fund Sanitary Sewer Fund Municipal Liquor Store Fund	99 103 107
CAPITAL OUTLAY AND CAPITAL PROJECTS FUNDS	
Capital Outlay Overview Statement of Revenues, Expenditures, and Changes in Fund Balance	113
Capital Projects Fund Creekview Estates Fund	117 118
Fire Truck Replacement Fund Ivywood Street & 230th Lane Fund Trunk Utilities River's Edge Fund	119 120 121
Watermain Looping Fund	122
DEBT SERVICE SUMMARY	
Legal debt margin Bond issue details 2007 Debt Service Fund 2012 EDA Lease Revenue Debt Service Fund	125 126 128 129
SUPPLEMENTARY INFORMATION	
Demographic and Statistical Information Principal Taxpayers Tax Base, Tax Levies and Tax Rates Glossary of Terms Acronyms	133 137 138 141 147





THIS PAGE LEFT BLANK INTENTIONALLY



23340 Cree Street NW St. Francis, Minnesota 55070 763-753-2630 FAX 763-753-9881

#### Letter of Transmittal

Honorable Mayor and Council Members:

In compliance with State Statutes, I am pleased to present the 2013 Budget for the City of St. Francis. This budget document should be viewed as more than just a collection of financial data, but as the financial plan in which the organization will implement and accomplish Council policies, as well as meet the needs of the community and residents. In addition to the financial data contained within, this document includes information on the City organization, describes programs and services, and provides statistical values measuring activity performance and workloads.

The 2013 budget, in the amount of \$9,113,349 includes all of the funds for the City of St. Francis and reflects a 9.7% increase from the previous year's budget. The budget, as presented, reflects Council's direction and staff commitment to achieve a cost-effective, efficient and high-quality service delivery model. Essentially, the 2013 Budget is a reflection of the City's commitment to live within its means, and ensure that tax dollars are wisely managed and expended in as prudent a manner possible to achieve high-quality service outcomes.

Council priorities established during the past few strategic planning retreats include:

Development of commercial and industrial sites – the City has designated sites through its comprehensive plan for both commercial and industrial sites. The Council continues to discuss water and sewer growth areas north along Highway 47. Council desires to lead economic development in industrial areas where the private sector is hesitant to outlay the upfront money to get development started.

Exploring additional City Communication with Citizens – the city website continues to be the primary source for timely, accurate information and forms. The City continues to utilize both Facebook and Twitter for additional information efforts.

Continue work on extending Bridge Street through to Highway 47 – this is an extensive undertaking and requires cooperation of the State, County and School District. This will also require a significant budget allocation to plan, lobby and hopefully implement. Effort has been undertaken to have updated information and study to extend Bridge Street. Plans will be revisited on how to proceed. In addition, Anoka County was awarded Federal Transportation monies to proceed with our first two round-a-bouts in St. Francis. Discussion will continue with the County, ISD #15 and the City on the impact this will have on Bridge Street traffic and businesses.

Reinventing the traditional way government services are provided. The Council continues to look and occasionally completes "pilot projects" to test new types of governmental service delivery.

The adopted budget provides a 4% increase in property taxes. The levy of \$2,988,086 represents a 4% increase over 2012. This translates to a 17.7% increase on a median value home.

The City Council openly discussed additional cuts for immediate budget impact as well as cuts which will provide for a long term reduction in governmental spending.

Conserving the financial resources of the City is more important than ever. The budgeting function is the primary tool the Council has to make sure the City's limited resources are wisely utilized and to establish department objectives for the coming year. The Council will continue to hold discussions on how Federal, State, County and local financing will evolve in the future. Current statewide discussions are being held to describe the future on government finance "as-is" verses what state and local government finance will be in the future. Through these discussions and studies we will be able to better refine exactly what service we can afford to provide in the future. These studies will continue to ensure St. Francis is an affordable place to live while providing the services that make it a good place to call home.

Respectfully submitted.

Matthew L. Hylen City Administrator

#### **COMMUNITY PROFILE**

The City of St. Francis is located in the northernmost section of Anoka County, 12 miles north of Anoka and approximately 30 miles northwest of Minneapolis. The community can be accessed in a north southerly direction by State Trunk Highway 47 and County Road 24 in an east westerly direction.



St. Francis was originally known as the "Village of Otona" and was established in 1855 along the Rum River with a dam, grist, and a saw mill. The town was formally established as St. Francis in 1857. The Post Office was the first commercial building constructed in 1866, and in that year the Creamery Association was also built. Two other buildings were constructed during this period and still exist today: the Rum River Inn and the H.G. Leathers House. Both of these buildings are also listed on the National Register of Historic Places.

The community was an active center for milling lumber and flour in its early days. In the late 1880s, the population of St. Francis was almost 500, and the population actually held near that number until the 1960s. In 1923, the flour mill closed. Development of St. Francis in its early days suffered from the loss of the railroad as trade went to better transportation centers. From 1930 until 1960, agriculture was the community's economic mainstay.

During the late 1960's, St. Francis began to attract more residents and over the next few decades grew significantly. The community was incorporated in 1974, and with the assistance of a loan from the U.S. Department of Agriculture – Farmer's Home Administration, the City constructed and began operating a municipal sewer and water system. These systems attracted quality development into the area. By 1980, the population had grown from 897 to 1,184 and by 1990, the population had grown 117% to reach a total of 2,538 residents. Growth continued through the 1990s and has been particularly dramatic in the past years. Today, the population is approximately 7,218. Its small town character, its schools and accessible location has attracted and continues to attract new residents, particularly young families.

St. Francis is a home rule charter city. Minnesota has two basic types of cities – home rule and statutory – which influence cities' organization and powers. The difference is the type of enabling legislation from which the municipality gains its authority. Home rule cities obtain their powers from a locally enacted home rule charter which is essentially a city constitution. Statutory cities get their power from Chapter 412 of Minnesota Statutes. Home rule charter cities can exercise any powers in their locally adopted charters as long as there's no conflict with state law. Conversely, charter provisions can specifically restrict the powers of a city.

St. Francis operates under the Council/Administrator form of government. An elected City Council sets the policy and overall direction for St. Francis. Then city staff, under the direction of a city administrator, carries out council decisions and provides day-to-day city services. The city administrator is accountable to the City Council.

The City Council consists of a Mayor and four Council Members elected at-large. City elections are held in even numbered years, with the Mayor serving a two-year term and all Council Members serving four-year terms.

The City of St. Francis provides a full range of The general governmental functions include police and fire protection, street maintenance, engineering, planning and zoning, parks and recreation, economic and community development and general legislative administrative services. The City also operates as enterprise funds the following services: water, sewer and a municipal liquor store.



St. Francis is served by Independent School District #15. They serve the communities of St. Francis, East Bethel, Bethel, Oak Grove, Andover, Athens, Nowthen and Stanford. The school district offices as well as the bus garage and several of the school buildings are located within the City limits.



The Rum River runs north/south through the central area of St. Francis offering scenic views and canoeing opportunities. Rum River North County Park, an Anoka County Park, consists of 80 acres located near the south-central boundary of St. Francis. It is the northern access to the Rum River Canoe Corridor and offers amenities such as picnic shelters, biking and hiking trails, campsites and observation decks.

# CITY OF ST. FRANCIS, MINNESOTA PRINCIPAL CITY OFFICIALS

#### **DECEMBER 2012**

#### CITY COUNCIL

JERRY TVEIT, MAYOR Term Expires 12-31-2012

STEVE KANE, COUNCILMEMBER Term Expires 12-31-2012

JEFFREY SANDOVAL, COUNCILMEMBER Term Expires 12-31-2012

AMY LAZERE, COUNCILMEMBER Term Expires 12-31-2014 CHRISTOPHER MCCLISH, COUNCILMEMBER
Term Expires 12-31-2014

#### CITY MANAGERIAL STAFF

Employee	Position	Date Appointed
Matthew Hylen	City Administrator	November 14, 2005
Barbara Held	City Clerk	July 1, 1991
Darcy Mulvihill	Finance Director	June 28, 2010
Jeffery Harapat	Police Chief	September 1, 2007
Dean Kapler	Fire Chief	May 16, 2011
Paul Teicher	Public Works Director	April 14, 2008
John Schmidt	Liquor Store Manager	November 12, 2007

THIS PAGE LEFT BLANK INTENTIONALLY

#### **BUDGET OVERVIEW**

# Challenges for the 2013 Budget

Challenges that frame the development of the 2013 Budget include:

<u>Levy</u> – For the 2013 tax levy, the Legislature did not reinstate levy limits. The Market Value Exclusion program does continue for 2013. This program gives homestead properties valued at less than \$413,778, an exclusion of the market value from property taxes. This shifted the taxes that would be paid by this part of the excluded property mostly onto commercial and industrial properties. The city did increase the levy by 4% in 2013 which is an increase of \$114,926.

<u>Loss of state aid</u> – To date the City has lost a total of \$465,909 in Local Government Aid and Market Value Homestead Credit which was due from the state.

<u>Volatility in fuel and energy costs</u> – Fuel and energy costs remain volatile and are outpacing general inflation. The fluctuations in gas prices can affect every department.

Maintaining a competitive employee compensation and benefit package – In an effort to attract and retain high-performing employees, the City makes great effort to ensure that the City's compensation and benefit package is commensurate with peer communities. Union contracts with the City's two collective bargaining units were negotiated in 2012. Currently, City of St. Francis employees are far below our peer communities with respect to health insurance benefits. This will be an issue discussed during the next contract negotiations.

Revenues (net of transfers and debt proceeds) up by 1.9%

The 2013 budget anticipates revenues (net of transfers and debt proceeds) in the amount of \$8,171,229, an increase of \$152,282 (1.9%) from 2012. The primary reason for this increase is the increase in the tax levy for 2013. There was also a decrease in sales at the liquor store based on current sales. The sales figures each year are analyzed to try and set reasonable budgets. The City also continues to review its fee schedule to determine what, if any, changes need to be implemented in future years for water and sewer rates.

#### **Revenue Comparison**

Fund	2012	2013	\$ Change	% Change
General	\$3,797,737	\$3,864,729	\$66,992	1.76%
Special Revenue	17,880	15,200	(2,680)	-14.99%
Debt	47,400	47,300	(100)	-0.21%
Capital	46,250	57,500	11,250	24.32%
Enterprise	4,109,680	4,186,500	76,820	1.87%
TOTAL	\$8,018,947	\$8,171,229	\$152,282	1.90%

Expenditures (net of transfers and refunded debt service) down 8.89%

Expenditures (net of transfers and refunded debt service) in the 2013 Budget are 8.89% \$694,728 more than 2012.

**Expenditure Comparison** 

Fund	2012	2013	\$ Change	% Change			
General	\$3,566,137	\$3,701,477	\$135,340	3.80%			
Special Revenue	24,155	24,230	75	0.31%			
Debt	103,208	620,652	517,444	501.36%			
Capital	46,090	0	(46,090)	-100.00%			
Enterprise	4,074,151	4,162,110	87,959	2.16%			
TOTAL	\$7,813,741	\$8,508,469	\$694,728	8.89%			

The main reasons for this increase are the addition of sealcoating back to the street maintenance budget and the bond payments on the new EDA Lease Revenue bonds, which funded the new Police/Public Works Building in 2012.

Tax levy for 2013 is 4% change

The City's tax levy for 2013 is \$ 2,988,086 while the 2012 levy was \$2,873,160. This is an increase of \$114,926 or 4%. The median home value in the City of St. Francis dropped from \$133,200 in 2012 to \$114,500 in 2013. A median home will pay \$551/year in city taxes.

The basic formula for computing the property tax for a parcel is:

Parcel Market Value x Class Rate(s) = Tax Capacity
Tax Capacity x Tax Capacity Rate = Parcel Property Tax

County assessors value all property in the City annually. There is a lag time between when the property value is set and when the taxes are paid. For example, the market values that are set in 2012 are the basis for the taxes payable in 2013. The total of all the individual market values determines the total market value of the City.

In Minnesota, the assessor's estimated market values are reduced by different percentages (class rates), depending on the property type, to calculate a taxable value called tax capacity. The table below is a partial listing of class rates for taxes for the years specified:

	Payable 2010	Payable 2011	Payable 2012
Property Type	Class Rate	Class Rate	Class Rate
Homestead			
0 to \$500,000	1.00%	1.00%	1.00%
Over \$500,000	1.25%	1.25%	1.25%
Non-Homestead (Single Family)			
0 to \$500,000	1.00%	1.00%	1.00%
Over \$500,000	1.25%	1.25%	1.25%
Apartments			
Regular	1.25%	1.25%	1.25%
Low Income	0.75%	0.75%	0.75%
Commercial/Industrial			
0 to \$150,000	1.50%	1.50%	1.50%
Over \$150,000	2.00%	2.00%	2.00%

For taxes payable in 2013 on a single family home occupied by the owner with an assessor's estimated market value of \$200,000, the tax capacity is calculated as follows:

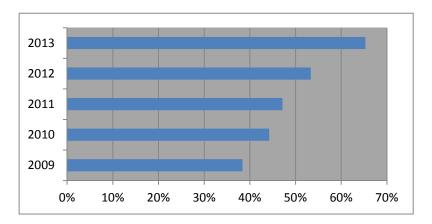
$$200,000 \times 1.00\% = 2,000$$

When the City of St. Francis levies property taxes, the amount levied is allocated to property owners based on the tax capacity of their property. The total tax capacity is computed by factoring adjustments for tax increment districts and fiscal disparities. The adjustment for tax increment districts reduces the tax base for the value of the new development in a specified area. This allows the city to use the additional property taxes generated by the development to pay for certain expenses. The adjustment in tax base for fiscal disparities provides for sharing throughout the Twin Cities metropolitan area of a percentage of the growth in commercial and industrial tax base values. The growth is contributed to an area-wide tax base pool. A distribution index, based on the factors of population and property market value per capita, is used to allocate the area-wide tax base pool back to each taxing district. The following table provides a breakdown of St. Francis' tax base values:

Tax Capacity	2011	2012	2012
Real Estate/Personal Property	5,001,114	4,491,688	3,946,348
Tax Increment Districts	(12,820)	(12,628)	(11,899)
Sub-Total	4,988,294	4,479,060	3,934,449
Fiscal Disparities:			
Contribution	(341,228)	(323,392)	(310,151)
Distribution	1,531,408	1,383,468	1,320,087
Total Tax Capacity	6,178,474	5,539,136	4,944,385
Percent change	-7.48%	-10.35%	-10.74%

The tax capacity rate is arrived at by dividing the tax levy amount by the total tax capacity of the city's tax base. This rate is then applied to the tax capacity of the property to determine the amount of taxes due. The tax capacity rate for the city property tax levy for the past few years has been as follows:

2009 38.39%2010 44.24%2011 47.13%2012 53.34%2012 65.27%



Using the prior example of a single family home with an estimated market value of \$200,000, the approximate city tax for 2013 would be:

$$2,000 \times 65.27\% = 1,305.40$$

There are other factors taken into consideration when computing the final tax amount. This example is intended to give an estimate of the city's property tax amount. City property taxes are only a portion of the total tax bill for property owners. In Minnesota, property taxes are also levied by school districts, counties and miscellaneous taxing districts. The property tax bill for each property owner is equal to each taxing district's tax rate multiplied by the property value and then added together.

**Staffing** 

The number of full time equivalent positions dropped to 30 for the 2013 budget year.

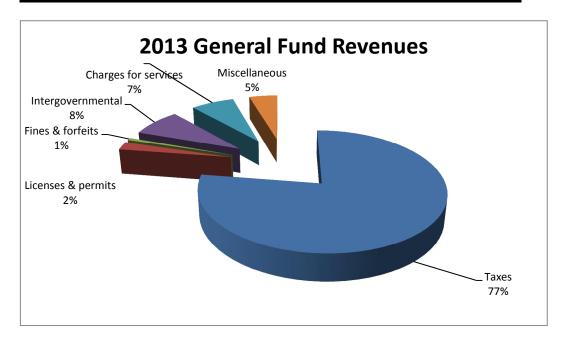
Additional employees were requested by departments during the budget process, but none of them are included in the 2013 Budget even though the need is there. Staff currently needed by the City includes:

Police Officers
Community Development Director/EDA

General Fund Revenues (net of transfers) up 1.76%

The 1.76% increase in General Fund revenues (net of transfers) amounts to \$66,992 more revenues than 2012. Taxes are \$19,677 higher than the 2012 Budget and they represent 77% of the revenues for the General Fund. Local Government aid, which is part of Intergovernmental Revenue, was budgeted at \$80,930 which was the amount received in 2012.

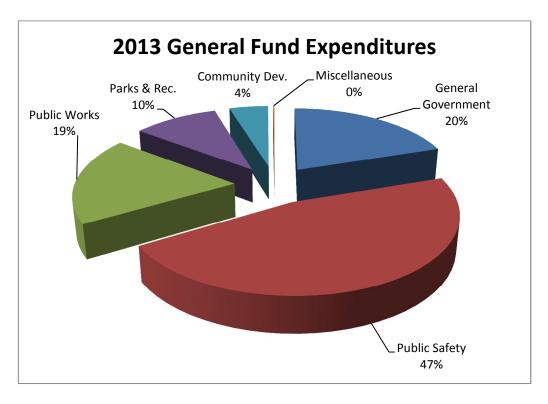
	2012	2013	\$ Change	% Change
Taxes	2,970,523	2,990,200	19,677	.66%
Licenses & permits	66,330	90,668	24,338	36.69%
Fines & forfeits	31,260	27,230	(4,030)	-12.89%
Intergovernmental	289,080	311,071	21,991	7.61%
Charges for services	287,179	268,733	(18,446)	-6.42%
Miscellaneous	135,765	176,827	23,462	15.30%
TOTAL	3,780,137	3,864,729	66,992	1.76%



General Fund
Expenditures
(net of
transfers) up
3.8%

The 2013 Budget includes recommended expenditures (net of transfers) that are 3.8% higher than the 2012 Budget. This is an increase of \$135,340 over the previous year with the largest increase being recognized in the Public Works budget.

	2012	2013	\$ Change	% Change
General Government	727,685	736,355	8,670	1.19%
Public Safety	1,660,072	1,725,722	65,650	3.95%
Public Works	595,940	694,260	98,320	16.50%
Parks & Rec.	430,970	370,160	(60,810)	-14.11%
Community Dev.	145,370	168,880	23,510	16.17%
Miscellaneous	6,100	6,100	-	0.00%
TOTAL	3,566,137	3,701,477	135,340	3.80%



General Fund Fund Balance will be 45.3% of Budget The State Auditor recommends that cities maintain unreserved fund balances in their general fund of approximately 35 to 50 percent of fund operating revenues or no less than five months of operating expenditures. The 2013 budget projects a fund balance of 45.3% of fund operating revenues and 5.7 months of operating expenditures. This should provide a sufficient balance to cover cash flow needs and unexpected expenditures.

#### Debt Service Funds

The City has two debt service funds to account for debt. Fund 311 accounts for the 2007 bonds related to street improvements. This is funded through property taxes, special assessements and transfers. The other fund is EDA Lease Revenue Bonds (330). This bond was sold in 2012 to financing the new Police/Public Works Building. This will be repaid with transfers from the General Fund, Water Fund and Sewer Fund.

Debt for the Water and Sewer Enterprise funds are accounted for in the respective funds.

Outstanding debt at December 31, 2012 is calculated at \$23,289,000.

#### Capital Improvements

The 2013 Budget implements the first year of the 2013-2017 Capital Improvement Plan (CIP) adopted by the City Council on August 6, 2012. This five-year plan is updated annually through a comprehensive capital needs planning process. Some of the projects listed in the CIP are not included in the annually adopted budget because budgets are not established until after a public hearing is held and the City Council approves the project. This process is normally used for street projects and building construction because of the size of the project and the uncertainty of approval. Items from the 2013-2017 CIP which are included in the 2013 Budget are:

DEBT SERVICE PAYMENTS FOR POLICE STATION	190,000
SQUAD CAR REPLACEMENT	65,900
DEBT SERVICE PAYMENTS FOR POLICE STATION	190,000
BOBCAT ANNUAL REPLACEMENT	31,940
FORD ESCAPE	25,005
COOLER DOORS/LED LIGHTS	25,000

#### **Utility rates**

Water and sewer rates are set with the knowledge that predicting income is far more difficult than predicting expense and capital costs. In setting rates, the City expects fluctuations in consumption from year to year, and therefore expects a net loss in some years and a net profit in others. The rate setting process is designed to make gradual changes in rates whenever possible, focusing on a long-term strategy.

Current base rates and connection charges bring in \$335,700 in the Sewer Fund and \$321,800 in the Water Fund. The remaining revenue is from usage charges, penalties and interest earnings.

Utility rate history (usage is per 1,000 gallons; base is per equivalent connection):

	<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>
Water							
Base	10.00	11.00	11.50	11.50	11.50	11.75	11.75
Usage	3.00	3.50	3.50	Tiered	Tiered	Tiered	Tiered
MN Test Fee			.53	.53	.53	.53	.53
Sewer							
Base	10.00	11.00	12.00	12.00	12.00	12.25	12.25
Usage	2.00	2.50	3.50	3.85	4.20	4.55	4.55
_							

MN Statute 103G.291 was amended in 2008 to include a requirement for

public water suppliers serving more than 1,000 people to adopt a water rate structure that encourages conservation by January 1, 2010. It was determined that a tiered rate system was the easiest and fairest solution. The following tiered rate system is in place for water usage

Gallons per Equivalent Connection	Fee per 1,000		
	gallons		
0 - 14,999	\$4.05		
15,000 – 29,999	\$4.25		
30,000 - 44,999	\$4.95		
>= 45 000	\$5.95		

MN PFA, the lender on our new Water Treatment Plant, requires that the City collect amounts necessary to produce net revenues adequate to pay all principal and interest when due on the Note. If not, they can require us to have a rate increase or direct us to levy the amount through property taxes.

#### Water and Sewer Funds

Customers are billed for water and sewer charges on a monthly basis. Monthly billing assists in water conservation and leak detection by notifying customers of their usage every 30 days. The City contracts with an outside billing service for its utilities. Unpaid bills are the responsibility of the property owner and are certified to the property taxes each year.

Staff continues to monitor utility revenues to ensure financial stability.

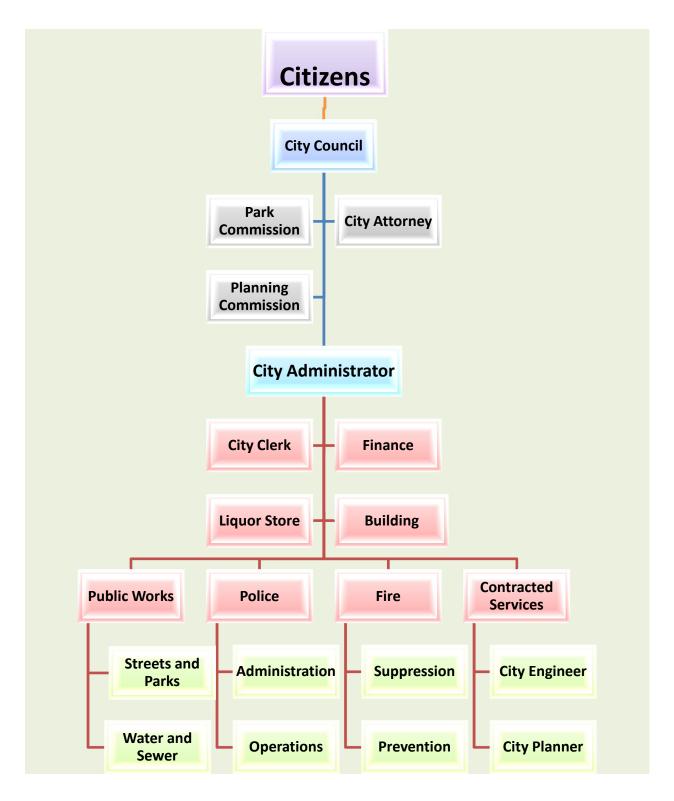
Expenditures from these funds are used for operation and maintenance, debt service, capital improvements, and infrastructure replacement relating specifically to the operation of water and sewer services. Major activity relating to these funds include:

- A Water Treatment Plant was constructed in 2008 with low interest financing provided through the MN Public Facilities Authority.
- It is anticipated that the City will need to construct a new Waste Water Treatment Facility in the future and land was purchased in 2007 to accommodate this project.
- A second river crossing vital for uninterrupted water service for those residents on the east side of the Rum River and necessary for efficient watermain system maintenance was completed in 2009.
- Construction of sanitary sewer and water mains to serve properties along Ambassador Boulevard as well as providing development opportunities for existing undeveloped properties was completed in 2011.

Liquor

The St. Francis Municipal Bottle Shop was established in 1964 and has been a key partner in the operation of the City. Records show that over \$500,000 of store proceeds have been used to support City purchases and various recreational activities within the City. The Bottle Shop has been a proud sponsor of the Pioneer Days fireworks display since 1999 and has also assisted with the financing of the Fire Department building expansion, Woodbury Park gazebo, Fire Department tanker, and various public safety equipment, just to name a few. Gross sales topped \$2 million for the first time in 2008 with gross profit at 25%.

## **ORGANIZATIONAL CHART**

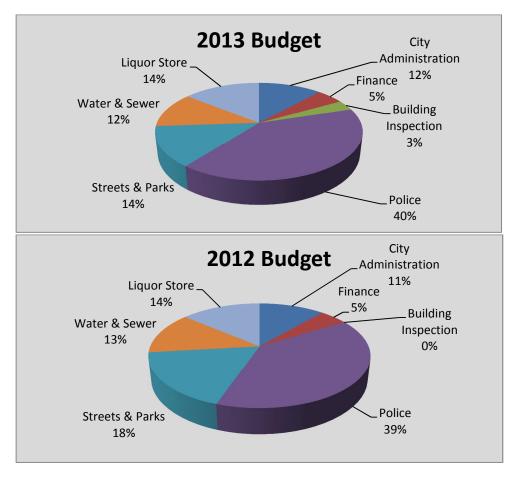


CITY OF ST. FRANCIS, MINNESOTA SUMMARY OF PERSONNEL

#### NUMBER OF BUDGETED REGULAR EMPLOYEES

	2012		2013		
	FULL	PART	FULL	PART	
	TIME	TIME	TIME	TIME	
City Administration	3.00	0.50	3.00	0.50	
Finance	1.00	0.50	1.00	0.50	
Building Inspection	0.00	0.00	1.00	0.00	
Police	12.00	0.00	12.00	0.00	
Streets & Parks	4.00	1.50	2.50 1.50		
Water & Sewer	4.00	0.00	3.50 0.00		
Liquor Store	2.00	2.25	2.00	00 2.25	
TOTALS	26.00	4.75	25.00	4.75	

The number of part-time employees listed is after conversion to full-time equivalents. Employee totals do not include paid-per-call firefighters, reserve officers, commission members or election judges.



## CITY OF ST. FRANCIS, MINNESOTA

LISTING OF PERSONNEL POSITIONS
BUDGETED FULL-TIME REGULAR EMPLOYEES 2011-2013

	BUDGETED FULL-TIME REGULAR EMPLOYEES 2011-201	3		
CODE		2011	2012	2013
<del></del>	CITY ADMINISTRATION			
101-41400	City Administrator	1.00	1.00	1.00
101-41400	City Clerk	1.00	1.00	1.00
	Receptionist/Office Support	1.00	1.00	1.00
	City Administration Department Total	3.00	3.00	3.00
	FINANCE			
101-41500	Finance Director	1.00	1.00	1.00
101 +1000		1.00	1.00	1.00
	Building Inspection			
101-42400	Building Inspector	0.00	0.00	1.00
	POLICE DEPARTMENT			<u>.</u>
101-42110	Police Chief	1.00	1.00	1.00
101 42110	Administrative Assistant	1.00	1.00	1.00
	Police Records Clerk	1.00	1.00	1.00
	Sergeant	1.00	1.00	1.00
	Investigator	1.00	1.00	1.00
	Police Officer	7.00	7.00	7.00
	Police Department Total	12.00	12.00	12.00
	STREETS & PARKS			
101-43100	Highways, Streets & Roads			
101-43100		0.25	0.25	0.20
	Public Works Director	0.35	0.35	0.20
	Asst. Public Works Director	0.10	0.10	0.00
	Streets & Parks Worker	2.10	2.10	1.50
101-45200	Parks			
	Public Works Director	0.35	0.35	0.20
	Asst. Public Works Director	0.10	0.10	0.00
	Streets & Parks Worker	0.90	0.90	0.50
101-43210	Recycling			
	Public Works Director	0.10	0.10	0.10
	Streets & Parks Worker	0.00	0.00	0.00
	Streets & Parks Department Total	4.00	4.00	2.50
	•	4.00	4.00	2.30
	WATER & SEWER			
601-49440	Water Operations:			
	Public Works Director	0.10	0.10	0.25
	Asst. Public Works Director	0.40	0.40	0.00
	Water/Wastewater Operator	1.50	1.50	1.50
602-49440	Sanitary Sewer Operations:			
	Public Works Director	0.10	0.10	0.25
	Asst. Public Works Director	0.40	0.40	0.00
	Water/Wastewater Operator	1.50	1.50	1.50
	Public Works Department Total	4.00	4.00	3.50
	MUNICIPAL LIQUOR STORE			
609-49750	Liquor Store Manager	1.00	1.00	1.00
	Liquor Store Asst. Manager	1.00	1.00	1.00
	Municipal Liquor Store Total	2.00	2.00	2.00
	TOTAL			
	IUIAL	26.00	26.00	25.00

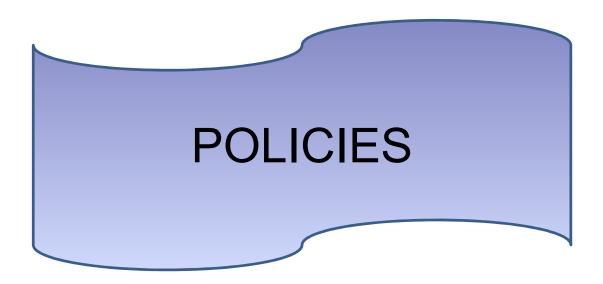


The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to City of St. Francis, Minnesota for its annual budget for the fiscal year beginning January 1, 2012. In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device.

This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

THIS PAGE LEFT BLANK INTENTIONALLY





THIS PAGE LEFT BLANK INTENTIONALLY

#### **BUDGET PROCESS**

One of the most important activities undertaken each year by the City is the budget process. The quality of decisions made in the budget process conveys the City's long-range plans and policies for current and future services and programs. The budget is a financial, planning, and policy document which reflects the allocation of limited revenue among competing uses and serves as a guide for the various departments in implementing their goals and objectives.

It is important that the budget process communicate and involve the citizens, elected officials, staff, management, businesses, and all other interested parties of the City by:

- · Identifying their issues and concerns,
- Obtaining their support for the budget process with different opportunities to get involved or express opinions,
- Achieving their knowledge and understanding of the goals and resource allocation.
- And reporting to them on services and resource utilization.

The budget process is a year-round activity because regular reporting is necessary to provide accountability, understanding, and confidence in the City. The City provides different types of reporting to facilitate this process. These reports include: quarterly newsletters, monthly department reports, monthly investment reports, budget document, and an audited comprehensive annual financial statement.

The annual budget process begins in February of each year. Department heads receive preliminary budget guidance from the City Administrator, with direction from the Mayor and Council. In April – May, department heads are given budget instructions and worksheets reflecting two-year historical data and current year budget and expenditure amounts. Each department is responsible for submitting the proposed budgets for their respective programs. They are asked to determine if there is a need to increase staff or if other major changes are needed. They are given approximately a month to finalize their research and submit the budget worksheets to the Finance Director by early June. Revenues are projected by the Finance Director. In budgeting revenues, a conservative approach is taken. For many revenue line items, actual data over the past three years is analyzed to identify inherent trends, and an adjustment is made for known events predicted to occur in the coming calendar year. The City Administrator and Finance Director meet individually with each department head to discuss the department's budget submittal, and changes are made, either increases or decreases, to accommodate the overall budget picture. Total budget requests are compared to revenue estimates to ensure that there is funding available to fund the proposed expenditures. Following the individual meetings, budget workshops are held with the City Council. The submittal of the Proposed Budget is followed by a series of public presentations to the City Council that are designed to give the Council and citizens an overview of the Budget, and to prepare the Council in making informed budget decisions. The final document is adopted in December following the required public hearings. A more detailed timeline for the budget process is as follows:

February

\* Council-staff retreat to discuss goals and priorities for CIP and Budget.

March

\* Finance Director prepares initial draft of Debt Service Budget.

April

\* Finance Director prepares personnel cost estimates.

May

- \* Finance Director prepares budget worksheets and instructions for department heads.
- \* City Administrator distributes budget preparation materials to department heads.
- \* Finance Director prepares preliminary revenue estimates.

June

- \* Finance Director prepares initial draft of Capital Budget.
- \* Budget requests are due from department heads.
- \* Finance Director prepares preliminary report for the City Administrator on the Budget.
- \* City Administrator and Finance Director meet with department heads to discuss budget requests.
- \* Final decisions made regarding Operating, Capital and Debt Service Budgets.
- \* Final General Fund revenue estimates prepared by Finance Director.

July

\* Budget workshops held with City Council as needed.

August

\* Finance Director makes final changes for the Proposed Budget.

Prior to Sept. 15<sup>th</sup>

\* At a Council meeting, the public hearing date on the proposed budget and proposed tax levy are approved by the Council.

By Sept 15<sup>th</sup>

\* Finance Director certifies preliminary levy and hearing date to Anoka County.

Sept/Oct

\* Budget presentations held with City Council as needed.

November

\* County auditor mails tax notices to each taxpayer.

December

- Public hearings and Council adoption of the Budget and tax levy. Finance Director and City Clerk arrange publication of public hearing notice not less than two, no more than six, business days before the first hearing.
- \* Finance Director prepares tax certification forms for Anoka County. Summary Budget Statement published in accordance with the State Auditor's guidelines. Certification of Compliance with Truth in Taxation and Property Tax Levy Report requirements filed with State Department of Revenue.

#### FINANCIAL POLICIES

#### **Balancing the Budget**

The City recognizes that its citizens deserve a commitment from the City to live within its means and that a balanced operating budget is the cornerstone of fiscal responsibility. A balance must be struck between revenues and expenditures so the public can realize the benefits of a strong and stable government. Annual operating expenditures (personnel costs, operating expenses, capital expenses and transfers) will be fiscally balanced with revenues or income estimates that can be reasonably and normally projected to be received during the fiscal year.

On an annual basis the City will present a balanced General Fund operating budget to the City Council. Total resources available, including fund balances plus projected revenue, shall be equal to or greater than the projected expenditures for the coming year. In the event a budget deviates from being presented as balanced, full disclosure and City Council approval will be required including the factors affecting the budget such as economic factors or emergency capital expenditures.

- Any increase in expenses that requires budget revision shall be offset by a budget transfer, increased revenue or use of fund balance.
- Any significant decrease in revenue that results in a budget imbalance shall be offset by a budget revision to reduce expenditures. Any minor decrease in revenues that results in a budget imbalance shall be assumed to be offset by departments that won't spend their entire expenditure budget.
- Temporary shortages, or operating deficits, can and will occur due to extraordinary events and circumstances. These operating deficits will not be tolerated as an extended trend.
- Any year-end operating surpluses will revert to unappropriated balances for use in maintaining reserve levels set by policy or transferring for use in capital projects or "one-time only" projects.
- Special Revenue Funds are supported by special levies and fees, grants or intergovernmental revenues. Expenditures in these funds are strictly limited to the mandates of the funding source.

### Long-Range Planning and Fund Balance

A good budget process incorporates a long-term perspective to assess the financial implications of current and proposed operating and capital budgets, budget policies, cash management and investment policies, programs and assumptions. This information is important in making quality decisions for both the current and future needs of the City.

Maintaining an adequate fund balance is essential. The City shall establish a reserve general fund balance in order to accommodate unexpected operational changes, legislative impacts or other economic events affecting the City's operations that could not have been reasonably anticipated. The goal is to establish an unreserved fund balance in the General Fund that is equivalent to forty percent (40%) of General Fund

revenues. Fund balance is defined as the difference between assets and liabilities reported in a governmental fund. This unreserved fund balance will be used to meet cash flow needs until the first property tax and state aid payments are received at mid-year and to provide for unanticipated expenditures, revenue shortfalls, and emergency situations which may occur.

#### **Capital Improvement**

The City shall establish a multi-year Capital Improvement Plan that allows the City to maintain its equipment and infrastructure at an adequate level. This plan will be updated annually. The City will coordinate development of the Capital Improvement Budget with the development of the operating budget. Future operating costs associated with new capital improvements will be projected and included in operating budget forecasts. As resources are available, the most current year of the CIP will be incorporated into the current year operating budget as the Capital Improvement Budget. The City will provide ongoing preventative maintenance and upkeep on all its assets at a level adequate to protect the City's capital investment and to minimize future maintenance and replacement costs.

#### **Capital Asset Inventory**

Understanding the use and condition of all the City's equipment and infrastructure (capital asset) is important in receiving maximized public benefit. This allows the City to plan for the ongoing financial commitments required to maintain and replace the equipment and infrastructure.

- The City shall maintain a list of equipment and infrastructure.
- Identify corrective/maintenance needs on a yearly basis.
- Develop preventive and predictive maintenance planning estimates.
- Establish replacement schedules by determining useful life and estimated year of replacement for inventory.

#### **Revenue Policies**

Understanding the revenue stream is essential to prudent planning. These policies seek stability to avoid potential service disruptions caused by revenue shortfalls. Estimates are arrived at by studying relevant revenue history along with economic trends and indices when available.

#### Revenue Diversification

Program demands require that an adequate revenue stream be maintained. The City will continuously seek to diversify its revenue sources in order to improve the ability to handle fluctuations or dependency on individual sources. New and expanded unrestricted revenue streams should be first applied to support existing programs prior to funding new or expanded programs. The various sources of revenue shall be monitored to determine that rates continue to be adequate so each source is maximized. The City will pursue federal, state, and private grants but will strictly limit

financial support of these programs to avoid commitments that continue beyond funding availability.

#### Fees and Charges

The City will charge fees for services where such an approach is permissible, and where there is only a limited or specific group of beneficiaries of the City service. Sufficient user charges and fees shall be pursued and levied to support the full cost (operating, direct, indirect and capital) of operations. The City will consider market rates and charges levied by other public and private organizations for similar services in establishing tax tees and charges. The City will periodically review fees and charges in order to keep pace with the cost of providing the service or that percentage of the total cost deemed appropriate by the City. Services shall be scaled to the level of support available from these fees and charges. When sufficient user charges and fees cannot be pursued and levied to support the full cost of operations (such as public record request), the City shall be aware of the costs not allocated to the user charges and fees. In conjunction with the annual budget process, departments will review the cost of providing services against the fee charged. Proposed increases will be brought before the City Council for approval. The City will set fees and user charges for each Enterprise Fund, such as Water and Sewer, at a level that fully supports the total direct and indirect costs of the activity. Indirect costs include the cost of annual depreciation of capital assets.

#### Use of One-time Revenues

Non-recurring revenue or one-time revenues are sources of revenue the City cannot anticipate receiving on a continuing basis. It is important to seek out and receive this non-recurring revenue because these revenues have value different than ongoing revenues. The City will pursue one-time revenues but will strictly limit expenses to avoid commitments that continue on an ongoing basis.

The City shall not budget one-time revenues unless the revenue has been received or a commitment notice has been received. Use of one-time revenues will be reserved for the highest priorities of the current budget to include any revenue shortfalls impacting current budget, reducing and managing debt, use in considering one-time capital purchases and fund balance reserves.

#### <u>Use of Unpr</u>edictable Revenues

The City uses a conservation approach in making ongoing revenue assumptions by utilizing growth patterns and knowledge of the developing areas. Unpredictable revenue assumptions need to also consider the various factors that make the source unpredictable. Unpredictable revenue shall be monitored to determine how the various factors are affecting the collection both currently and in the future. Unpredictable revenue shall be described in the budget document, and the factors that make the source unpredictable discussed.

The City shall budget unpredictable revenue lower than the revenue assumption or anticipated collection. The City has not restricted the use of unpredictable revenues.

#### Stabilization

The City needs to maintain a prudent level of financial resources to protect the public against the need to reduce service levels or raise taxes and fees due to temporary revenue shortfalls or unpredicted one-time expenditures. The long-range planning policy established a reserve general fund balance for unexpected operational changes, legislative impacts or other economic events.

#### **Expenditure Policies**

The expenditures of a City define the ongoing public service commitment. Prudent expenditure planning and accountability will ensure fiscal stability.

#### **Expenditure Accountability**

Policies and budgets are not effective if the City does not make periodical review to actual expenditures. This review allows the City to decide on necessary actions to bring the budget back into balance. Financial reports presented to City Council and department heads on a regularly scheduled basis. Analysis of the financial reports presented to City Council and department heads on a regularly scheduled basis.

#### **Debt**

Per state statutes, the City will not exceed three percent (3%) of the estimated market value of taxable property for general obligation debt. The City will utilize all appropriate financing methods to assist it in meeting its financial needs.

- Utilize finance consultants and professional service providers to assist in managing the debt of the City including: bond counsel, underwriters, financial advisers, paying agent and other professional service providers.
- Utilize the long-range planning plans in preparing the budget and developing financing scenarios.
- The structure and term of all City indebtedness shall vary in order to accommodate the different economic life cycles of the financed improvement.
- Short-term debt and interim financing should be used when it is prudent and advantageous to the City.
- All debt issues will be reviewed periodically to determine if refinancing or calling of any issue would be financially beneficial when advantageous, legally permissible and prudent.
- The City shall seek to use credit enhancement (letters of credit, bond issuance, surety bond, etc.) when such credit enhancement proves cost-effective.
- Establish a system of record keeping and reporting to meet the arbitrage rebate compliance requirements of the federal tax code.
- The City shall maintain a relationship with the rating agencies that currently assign ratings to the various debt obligations.
- Provide ongoing disclosure information to established information repositories for maintaining compliance with disclosure standards promulgated by state and national regulatory bodies.

 Long term borrowing will not be used to finance current operations or normal maintenance.

- The City will strive to maintain a high reliance on pay-as-you-go financing for its capital improvements.
- The City will confine long term borrowing to capital improvements or projects that cannot be financed from current revenues.
- When the City finances capital projects by issuing bonds, it will pay back the bonds within a period not to exceed the expected useful life of the project.
- Where possible, the City will use special assessment revenue or other self-supporting bonds instead of General Obligation Bonds.

#### **Basis of Budgeting**

The modified accrual basis was used for the budgets for most of the funds in the budget. Under this basis, revenues are recognized in the accounting period that they become available and measurable. Expenditures are recognized in the accounting period in which the liability is incurred, if measurable. The accrual basis was used for the budget of the enterprise funds (Water, Sewer and Liquor) in the Operating Budget. Under this basis, revenues are recognized in the accounting period that they are earned and measurable; expenses are recognized in the accounting period that they are incurred, if measurable. The basis of budgeting is the same as the basis of accounting.

#### **FUND STRUCTURE**

Following is a description of the funds included that are subject to appropriation, for which financial plans and budget appropriations are prepared annually. These funds are the General, Special Revenue, Capital Projects, Debt Service, and Enterprise Funds.

#### **GENERAL FUND**

The General Fund is the City's primary operating fund. It accounts for all financial transactions not properly accounted for in any other fund, including most of the basic governmental services. The expenditures from the General Fund account for the majority of primary services provided by the City in the areas of public safety, parks and recreation, street maintenance, planning, engineering and general government. In 2012, the Bi-Centennial and the Pioneer Days Special Revenue Funds were moved into the General Fund.

#### SPECIAL REVENUE FUNDS

This type of fund accounts for services and expenditures where revenue is restricted for a designated purpose. The City maintains the following Special Revenue Funds:

- Park Fund for the development of new City parks and improvement of existing parks. Revenue is primarily from park development fees.
- Police Forfeiture Fund proceeds from the sale of forfeited vehicles which is legally restricted for the purchase of police equipment.
- **Turtle Ridge TIF Fund** activity associated with the City's only Tax Increment Financing District established for the Turtle Ridge Townhome project.
- **Gambling Fund** activity associated with the 10% contribution from the net gambling proceeds from the charitable organizations in the city.

### **CAPITAL PROJECTS FUNDS**

Capital projects funds account for the acquisition and construction of major capital facilities and equipment (except those financed by proprietary funds). This includes expenditures relating to street projects and economic development. The City maintains the following Capital Projects Funds:

- **Capital Projects/Equipment** funds set aside for future purchases of equipment, vehicles, and facility replacements and improvements. Resources are currently provided by transfers from other funds.
- **Creekview Estates** accounts for the accumulation of resources to finance the 2006 street reconstruction project.
- *Fire Truck Replacement* funds set aside for future purchases of vehicles. Resources are currently provided by transfers from other funds.
- *Ivywood* & 230<sup>th</sup> accounts for financial resources used to finance a future street reconstruction project.
- Trunk Utilities River's Edge accounts for financial resources used to improve current city infrastructure and to finance construction of sanitary sewer and water mains to serve the new River's Edge development and Rum River Bluffs development.
- **Watermain Looping** this will complete a second river crossing vital for uninterrupted and quality water service for those residents on the east side of the Rum River and necessary for efficient watermain system maintenance.

### **DEBT SERVICE FUNDS**

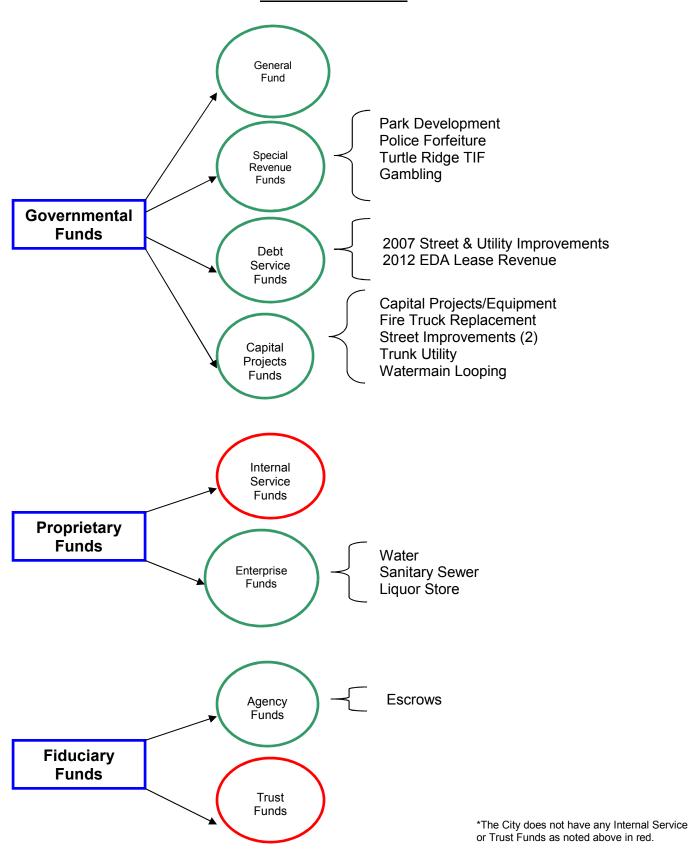
Debt service funds account for the accumulation of resources for, and the payment of, general and special assessment long-term debt principal, interest and fiscal agents' fees. Enterprise fund debt is accounted for in the individual enterprise fund.

### **ENTERPRISE FUNDS**

Enterprise funds account for our business-type activities. These activities provide services where most or all of the costs are recovered through user fees and charges. The City maintains the following Enterprise Funds:

- **Water Fund** receives its revenues from charges to property owners to provide water utilities, fund operations and maintain infrastructure.
- **Sewer Fund** receives its revenues from charges to property owners to provide sewer utilities, fund operations and maintain infrastructure.
- **Liquor Fund** accounts for the costs associated with the City's liquor operations.

### **FUND STRUCTURE**



THIS PAGE LEFT BLANK INTENTIONALLY





THIS PAGE LEFT BLANK INTENTIONALLY

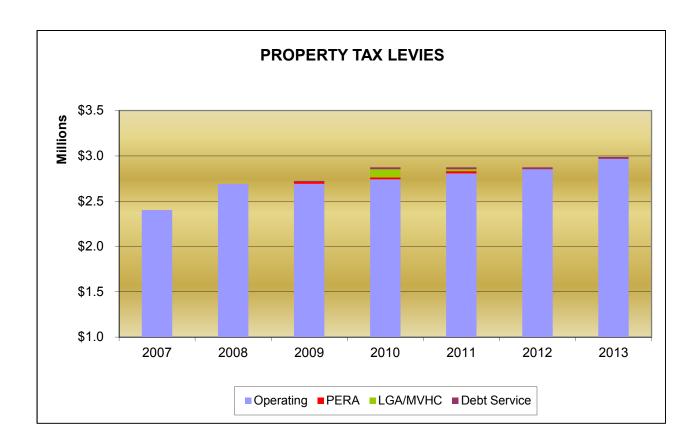
### **REVENUE SOURCES**

The City is dependent on the resources that generate revenue to provide for the different services that our residents receive. This dependency is the limiting factor on what services can be provided. These services range from the basic services of public safety and road maintenance to services enhancing the quality of life such as parks and community events. Our resources to generate revenues are affected by a number of factors, including City, State and Federal laws, rates, demographics, and economic conditions. The following provides a summary of the different revenue sources.

### Taxes - \$3,026,300 (34.9%)

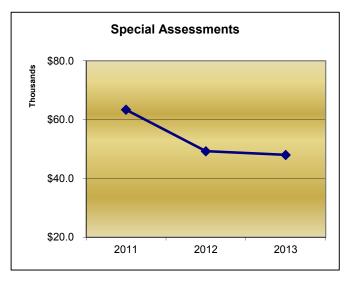
Tax revenues consist of property taxes (current and delinquent), tax increments and penalties and interest. This revenue source is primarily used in the General Fund and is set at a level to raise adequate revenue for the operating budget when combined with other expected revenues. The final level of expected revenue should be sufficient to conduct City business in accordance with Council policy and directives and result in a projected year-end fund balance to cover possible emergencies and contingencies. Levy limits were in place for taxes payable in years 2009 through 2011, but have expired for tax year 2012 and 2013. The Minnesota State Legislature eliminated the Market Value Credit Program for 2012 and replaced it with the Market Value Exclusion Program which continues in 2013.

The City relies on property taxes for 77% of the total General Fund revenues, supporting such functions as public safety, public works, and general government. There was a four percent increase in the levy for 2013.



### **Special Assessments - \$48,000 (0.6%)**

A portion of the costs for public improvements is recovered by assessment charges to the benefiting property owners. These collections are used to pay bond principal and interest on the outstanding improvements bonds or to reimburse the City if no bonds were issued. Property owners have the option of paying the assessment in full or spreading the assessment over a 10, 15 or 20-year payback period depending on the type of improvement. Special assessment revenue also includes charges against property for the collection of delinquent utility bills or miscellaneous charges. The budget is based on current payment schedules and a review of upcoming projects and outstanding balances.

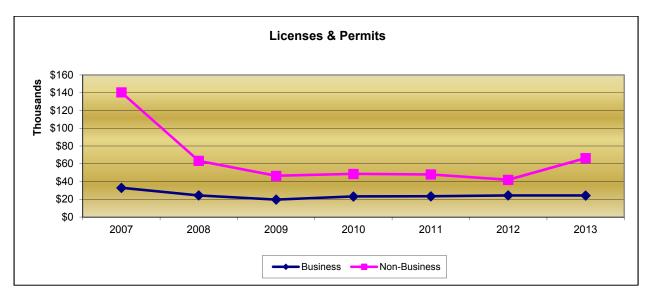


Special assessment collections for 2013 will be \$1,250 less than the 2012 budget based on an analysis of new rolls, scheduled installments and historical collection rates.

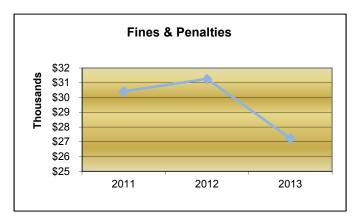
#### **Licenses and Permits - \$90,688 (1.0%)**

This revenue source is found only in the General Fund. It primarily consists of liquor license fees, building permit fees, and animal licenses. These revenues are based on a review of the prior three years actuals, changes in economic conditions, City determined license rates, State regulated rates, and the Uniform Building Code.

These fees are normally charged as a means of recovering the cost of regulation in the interest of the overall community. Business license fees are required to be paid annually in order to operate a business within the City. Liquor license fees account for most of the revenue in this category. Non-business license and permit fees are levied to finance the cost of inspecting and regulating new construction and to cover a portion of the administrative costs associated with monitoring activities. Building permit fees generate most of the revenue in this category and have been the major factor in the increase for this revenue stream.



### Fines and Penalties - \$27,230 (0.3%)



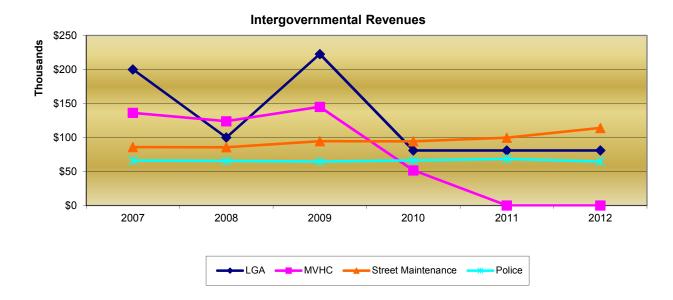
Fines and penalties consist of the City's share of fines collected by the County for court actions, animal impound fees, and revenue from drug forfeiture proceeds. The budget is based on a review of the prior three years actuals.

The fluctuations in this category are mainly caused by drug forfeiture proceeds. The revenue from drug forfeitures is dependent on crime in the

### <u>Intergovernmental - \$311,071 (3.6%)</u>

This represents monies from other governments in the form of grants, entitlements, and shared revenues. In prior years this revenue source was comprised primarily of state aid in the form of the Market Value Homestead Credit (MVHC) and Local Government Aid (LGA). To help offset the current state budget deficit, the Governor/State Legislature unalloted a portion of LGA and MVHC in 2008, 2009 and 2010. Other items represented in this revenue source are Police and Fire State Aid, Community Development Block Grants and State Street Aid.

Items that account for most of these revenues on a consistent basis are local government aid, state market value homestead credit, state street maintenance aid and state police aid.



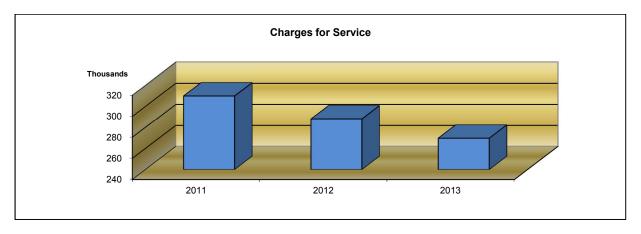
### **Charges for Services - \$269,733 (3.1%)**

Charges for services comes from a variety of sources such as police contracts with the school district and a neighboring city, plan reviews, recycling revenue, special event fees, and administrative charges between funds.

The police contract with the school district has been adjusted over the past few years and the City now provides less staff hours for a reduced fee. For the 2012-2013 school year, the contract was dropped from 2 officers to 1 officer. The revenue under this contract has been as follows:

2008	\$129,909
2009	\$114,258
2010	\$116,379
2011	\$122,880
2012	\$103,650

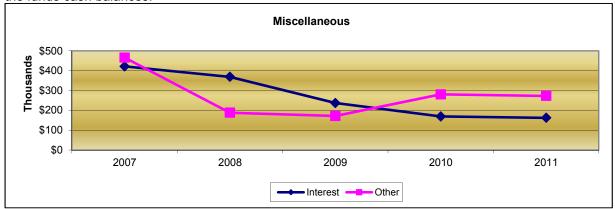
In 2012, the city also entered into a contract with a neighboring city to provide building inspection services. This is budgeted in 2013 to bring in \$22,000.00



### Miscellaneous - \$312,727 (3.6%)

Miscellaneous revenues include investment earnings, park dedication fees, donations, cable franchise fees, sale of property, and antenna lease agreements. They are based on a review of the prior three years actuals.

Interest revenue is earned on the investment of City funds. Most cash in the City is pooled for investment purposes. Interest is allocated to funds on a monthly basis based on the change in each of the funds cash balances.

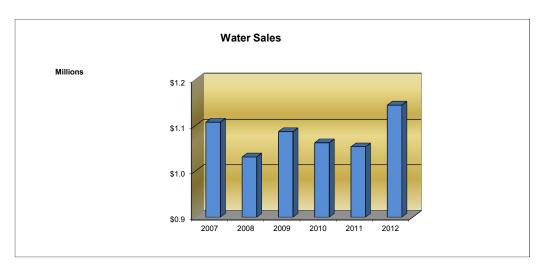


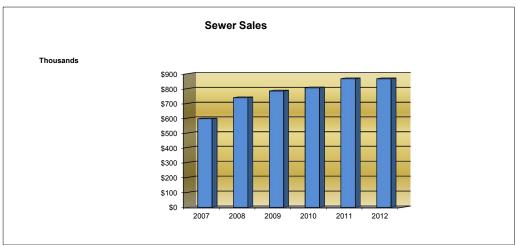
<u>Sales - Water, Sewer, Liquor - \$4,018,500 (45.8%)</u>
This represents water and sewer usage charges and sales made by our municipal liquor store. Rate studies and forecasts are reviewed to determine user charges.

The Water, Sewer and Municipal Liquor Funds are enterprise funds of the City. The funds are financed and operated in a manner similar to private business enterprises where the intent of the City is that the costs (including depreciation) of providing services to the general public on a continuing basis be financed primarily through user charges.

The history for the monthly water and sewer bill on a residential household that uses 6,000 gallons per month would be:

	<u>Water</u>	<u>Sewer</u>
2004	\$27.40	\$22.00
2005	\$28.00	\$22.00
2006	\$28.00	\$22.00
2007	\$32.00	\$26.00
2008	\$33.03	\$33.00
2009	\$35.13	\$35.10
2010	\$35.73	\$37.20
2011	\$36.58	\$39.55
2012	\$36.58	\$39.55

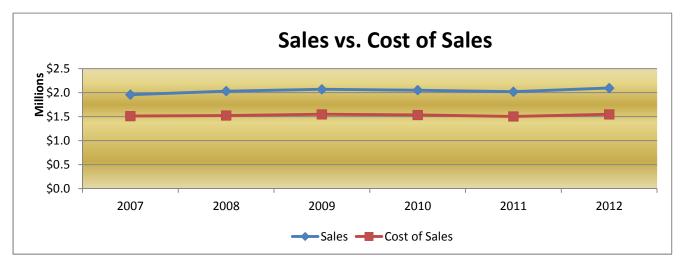




The Municipal Liquor Store has seen an increase in its gross profit over the past two years. The manager has made many changes to the layout of the store and the promotions offered to customers.

St. Francis Municipal Liquor Store Sales Analysis

Percent of Sales	2008		2009		2010	0	2011		2012	
Liquor	621,760	30.6%	627,313	30.3%	630,168	30.7%	656,175	32.5%	692,430	33.1%
Beer	1,116,187	55.0%	1,144,786	55.4%	1,134,912	55.4%	1,075,743	53.3%	1,103,045	52.7%
Wine	164,935	8.1%	173,921	8.4%	175,410	8.6%	183,453	9.1%	196,181	9.4%
Miscellaneous	61,205	3.0%	61,393	3.0%	55,831	2.7%	45,642	2.3%	44,244	2.1%
Tobacco	65,489	3.2%	59,878	2.9%	53,821	2.6%	56,250	2.8%	58,443	2.7%
Total Sales	2,029,576		2,067,291		2,050,142		2,017,263		2,094,343	



#### Connection Fees - \$0 (0.0%)

Water and sewer connection charges are due when new hookups are added to the City's system from either new construction or additions to current property. The fee per connection is set by the City. This category also contains payments from developers for their portion of infrastructure costs when putting in a new development. Connection fees are not budgeted for because of their unpredictability.

### <u>Debt Proceeds - \$0 (0.0%)</u>

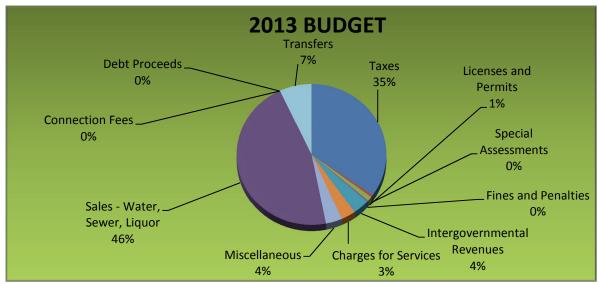
This Other Financing Source represents the funds received when issuing debt to pay for infrastructure or other capital items. None are projected for 2013.

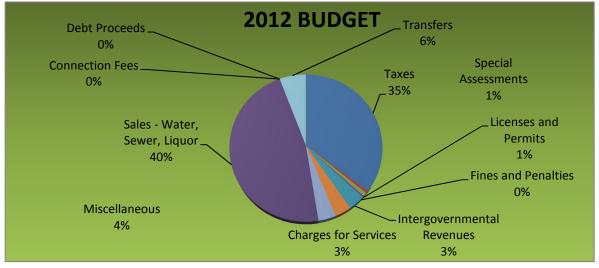
### Transfers and Contributions of Assets - \$604,880 (6.6%)

Transfers in are not an outside revenue source, but instead reflect amounts transferred between City Funds. These transfers may be utilized as a means to fund projects or debt service from multiple sources. The largest components of transfers in are to cover capital equipment or projects.

### CITY OF ST. FRANCIS, MINNESOTA ALL FUNDS REVENUE SOURCES AS A PERCENT OF TOTAL

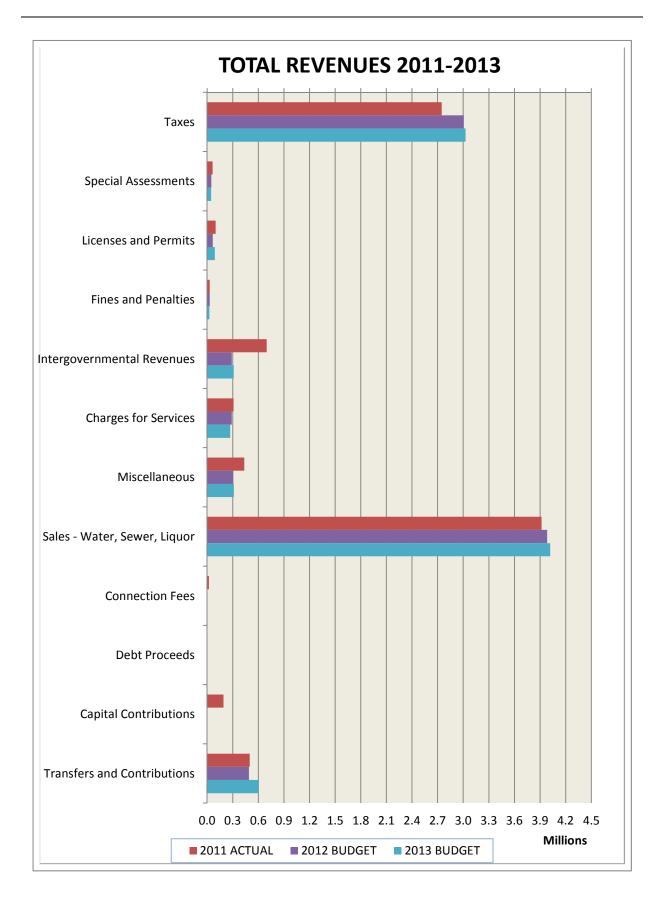
	2012	PERCENT	2013	PERCENT
Total by Source	BUDGET	OF TOTAL	BUDGET	OF TOTAL
Taxes	\$ 3,006,803	35.3%	3,026,300	34.7%
Special Assessments	49,250	0.6%	48,000	0.6%
Licenses and Permits	66,330	0.8%	90,668	1.0%
Fines and Penalties	31,260	0.4%	27,230	0.3%
Intergovernmental Revenues	289,080	3.4%	311,071	3.6%
Charges for Services	288,179	3.4%	269,733	3.1%
Miscellaneous	305,865	3.6%	312,727	3.6%
Sales - Water, Sewer, Liquor	3,982,180	46.8%	4,018,500	46.1%
Connection Fees	-	0.0%	-	0.0%
Debt Proceeds	-	0.0%	-	0.0%
Transfers	 490,000	5.8%	604,880	6.9%
Totals	\$8,508,947	100.0%	\$8,709,109	100.0%





# CITY OF ST. FRANCIS, MINNESOTA ALL FUNDS REVENUE SUMMARY

REVENUE	SOIVIIVI	ART			
					PERCENT
2011		2012	:	2013	OVER(UNDER)
ACTUAL	BU	JDGET	BU	JDGET	2012 BUDGET
\$2.749.545		¢3 006 803	¢	3 036 300	0.6%
			Ψ		-2.5%
					-2.5% 36.7%
·					
					-12.9%
·				,	7.6%
					-6.4%
•		•			2.2%
		3,982,180		4,018,500	0.9%
20,800		-		-	N/A
-		-		-	N/A
192,320		-		-	N/A
499,880		490,000		604,880	23.4%
\$ 9,015,318	\$ 8	3,508,947	\$ 8,	709,109	2.4%
\$ 3,770,828	\$	3 857 737	\$	3 924 729	1.7%
Ψ 0,770,020	Ψ		Ψ	-	N/A
337 333		2 500		2 500	0.0%
		2,300		2,500	N/A
3,230		_		10 000	IN/A
15 607		15 200			1 20/
·		•			-1.2%
					-1.8%
					5.8%
2,057,077		2,069,180		2,050,500	-0.9%
\$ 8,477,581	\$	7,985,297	\$	8,071,929	1.1%
\$ 308,522	\$	346,000	\$	16,000	-95.4%
104,646		105,000		5,000	-95.2%
20,416		11,000		12,000	9.1%
19,389		14,250		12,000	-15.8%
\$ 452,973	\$	476,250	\$	45,000	-90.6%
\$ 84.764	\$	47.400	\$	86.380	82.2%
	<b>.</b>	-		505,800	N/A
\$ 84,764	\$	47,400	\$	592,180	1149.3%
\$ 9,015,318	\$	8,508,947	\$	8,709,109	2.4%
	\$2,748,545 63,380 99,415 30,414 698,484 309,894 434,939 3,917,247 20,800 - 192,320 499,880 \$ 9,015,318  \$ 3,770,828 - 337,333 3,250 - 15,637 1,285,349 1,008,107 2,057,077 \$ 8,477,581  \$ 308,522 104,646 20,416 19,389 \$ 452,973  \$ 84,764	2011 ACTUAL  \$2,748,545 63,380 99,415 30,414 698,484 309,894 434,939 3,917,247 20,800	\$2,748,545 \$3,006,803 63,380 49,250 99,415 66,330 30,414 31,260 698,484 289,080 309,894 288,179 434,939 305,865 3,917,247 3,982,180 20,800 - 192,320 - 499,880 490,000 \$9,015,318 \$8,508,947 \$3,770,828 \$3,857,737 - 15,637 15,380 1,285,349 1,179,500 1,008,107 2,057,077 2,069,180 \$8,477,581 \$7,985,297 \$308,522 \$346,000 20,416 11,000 19,389 14,250 \$452,973 \$476,250 \$\$84,764 \$47,400 \$\$84,764 \$47,400 \$\$84,764 \$47,400	2011 ACTUAL       2012 BUDGET       BU         \$2,748,545       \$3,006,803       \$         63,380       49,250       \$         99,415       66,330       \$         30,414       31,260       698,484       289,080         309,894       288,179       434,939       305,865         3,917,247       3,982,180       20,800       -         192,320       -       -       -         499,880       490,000       \$       8,000,000         \$ 9,015,318       \$ 8,508,947       \$ 8,         \$ 37,70,828       \$ 3,857,737       \$         337,333       2,500       -         15,637       15,380       1,179,500         1,008,107       861,000       2,057,077       2,069,180         \$ 8,477,581       \$ 7,985,297       \$         \$ 308,522       \$ 346,000       \$         \$ 308,522       \$ 346,000       \$         \$ 104,646       105,000         20,416       11,000         19,389       14,250         \$ 452,973       \$ 476,250       \$         \$ 84,764       \$ 47,400       \$         \$ 84,764       \$ 47,400       \$	2011 ACTUAL         2012 BUDGET         2013 BUDGET           \$2,748,545         \$3,006,803         \$3,026,300           63,380         49,250         48,000           99,415         66,330         90,668           30,414         31,260         27,230           698,484         289,080         311,071           309,894         281,79         269,733           434,939         305,865         312,727           3,917,247         3,982,180         4,018,500           20,800         -         -           192,320         -         -           499,880         490,000         604,880           \$ 9,015,318         \$ 8,508,947         \$ 8,709,109           \$ 3,770,828         \$ 3,857,737         \$ 3,924,729           -         -         -         -           337,333         2,500         2,500           3,250         -         -         -           -         -         10,000           1,285,349         1,179,500         1,158,000           1,008,107         861,000         911,000           2,057,077         2,069,180         2,050,500           \$ 308,522         346



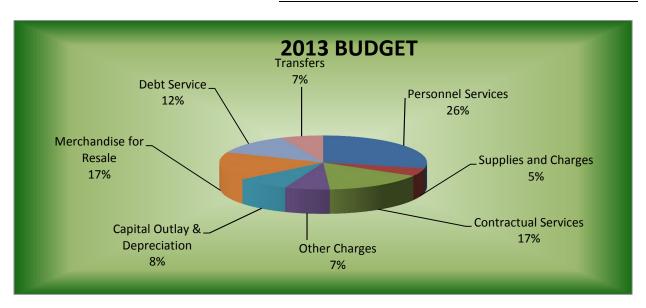
THIS PAGE LEFT BLANK INTENTIONALLY

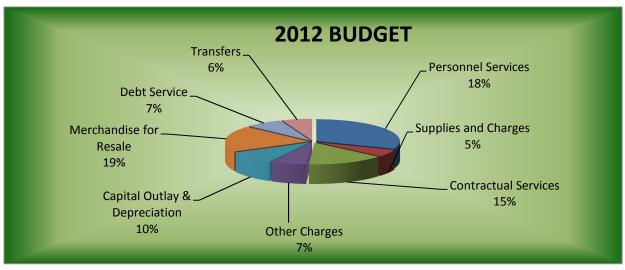
CITY OF ST. FRANCIS, MINNESOTA

ALL FUNDS

EXPENDITURE CLASSIFICATIONS AS A PERCENT OF TOTAL

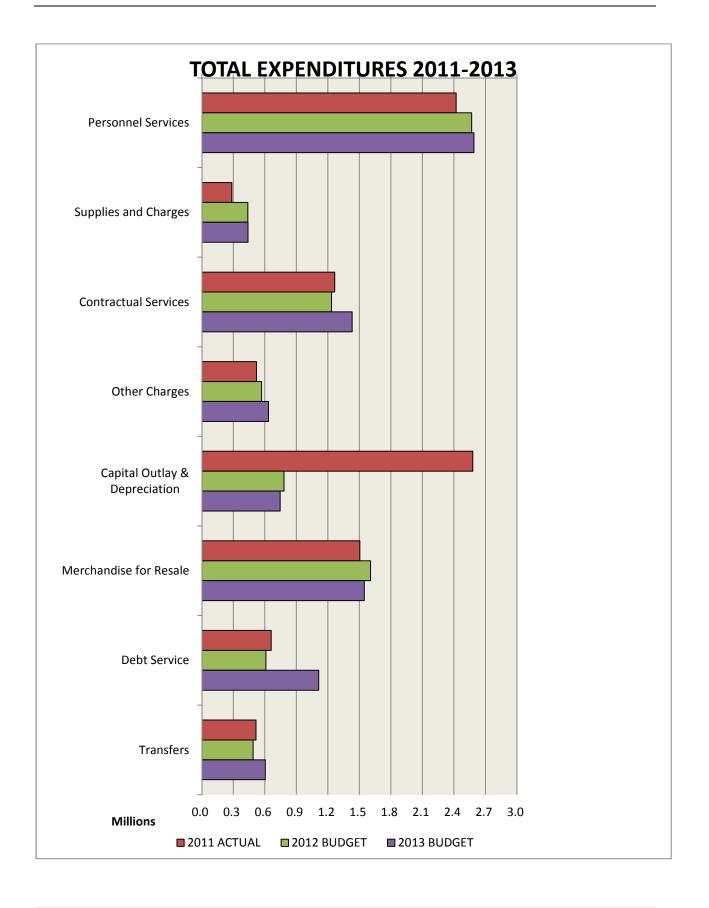
	2012	PERCENT	2013	PERCENT
Total By Classification	BUDGET	OF TOTAL	BUDGET	OF TOTAL
Personnel Services	\$2,568,305	30.9%	\$2,590,410	28.4%
Supplies and Charges	\$438,840	5.3%	\$441,180	4.8%
Contractual Services	\$1,234,769	14.9%	\$1,431,594	15.7%
Other Charges	\$570,635	6.9%	\$636,235	7.0%
Capital Outlay & Depreciation	\$782,930	9.4%	\$746,840	8.2%
Merchandise for Resale	\$1,607,000	19.4%	\$1,548,000	17.0%
Debt Service	\$611,262	7.4%	\$1,114,210	12.2%
Transfers	\$490,000	5.9%	\$604,880	6.6%
Totals	\$8,303,741	100.0%	\$9,113,349	100.0%





# CITY OF ST. FRANCIS, MINNESOTA ALL FUNDS EXPENDITURE SUMMARY

		EXPENDITUR					
	20	)11 ACTUAL	201	12 BUDGET	20	)13 BUDGET	% CHANGE
Total by Department							
City Council	\$	27,239	\$	34,090	\$	34,090	0.0%
Charter		57		1,510		1,510	0.0%
Administration		405,812		407,750		414,830	1.7%
Elections		46		16,090		10,040	-37.6%
Finance		103,374		121,050		125,190	3.4%
Legal		88,041		120,100		120,100	0.0%
Government Buildings		28,366		152,095		30,595	-79.9%
Police		1,609,554		1,481,735		1,631,590	10.1%
Fire		416,959		492,042		273,762	-44.4%
Streets		612,093		547,630		824,800	50.6%
Landfill Abatement (Recycling)		38,193		48,310		39,460	-18.3%
Community Center		876 725 254		3,370		3,370	0.0%
Parks		725,351		427,600		366,790	-17.0%
Planning & Zoning		71,124		94,800		84,800	-10.5%
Building Inspections		33,517		50,570		84,080	66.3%
Unallocated/Contingency		3,308		13,200		6,100	-53.8%
Tax Increment Financing		14,737		15,450		14,600	-5.5%
Debt Service		560,603		556,040		1,067,088	91.9%
Capital Equipment		1,500,976		38,990		-	-100.0%
Water		823,790		920,924		1,074,274	16.7%
Sanitary Sewer		757,875		719,070		898,807	25.0%
Municipal Liquor		1,933,937		2,041,325		2,007,473	-1.7%
Totals	\$	9,755,828	\$	8,303,741	\$	9,113,349	9.7%
		0,:00,020	<u>_</u>	5,555,111	<u> </u>	0,110,010	011.70
Total By Classification	•	0.404.500	•	0.500.005	•	0.500.440	0.00/
Personnel Services	\$	2,421,590	\$	2,568,305	\$	2,590,410	0.9%
Supplies and Charges		286,639		438,840		441,180	0.5%
Contractual Services		1,265,710		1,234,769		1,431,594	15.9%
Other Charges		521,133		570,635		636,235	11.5%
Capital Outlay & Depreciation		2,579,708		782,930		746,840	-4.6%
Merchandise for Resale		1,504,114		1,607,000		1,548,000	-3.7%
Debt Service		660,768		611,262		1,114,210	82.3%
Transfers		516,166		490,000		604,880	23.4%
Totals	\$	9,755,828	\$	8,303,741	\$	9,113,349	9.7%
Total By Fund		-,,-	<u> </u>		•	-, -,-	
Operating Budget:	•	0.750.450	Φ.	0.000.407	•	4 0 4 4 4 7 7	4.40/
General Fund	\$	3,752,458	\$	3,996,137	\$	4,041,477	1.1%
Park Improvements		408,654		-		-	N/A
Police Forfeiture		2,798		8,705		9,630	10.6%
Turtle Ridge TIF Fund		14,737		15,450		14,600	-5.5%
Water Fund		1,133,627		1,219,628		1,364,262	11.9%
Sanitary Sewer Fund		907,933		873,198		1,055,255	20.8%
Municipal Liquor Fund		1,933,937		2,041,325		2,007,473	-1.7%
Total Operating Budget	\$	8,154,144	\$	8,154,443	\$	8,492,697	4.1%
Capital Improvements Budget:							
Capital Equipment	\$	1,457,722	\$	38,990	\$	_	-100.0%
Creekview Estates	Ψ	2,239	Ψ	3,800	Ψ	_	-100.0%
Ivywood Street & 230th Lane		32,325		3,300		_	-100.0%
Trunk Utilities Rivers Edge		8,690		0,000		_	N/A
	•		· ·	46,090	<b>c</b>		-100.0%
Total Capital Budget	\$	1,500,976	\$	40,090	\$	-	-100.070
Debt Service Budget:							:
Debt Service Fund	\$	100,708	\$	103,208	\$	100,607	-2.5%
EDA Lease Revenue bonds		-		-		520,045	N/A
Total Debt Service	\$	100,708	\$	103,208	\$	620,652	501.4%
Totals	\$	9,755,828	\$	8,303,741	\$	9,113,349	9.7%
						. ,	



### CITY OF ST. FRANCIS, MINNESOTA ALL FUNDS BUDGETED CHANGES IN FUND BALANCES/RETAINED EARNINGS

**NET OTHER BALANCE INCREASES BALANCE** Total By Fund 01-01-13 **REVENUES** (DECREASES) **EXPENDITURES** 12-31-13 Operating Budget: \$ General 1,867,338 \$ 3,864,729 \$ \$ 3,701,477 (280,000)\$ 1,750,590 Police Forfeiture 9,630 9,630 Turtle Ridge TIF 18,042 15,200 18,642 14,600 Water 5,563,985 1,158,000 (101,080)1,263,182 5,357,723 Sanitary Sewer 7,548,134 911,000 (103,800)951,455 7,403,879 Municipal Liquor 1,640,289 2,050,500 (60,000)1,947,473 1,683,316 **Total Operating Budget** 16.647.418 7.999.429 (544,880)7.887.817 16,214,150 Capital Improvements Budget: Capital Projects/Equipment 1,773,781 16,000 1,789,781 Creekview Estates (104,644)12,000 (92,644)Fire Truck Replacement 510,183 5,000 515,183 Gambling Fund 10,000 10,000 Ivywood St & 230th Lane (112,865)12,000 (100,865)Park Improvements 163,890 2,500 166,390 Trunk Utilities Rivers Edge (519,309)(519,309)Watermain Looping (284, 151)(284, 151)**Total Capital Budget** 1,426,885 57,500 1,484,385 Debt Service Budget: **Debt Service** 137,624 46,500 39,880 100,607 123,397 **EDA Lease Revenue Bonds** 140,322 800 505,000 520,045 126,077 Total Debt Service Budget 544,880 \$ 277,946 \$ 47,300 \$ \$ 620,652 \$ 249,474 **Grand Total** \$ 18,352,249 \$ 8,104,229 \$ \$ 8,508,469 \$ 17,948,009

#### DISCUSSION ON FUND BALANCE CHANGES

### General Fund

The city is anticipating a lower than originally estimated Fund Balance for 12-31-12. The city council did approve the early purchase of a loader for the public works department that was not scheduled to be purchased until 2013. In 2013, there is an amount to be used again from fund balance but the General Fund is budgeted to have an unreserved Fund Balance of 47.3% at the end of 2013.

### Capital Projects/Equipment

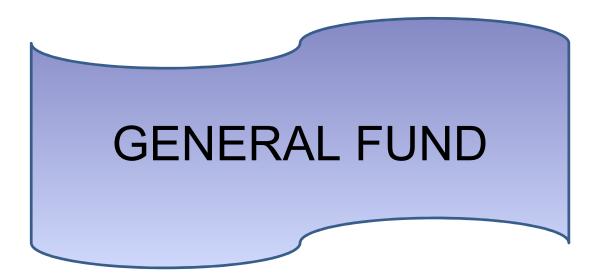
Funds are set aside for future purchases of equipment, vehicles and facility replacements and improvements. Transfers in that used to go to this fund will now be used for the debt service payments on the new Public Works/Police Building.

### Fire Truck Replacement

Funds are set aside for future purchases of vehicles. No expenditures are anticipated for 2013.

THIS PAGE LEFT BLANK INTENTIONALLY





THIS PAGE LEFT BLANK INTENTIONALLY

### CITY OF ST. FRANCIS, MINNESOTA GENERAL FUND (101) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

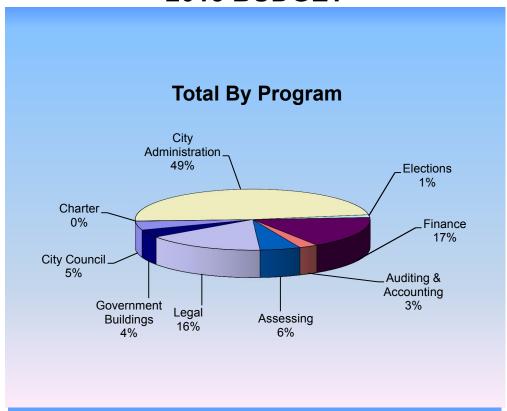
	2011 ACTUAL	2012 ORIGINAL BUDGET	2012 ESTIMATE	2013 BUDGET
Revenues:				
Property Taxes	\$2,713,412	\$2,970,523	\$2,890,200	\$2,990,200
Licenses and permits	99,415	66,330	77,138	90,668
Fines and forfeits	30,414	31,260	27,230	27,230
Intergovernmental	368,005	289,080	304,367	311,071
Charges for services	308,694	287,179	297,859	268,733
Miscellaneous	190,888	153,365	181,318	176,827
Total revenues	3,710,828	3,797,737	3,778,112	3,864,729
Expenditures:				
General Government	651,933	727,685	692,285	736,355
Public Safety	1,608,688	1,660,072	1,616,882	1,725,722
Public Works	650,286	595,940	752,502	694,260
Culture and Recreation	317,316	430,970	399,798	370,160
Community Development	104,641	145,370	143,220	168,880
Miscellaneous	3,308	6,100	6,100	6,100
Total expenditures	3,336,172	3,566,137	3,610,787	3,701,477
Excess (deficit) of revenues over expenditures	374,656	231,600	167,325	163,252
Other financing sources (uses): Operating transfers in (out):				
Municipal Liquor Operations Capital Projects Fund	60,000 (316,286)	60,000	60,000	60,000
Fire Truck Replacement Fund Debt Service	(100,000)	(100,000) (330,000)	(100,000) (330,000)	- (340,000)
Total other financing sources (uses)	(356,286)	(370,000)	(370,000)	(280,000)
Net change in fund balance	18,370	(138,400)	(202,675)	(116,748)
Fund balance - January 1	2,051,643	2,103,235	2,070,013	1,867,338
Fund balance - December 31	\$2,070,013	\$1,964,835	\$1,867,338	\$1,750,590
Fund balance/revenues Fund balance/expenditures Fund balance/# of mths of expenditures	55.8% 62.0% 7.4	51.7% 55.1% 6.6	49.4% 51.7% 6.2	45.3% 47.3% 5.7

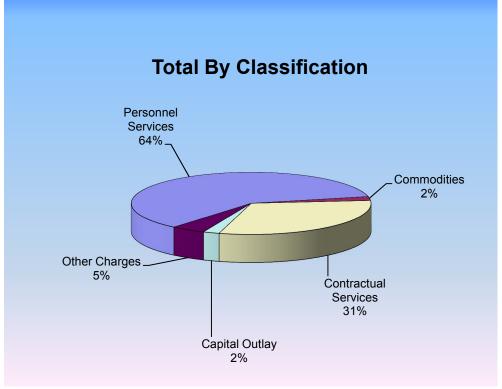
### CITY OF ST. FRANCIS, MINNESOTA GENERAL FUND STATEMENT OF REVENUES

	SIAIL	MENT OF REVEN			
ACCT.		2011	2012	2012	2013
NO.		ACTUAL	BUDGET	ESTIMATE	BUDGET
	<u>Taxes</u>				
	TUNCO				
31010	Current	\$2,646,512	\$2,880,783	\$2,820,000	\$2,920,000
31020	Delinquent	61,880	84,680	65,000	65,000
31910	Penalties & interest	5,020	5,060	5,200	5,200
	-	0.710.110	2.272.502	0.000.000	0.000.000
	-	2,713,412	2,970,523	2,890,200	2,990,200
	Licenses and Permits				
	_Business:				
32110	Liquor	21,400	21,720	21,400	21,400
32170	Amusements	495	730	630	630
32180	Cigarette, Refuse, etc.	2,700	1,917	2,250	2,250
	Non-business:				
22240	Duilding	67,670	25 720	40.000	E0 020
32210	Building		35,730	40,000	58,930
32212	Plumbing	1,900	1,458	1,852	1,852
32213	Mechanical	2,280	2,265	8,000	2,650
36241	Surcharge - Permits	110	490	290	290
32214	Fireplace	50	1,200	1,650	1,650
32215	Septic	1,950	700	630	630
32240	Animal Licenses	550	<del>-</del>	280	280
32250	Misc Permits	310	120	156	106
	-	99,415	66,330	77,138	90,668
	Figure and Develting				
	Fines and Penalties				
35100	Court fines	28,929	28,500	25,000	25,000
35104	Animal impound fees	1,485	2,760	2,230	2,230
	-			·	
	-	30,414	31,260	27,230	27,230
	Intergovernmental Revenue				
33000	PERA rate increase	1,971	1,971	1,971	1,971
33401	Local government aid	80,929	80,929	80,929	80,929
33402	Homestead credit	51,560	-	-	-
00102	Manufactured home	01,000			
33403	homestead credit	14,906	_	_	_
33416	Police grants		15,840	17 681	17,681
33418	Street maintenance aid	22,782 99,660	104,920	17,681 113,957	121,460
33420					22,509
33420 33421	Fire aid Police aid	23,308 68,521	19,240 66,180	23,308 66,521	66,521
		00,3∠1	00,100	00,3∠1	00,521
33422	DNR state aid	4.000	-	-	-
33500	Other Fire grants/aid	4,368	-	-	-
00040	Local government grants and				
33610	aid	-	-	-	-
	-	368,005	289,080	304,367	311,071
	=	300,000		20.,00.	5,5.1

ACCT. NO.		2011 ACTUAL	2012 BUDGET	2012 ESTIMATE	2013 BUDGET
	Charges for Service				
	General Government:				
34105 34107 34403 34800	Maps, fax, copies, notary fees Assessment search fees Refuse collection charges Administrative charges	88 160 5,204 132,830	150 110 4,430 137,479	122 160 4,551 137,479	122 160 4,551 144,353
	Public Safety:				
34201 34202 34203 34205 34206 34207 34209	Bethel contract ISD #15 contract Accident reports D.A.R.E. program Special event pay Lock out fees Fire Department charges	122,880 276 - 6,335 1,313	116,380 160 - 4,760 900	110,631 256 - 5,961 1,379	62,631 256 - 5,961 1,379
	Public Works:				
34108 34300	WCA Block Grant Highways and street charges	750 -		750 -	750 -
	Community Development:				
34102 34103 34104 34109	Inspection contract Zoning and subdivision fees Plan check fees Economic development	4,080 34,778	22,810 -	10,000 2,215 24,355	22,000 2,215 24,355
	- -	308,694	287,179	297,859	268,733
	Miscellaneous Revenue				
32260 34408 36200 36210 36225 36230	Rentals, leases Landfill abatement Miscellaneous revenues Interest on investments Community Center rental Donations & contributions	43,766 20,939 19,328 34,275 945 5,400	43,692 12,833 5,000 29,520 300	43,836 17,201 16,588 32,285 970	43,836 17,201 16,688 32,205 970
38050	Pioneer Day Revenues Cable TV revenues	17,747 21,445	17,500 17,720	18,398 22,000	18,400 19,527
39101	Sale of property	27,043	26,800	30,040	28,000
	- -	190,888	153,365	181,318	176,827
	TOTAL REVENUES	3,710,828	3,797,737	3,778,112	3,864,729

### GENERAL GOVERNMENT 2013 BUDGET

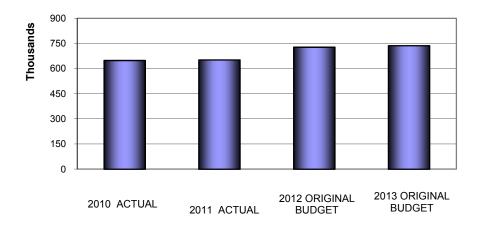




## CITY OF ST. FRANCIS, MINNESOTA GENERAL GOVERNMENT SUMMARY EXPENDITURE ANALYSIS

	2040	2011	2012	2012	PERCENT
Total By Program	2010 ACTUAL	2011 ACTUAL	ORIGINAL BUDGET	2013 BUDGET	OVER(UNDER) 2012 BUDGET
City Council	\$26,674	\$27,239	\$34,090	\$34,090	0.0%
Charter	58	57	1,510	1,510	0.0%
City Administration	333,974	347,212	349,810	354,790	1.4%
Elections	4,412	46	16,090	10,040	-37.6%
Finance	112,983	103,374	121,050	125,190	3.4%
Auditing & Accounting	17,976	18,133	18,010	19,010	5.6%
Assessing	39,802	39,465	39,930	41,030	2.8%
Legal	88,701	88,041	120,100	120,100	0.0%
Government Buildings	23,843	28,366	27,095	30,595	12.9%
Totals	648,423	651,933	727,685	736,355	1.2%
Total By Classification					
Personnel Services	420,066	404,771	441,590	444,710	0.7%
Commodities	14,580	15,458	15,500	15,400	-0.6%
Contractual Services	182,466	192,583	220,960	226,110	2.3%
Capital Outlay	0	0	10,000	16,000	60.0%
Other Charges	31,311	39,121	39,635	34,135	-13.9%
Totals	648,423	651,933	727,685	736,355	1.2%
Staffing					
Full-time equivalents	5.00	5.00	5.00	5.00	

### Expenditures



Department: General Government Fund: 101
Program: City Council Cost Center: 41110

### **Program Description**

The Council provides the legislative and policy making activities of the City for the health, safety and welfare of the community. It exercises budgetary control through the adoption of the annual budget, and approval of claims against the City treasury. The Council also annually adopts a five year capital improvement plan identifying the City's infrastructure needs, appoints various citizen committees to render advice on legislative and city issues, and responds to constituent concerns and question by working with City administration to address community service issues.

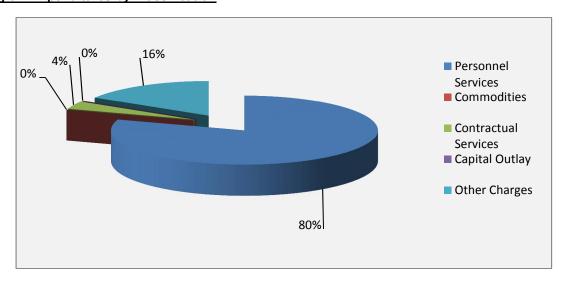
### **Program Expenditure Highlights**

A large portion of Other Charges is allocated to training and travel.

Program Expenditures	2010 ACTUAL	2011 ACTUAL	2012 BUDGET	2013 BUDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services Commodities	\$ 22,693	\$ 22,411	\$ 27,290	\$ 27,290	0.0% N/A
Contractual Services	217	662	1,250	1,250	0.0%
Capital Outlay	-	-	-	-	N/A
Other Charges	3,764	4,166	5,550	5,550	0.0%
Total	\$ 26,674	\$ 27,239	\$ 34,090	\$ 34,090	0.0%

Full-Time Equivalent positions

Council consists of one Mayor and four Council Members.



Performance Measures	2010 ACTUAL	2011 ACTUAL	2012 PROJECTED	2013 PROJECTED
	71010712	71010712	1110020125	1110020125
Council meetings	24	24	24	24
Special meetings	0	2	0	0
Special workshops	1	1	5	5
Town Hall meetings	0	1	1	1

Department: General Government Fund: 101
Program: Charter Commission Cost Center: 41120

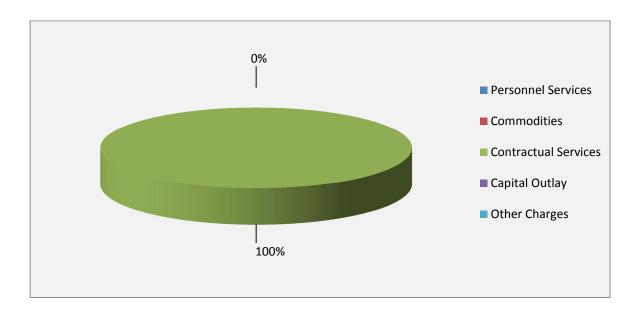
### **Program Description**

The City operates under a Home Rule Charter. This budget, when used, is mainly for legal advice and publishing requirements.

### **Program Expenditure Highlights**

Charter amendments are brought up as needed.

Program Expenditures	_	2010 CTUAL	_	011 TUAL	_	012 DGET	E	2013 BUDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services Commodities	\$	- -	\$	-	\$	- -	\$	- -	N/A N/A
Contractual Services		58		57		1,510		1,510	0.0%
Capital Outlay		-		-		-		-	N/A
Other Charges		-		-		-		-	N/A
Total	\$	58	\$	57	\$	1,510	\$	1,510	0.0%



Department: General Government Fund: 101
Program: City Administration Cost Center: 41400

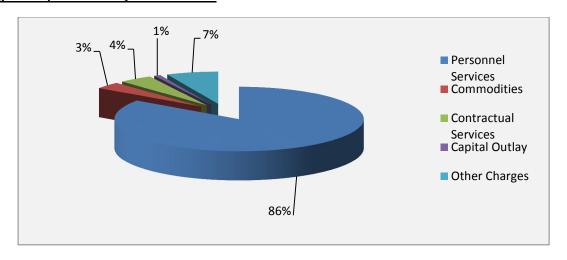
### **Program Description**

This program provides for the administration of City Government within the guidelines and policies established by the City Council. Responsibilities include directing the administration of City affairs and enforcing laws, City ordinances and resolutions as adopted by the governing body. The City Administrator and City Clerk are accounted for in this program.

### **Program Expenditure Highlights**

Capital Outlay is for the on-going computer needs.

Program Expenditures	2010 ACTUAL	2011 ACTUAL	2012 BUDGET	2013 BUDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services	\$ 291.159	\$ 283.100	\$ 298.500	\$ 300.480	0.7%
Commodities	8,632	14,196	12,100	12,100	0.0%
Contractual Services	14,336	18,171	15,400	15,400	0.0%
Capital Outlay	-	-	-	3,000	N/A
Other Charges	19,847	31,745	23,810	23,810	0.0%
Total	\$ 333,974	\$ 347,212	\$ 349,810	\$ 354,790	1.4%
Full-Time Equivalent positions	4.00	4.00	3.50	3.50	0.0%



Performance Measures	2010 ACTUAL	2011 ACTUAL	2012 PROJECTED	2013 PROJECTED
Staff meetings held	52	52	52	52
Number of resolutions	47	48	40	40
Number of ordinances	7	10	12	12
Licenses issued	34	34	30	30
Dog licenses	347	236	200	200

Department: General Government Fund: 101
Program: Elections Cost Center: 41410

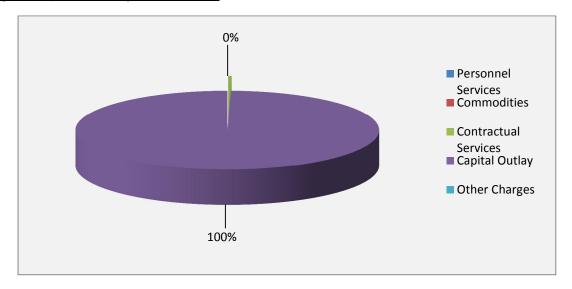
### **Program Description**

Conduct national, state and local elections in accordance with statutory requirements. The City does not provide for elections associated with Independent School District #15.

### **Program Expenditure Highlights**

Elections are normally held on even numbered years. New election equipment is anticipated in 2013

Program Expenditures	· -	010 TUAL	20 ACT		2012 JDGET	2013 JDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services	\$	50	\$	-	\$ _	\$ -	N/A
Commodities		52		-	100	-	-100.0%
Contractual Services		465		46	490	40	-91.8%
Capital Outlay		-		-	10,000	10,000	0.0%
Other Charges		3,845		-	5,500	-	-100.0%
Total	\$	4,412	\$	46	\$ 16,090	\$ 10,040	-37.6%



	2010	2011	2012	2013
Performance Measures	ACTUAL	ACTUAL	PROJECTED	PROJECTED
Number of registered voters	3925	N/A	4,500	N/A
Number of votes cast	2485	N/A	3,700	N/A
Number of precincts	3	N/A	3	N/A
Number of voting locations	2	N/A	2	N/A

Department: General Government Fund: 101
Program: Finance Cost Center: 41500

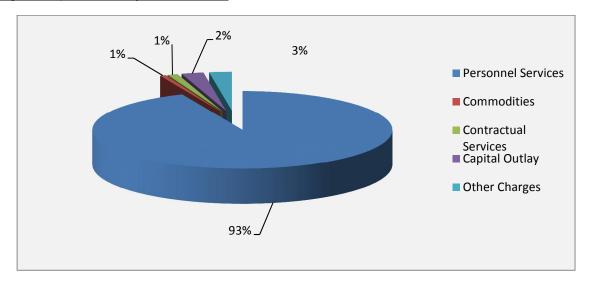
### **Program Description**

This program is responsible for administration of the City's financial affairs. This includes maintaining accounting records for all operations, investment of funds, supervision of revenue collection, disbursements of city monies, debt administration, payroll, audit and budget preparation, and risk management.

### **Program Expenditure Highlights**

Capital Outlay is for on-going computer needs.

Program Expenditures	2010 ACTUAL	2011 ACTUAL	2012 BUDGET	2013 BUDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services	\$106,164	\$ 99,260	\$115,800	\$116,940	1.0%
Commodities	3,321	961	800	800	0.0%
Contractual Services	1,677	1,286	1,400	1,400	0.0%
Capital Outlay	-	-	-	3,000	N/A
Other Charges	1,821	1,867	3,050	3,050	0.0%
-					
Total	\$112,983	\$103,374	\$121,050	\$125,190	3.4%
Full-Time Equivalent positions	1.50	1.50	1.50	1.50	0.0%



2010	2011	2012	2013
ACTUAL	ACTUAL	PROJECTED	PROJECTED
5,561	5,461	5,300	5,300
, -	, -	, -	1,240
	,		950
255	341	290	290
	ACTUAL	ACTUAL         ACTUAL           5,561         5,461           1,240         1,245           932         1,266	ACTUAL         ACTUAL         PROJECTED           5,561         5,461         5,300           1,240         1,245         1,240           932         1,266         950

Department: General Government Fund: 101
Program: Auditing and Accounting Cost Center: 41540

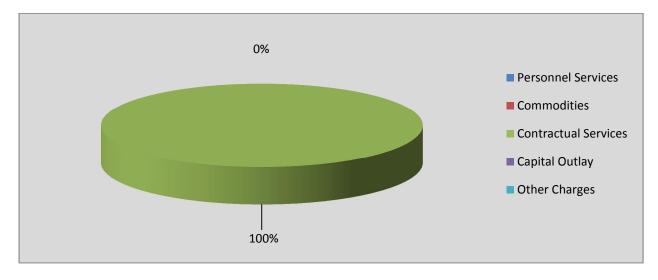
### **Program Description**

This program accounts for costs associated with the annual audit of the City, our financial accounting software, and administration of our benefit services.

### **Program Expenditure Highlights**

Audit costs are expected to stay relatively the same.

Program Expenditures		)10 TUAL		)11 UAL		)12 )GET		)13 )GET	PERCENT OVER(UNDER) 2012 BUDGET	
Personnel Services Commodities Contractual Services Capital Outlay Other Charges	\$ 17	- - 7,976 - -	\$ 18	- - ,133 - -	\$ 18	- - 3,010 - -	\$ 19	- - 0,010 - -	N/A N/A 5.6% N/A N/A	
Total	\$ 17	,976	\$ 18	,133	\$ 18	,010	\$ 19	,010	5.6%	



Department: General Government Fund: 101
Program: Assessing Cost Center: 41550

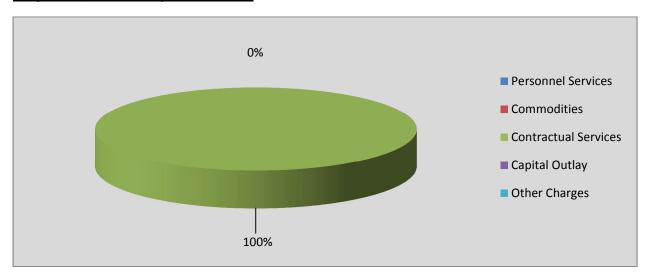
### **Program Description**

Assessing is responsible for classifying, valuing and equalizing all taxable and exempt property within City limits. The City contracts with Anoka County for this service.

### **Program Expenditure Highlights**

The costs for this program remain fairly flat.

Program Expenditures	2010 ACTUAL					12 GET		)13 )GET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services Commodities Contractual Services Capital Outlay Other Charges	\$ 39,8	- - 802 - -	\$	- - 9,465 - -	\$	- - 9,930 - -	\$ 4 <sup>2</sup>	- - 1,030 - -	N/A N/A 2.8% N/A N/A
Total	\$ 39,8	802	\$ 39	9,465	\$ 39	9,930	\$ 4	1,030	2.8%



	2010	2011	2012	2013
Performance Measures	ACTUAL	ACTUAL	ACTUAL	PROJECTED
Number of residential parcels assessed	2,812	2,825	2,820	2,818
Number of commercial parcels assessed	109	108	103	102
Number of apartments assessed	11	11	11	11
Number of agricultural assessed	205	209	204	204
Number of other assessed	153	153	157	157

Department: General Government Fund: 101
Program: Legal Cost Center: 41600

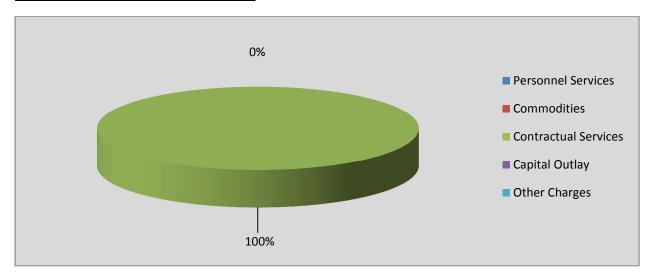
#### **Program Description**

The City Attorney provides City Council and staff with research and support on issues of a legal matter. The City Attorney also serves as the chief prosecuting attorney for the City, attends Council meetings, and serves in an advisory capacity to all City departments on matters coming before the City Council.

#### **Program Expenditure Highlights**

Do not anticipate an increase from 2012 to 2013.

									PERCENT	
	2	010	2	011	20	)12	2	013	OVER(UNDER)	
Program Expenditures	AC	TUAL	AC <sup>2</sup>	TUAL	BUE	OGET	BUI	DGET	2012 BUDGET	
Personnel Services	\$	-	\$	-	\$	-	\$	-	N/A	
Commodities		-		-		-		-	N/A	
Contractual Services	88	3,701	88	3,041	120	,100	120	0,100	0.0%	
Capital Outlay		-		-		-		-	N/A	
Other Charges		-		-		-		-	N/A	
Total	\$ 88	3,701	\$ 88	3,041	\$120	,100	\$120	0,100	0.0%	



THIS PAGE LEFT BLANK INTENTIONALLY

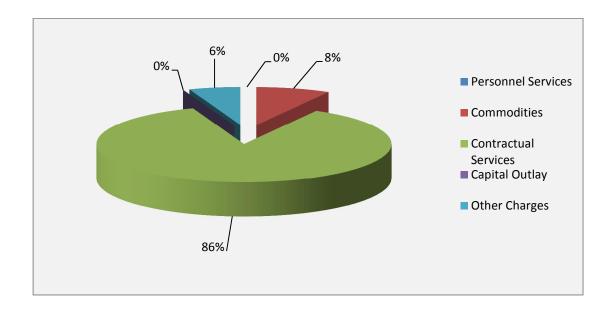
Department: **General Government** Fund: 101 Program: **Government Buildings Cost Center:** 41940

#### **Program Description**

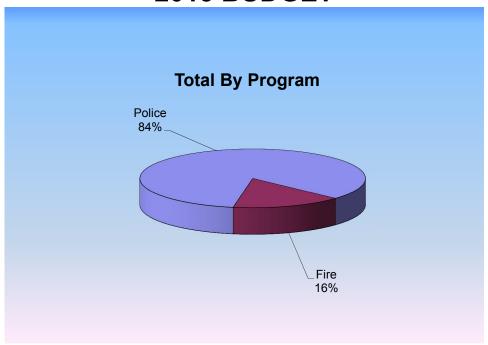
Provide for a clean, well-maintained and comfortable environment for building users of City Hall.

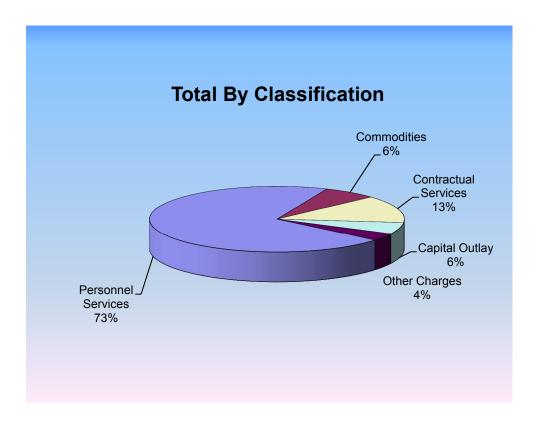
<u>Program Expenditure Highlights</u>
The city has seen an increase in janitorial services and electric costs are scheduled to rise.

Program Expenditures	201 ACTU	-	20 ACT		20 BUD		20 BUD	13 GET	PERCENT OVER(UNDER 2012 BUDGE	,
	-									
Personnel Services	\$	-	\$	-	\$	-	\$	-	N/A	
Commodities	2,5	75		301	2,	500	2,	500	0.0%	
Contractual Services	19,	234	26	,722	22	,870	26	,370	15.3%	
Capital Outlay		-		-		-		-	N/A	
Other Charges	2,0	34	1,	343	1,	725	1,	725	0.0%	
Total	\$ 23,	843	\$ 28	3,366	\$ 27	,095	\$ 30	,595	12.9%	



# PUBLIC SAFETY 2013 BUDGET

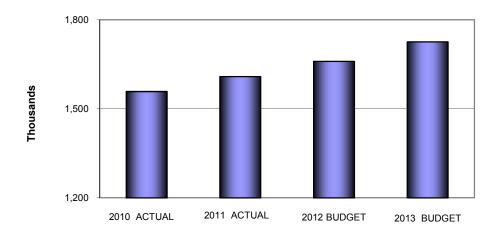




### CITY OF ST. FRANCIS, MINNESOTA PUBLIC SAFETY SUMMARY

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Program	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Police	\$1,229,065	\$1,291,729	\$1,373,030	\$1,451,960	5.7%
Fire	329,163	316,959	287,042	273,762	-4.6%
Totals	1,558,228	1,608,688	1,660,072	1,725,722	4.0%
Total By Classification					
Personnel Services	1,151,968	1,175,550	1,232,470	1,213,260	-1.6%
Commodities	71,544	69,688	107,500	117,500	9.3%
Contractual Services	177,028	188,748	203,740	232,440	14.1%
Capital Outlay	104,682	131,394	72,112	99,022	37.3%
Other Charges	53,006	43,308	44,250	63,500	43.5%
Totals	1,558,228	1,608,688	1,660,072	1,725,722	4.0%
Staffing					
Full-time equivalents	12.00	12.00	12.00	12.00	

#### **Expenditures**



Department: Public Safety Fund: 101
Program: Police Cost Center: 42110

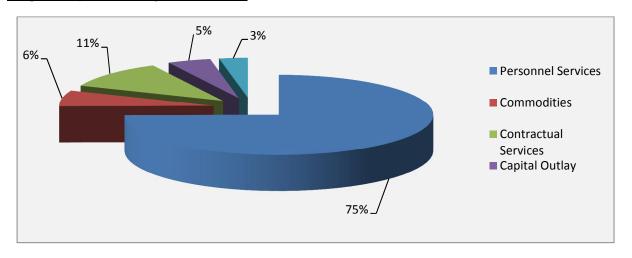
#### **Program Description**

Enforce state laws and city ordinances as directed to provide the public with law enforcement services in the areas of patrol, investigation, school liaison, crime prevention and traffic control. Animal control is also accounted for in this program.

#### **Program Expenditure Highlights**

The increase in Capital Outlay is two cars are scheduled to be purchased. One is a replacement and the other one is a new addition to the fleet. Commodities went up for fuel costs and other charges have increased for the pay out of tuition to two personnel.

Program Expenditures	2010 ACTUAL	2011 ACTUAL	2012 BUDGET	2013 BUDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services	\$ 1,020,384	\$ 1,053,030	\$ 1,088,500	\$ 1,085,820	-0.2%
Commodities	43,714	48,644	82,000	94,000	14.6%
Contractual Services	112,972	112,679	139,040	162,740	17.0%
Capital Outlay	32,848	59,560	38,990	65,900	69.0%
Other Charges	19,147	17,816	24,500	43,500	77.6%
Total	\$ 1,229,065	\$ 1,291,729	\$ 1,373,030	\$ 1,451,960	5.7%
Full-Time Equivalent positions	12.00	12.00	12.00	12.00	0.0%



Performance Measures	2010	2011	2012	2013
	ACTUAL	ACTUAL	PROJECTED	PROJECTED
Total calls for service	5,154	4,859	6,500	6,500
Citations issued	723	695	1,100	1,100
Chargeable offenses (Parts 1 & 2)	857	735	1,200	1,200
Miscellaneous offenses (Parts 3 & 4)	4,297	4,124	4,600	4,600

Department: Public Safety Fund: 101
Program: Fire Cost Center: 42210

#### **Program Description**

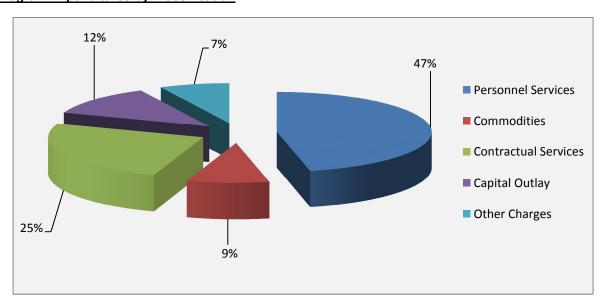
Responds to all fire and emergency medical incidents in the City. Paid on-call firefighters are alerted to an incident via a pager dispatched through the Anoka County Central Communications System. The fire department is responsible for performing new building plan reviews and existing building inspections to ensure compliance with State and Federal Fire Codes and Standards.

#### **Program Expenditure Highlights**

Personnel Services are tied to the number of calls the volunteer firefighters respond to.

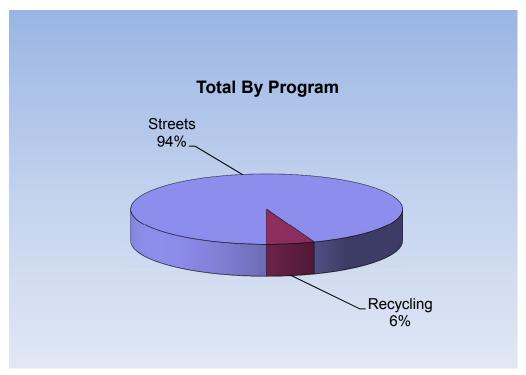
					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Program Expenditures	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	\$131,584	\$122,520	\$143,970	\$127,440	-11.5%
Commodities	27,830	21,044	25,500	23,500	-7.8%
Contractual Services	64,056	76,069	64,700	69,700	7.7%
Capital Outlay	71,834	71,834	33,122	33,122	0.0%
Other Charges	33,859	25,492	19,750	20,000	1.3%
Total	\$329,163	\$316,959	\$287,042	\$273,762	-4.6%
lotal	\$329,163	\$310,95 <u>9</u>	\$287,042	\$213,762	-4.0%

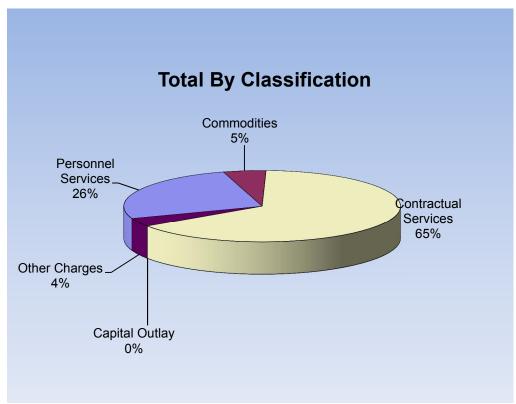
Full-Time Equivalent positions Paid on-call fire department.



	2010	2011	2012	2013
Performance Measures	ACTUAL	ACTUAL	ACTUAL	PROJECTED
Total calls	462	393	415	400
Emergency medical responses	326	278	292	300

## PUBLIC WORKS 2013 BUDGET

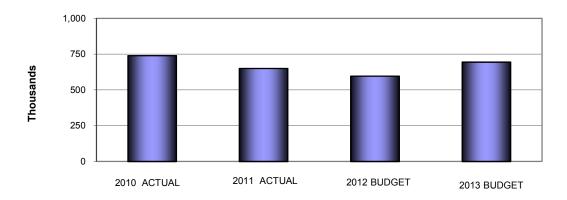




## CITY OF ST. FRANCIS, MINNESOTA PUBLIC WORKS SUMMARY EXPENDITURE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Program	ACTUAL	ACTUAL	ACTUAL	ACTUAL	BUDGET
Streets	\$608,048	\$703,070	\$612,093	\$547,630	\$654,800
Recycling	39,619	36,335	38,193	48,310	39,460
Totals	739,405	650,286	595,940	694,260	16.5%
Total By Classification					
Personnel Services	198,112	204,222	195,858	214,240	180,710
Commodities	15,084	22,991	24,996	33,760	34,550
Contractual Services	368,446	453,578	405,775	250,350	451,750
Capital Outlay	44,098	39,151	0	74,540	0
Other Charges	21,927	19,463	23,657	23,050	27,250
Totals	739,405	650,286	595,940	694,260	16.5%
Staffing					
Full-time equivalents	5.00	5.00	5.50	4.00	

#### **Expenditures**



Department: Public Works Fund: 101
Program: Streets Cost Center: 43100

#### **Program Description**

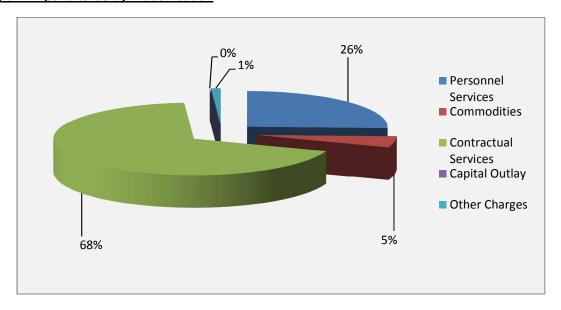
Maintains all City streets to minimize deterioration. Maintenance includes seal coating, crack sealing, pothole patching, sweeping, plowing, gravel road maintenance, and repairs of the storm drainage system. This program is also responsible for traffic control devices such as street signs, pavement markings, and guard rails on all City roadways.

#### **Program Expenditure Highlights**

Contractual services dropped in 2012 and then increased again for 2013, as council eliminated seal coating from the 2012 budget. Personnel services went down in 2013 as the Assistant Public Works position was eliminated. Capital outlay in 2012 was for a new truck and repair bed.

DEDOENT

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Program Expenditures	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	\$181,096	\$173,886	\$186,880	\$167,400	-10.4%
Commodities	21,092	24,858	31,660	32,450	2.5%
Contractual Services	450,533	404,003	247,400	447,700	81.0%
Capital Outlay	39,151	-	74,540	-	-100.0%
Other Charges	11,198	9,346	7,150	7,250	1.4%
Total	\$703,070	\$612,093	\$547,630	\$654,800	19.6%
Full-Time Equivalent positions	2.55	2.55	2.55	1.70	-33.3%



	2010	2011	2012	2013
Performance Measures	ACTUAL	ACTUAL	ACTUAL	PROJECTED
Asphalt street miles maintained	36	36	36	36
Gravel road miles maintained	11	11	11	11
Street sweeping hours	64	90	60	60
Gravel usage (tons)	7465	3625	4200	7000
Sand/salt usage (tons)	129	368	223	180

Department: Public Works Fund: 101
Program: Recycling Cost Center: 43210

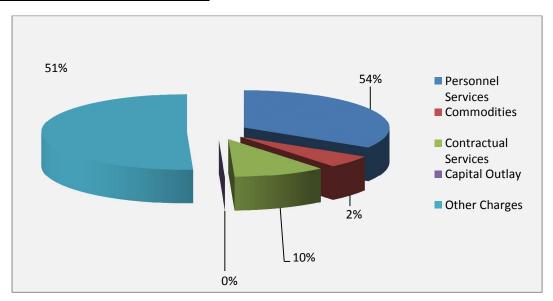
#### **Program Description**

This program provides recycling opportunities to all city residents and surrounding areas. The goal is to provide this service in a cost effective manner while ensuring compliance with state rules and regulations.

#### **Program Expenditure Highlights**

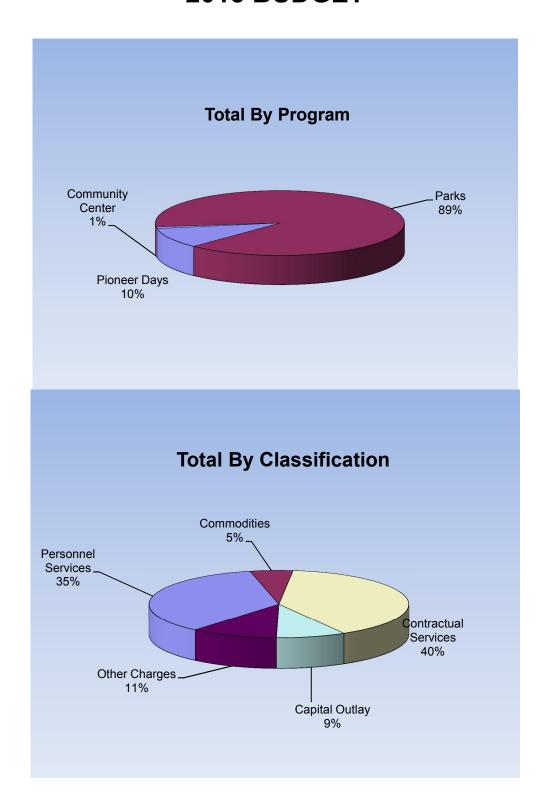
Other charges reflects the costs of recycling days.

Program Expenditures	2010 ACTUAL	2011 ACTUAL	2012 BUDGET	2013 BUDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services	\$ 23,126	\$ 21,972	\$ 27,360	\$ 13,310	-51.4%
Commodities	1,899	138	2,100	2,100	0.0%
Contractual Services	3,045	1,772	2,950	4,050	37.3%
Capital Outlay	-	-	-	-	N/A
Other Charges	8,265	14,311	15,900	20,000	25.8%
Total	\$ 36,335	\$ 38,193	\$ 48,310	\$ 39,460	-18.3%
Full-Time Equivalent positions	0.40	0.10	0.10	0.10	0.0%



Performance Measures	2010	2011	2012	2013
	ACTUAL	ACTUAL	ACTUAL	PROJECTED
Recycling days Recycling collection tonnage	2	2	2	2
	476	553	572	600

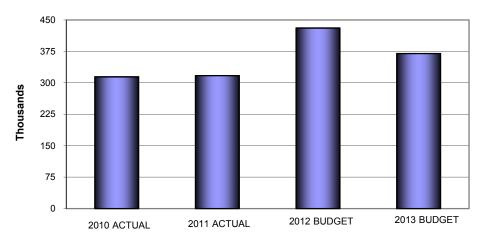
## CULTURE & RECREATION 2013 BUDGET



## CITY OF ST. FRANCIS, MINNESOTA CULTURE & RECREATION SUMMARY EXPENDITURE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Program	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Community Center	\$308	\$876	\$3,370	\$3,370	0.0%
Parks	281,697	284,443	396,800	329,390	-17.0%
Pioneer Days	32,537	31,997	30,800	37,400	21.4%
Totals	314,542	317,316	430,970	370,160	-14.1%
Total By Classification	_				
Personnel Services	141,751	143,394	151,140	130,700	-13.5%
Commodities	13,241	15,341	15,600	19,700	26.3%
Contractual Services	88,086	97,266	145,720	147,820	1.4%
Capital Outlay	31,863	27,236	80,410	31,940	-60.3%
Other Charges	39,601	34,079	38,100	40,000	5.0%
Totals	314,542	317,316	430,970	370,160	-14.1%
Staffing	_				
Full-time equivalents	1.35	1.35	1.35	.7	

#### **Expenditures**



Department: Culture & Recreation Fund: 101
Program: Community Center Cost Center: 45000

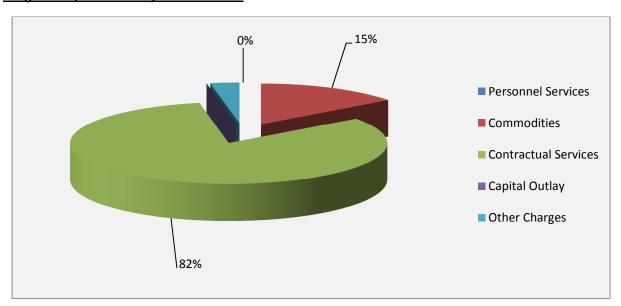
#### **Program Description**

Provides for the operation and maintenance of the Community Center on Cree Street NW.

#### **Program Expenditure Highlights**

The costs for this department remain stable.

Program Expenditures	· <del>-</del>	2010 CTUAL	-	2011 CTUAL	В	2012 UDGET	В	2013 UDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services Commodities Contractual Services Capital Outlay Other Charges	\$	- 308 - -	\$	- 57 819 - -	\$	500 2,770 - 100	\$	500 2,770 - 100	N/A 0.0% 0.0% N/A 0.0%
Total	\$	308	\$	876	\$	3,370	\$	3,370	0.0%



	2010	2011	2012	2013
Performance Measures	ACTUAL	ACTUAL	ACTUAL	PROJECTED
Number of uses	254	236	201	250

Department: Culture & Recreation Fund: 101
Program: Parks Cost Center: 45200

#### **Program Description**

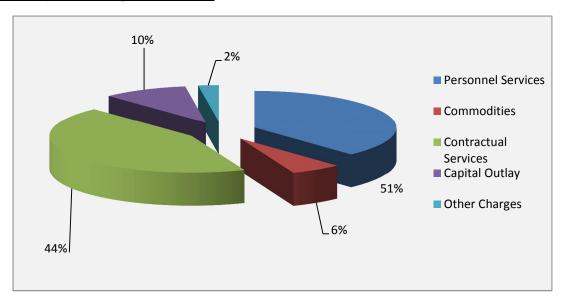
Provides for the overall planning, management and administrative activities of the park facilities and for the maintenance and improvement of park and recreational facilities, including skating rinks, athletic fields and neighborhood parks.

#### **Program Expenditure Highlights**

Capital Outlay in 2012 was for a Toolcat and groomer. Personnel Services went down because the Assistant Public Works position was eliminated.

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Program Expenditures	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	\$141,751	\$143,394	\$151,140	\$125,500	-17.0%
Commodities	13,241	15,284	15,100	19,200	27.2%
Contractual Services	87,778	96,447	142,950	145,050	1.5%
Capital Outlay	31,863	27,236	80,410	31,940	-60.3%
Other Charges	7,064	2,082	7,200	7,700	6.9%
Total	\$281,697	\$284,443	\$396,800	\$329,390	-17.0%
Full-Time Equivalent positions	1.35	1.35	1.35	0.70	-48.1%

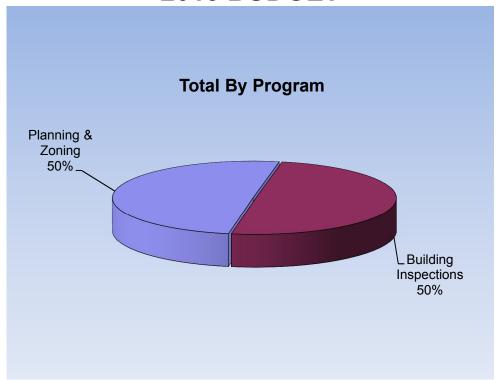
#### **Program Expenditures by Classification**

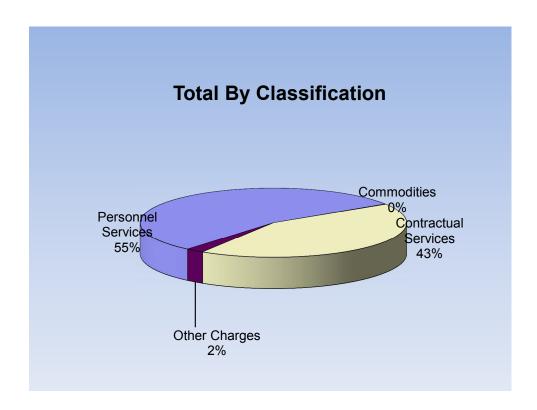


Performance Measures	2010 ACTUAL	2011 ACTUAL	2012 ACTUAL	2013 PROJECTED
Number of parks maintained	14	14	14	14
Total acreage mowed	58	58	58	58
Ballfields maintained	2	2	2	2
Number of playgrounds	8	8	8	8
Miles of trail maintained	7	7	7	7

-----

# COMMUNITY DEVELOPMENT 2013 BUDGET

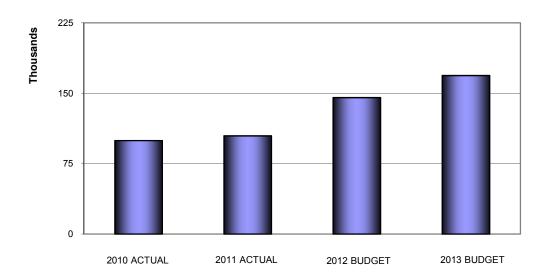




## CITY OF ST. FRANCIS, MINNESOTA COMMUNITY DEVELOPMENT SUMMARY EXPENDITURE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Program	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Planning & Zoning	\$77,297	\$71,124	\$94,800	\$84,800	-10.5%
Building Inspections	22,315	33,517	50,570	84,080	66.3%
Totals	99,612	104,641	145,370	168,880	16.2%
Total By Classification					
Total By Classification		4.000	4.000	00.440	04.44.00/
Personnel Services	575	1,262	1,000	92,410	9141.0%
Commodities	49	92	600	300	-50.0%
Contractual Services	98,543	103,205	141,720	72,420	-48.9%
Capital Outlay	0	0	0	0	N/A
Other Charges	445	82	2,050	3,750	82.9%
Totals	99,612	104,641	145,370	168,880	16.2%
Staffing					
Full-time equivalents	0.00	0.00	0.00	1.00	

#### **Expenditures**



Department: General Government Fund: 101
Program: Planning and Zoning Cost Center: 41910

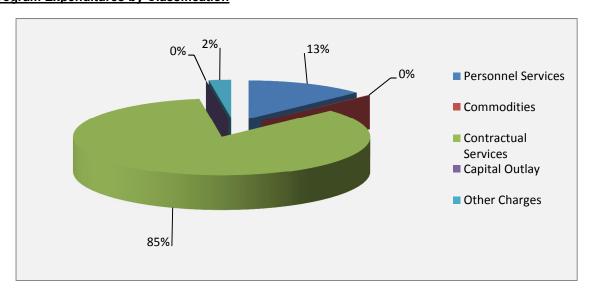
#### **Program Description**

Performs long range planning, develops and implements zoning and subdivision ordinances, and reviews development proposals.

#### **Program Expenditure Highlights**

2013 Contractual Services was lowered per council direction. 2012 brought many changes to zoning ordinances.

									PERCENT
		2010		2011		2012	2013	,	OVER(UNDER)
Program Expenditures	P	ACTUAL	ΑC	CTUAL	ВΙ	JDGET	BUDGE	ΞΤ	2012 BUDGET
Personnel Services	\$	575	\$	585	\$	1,000	\$ 11,00	00	1000.0%
Commodities		49		45		100	10	0	0.0%
Contractual Services		76,228	,	70,412		91,650	71,6	50	-21.8%
Capital Outlay		-		-		-		-	N/A
Other Charges		445		82		2,050	2,05	0	0.0%
Total	\$	77,297	\$	71,124	\$	94,800	\$ 84,80	00	-10.5%
Full-Time Equivalent positions		mmission r nded.	nemb	ers are	paid	based o	n number	of m	eetings



2010	2011	2012	2013
CTUAL	ACTUAL	ACTUAL	PROJECTED
2	0	0	3
8	5	7	2
0	1	1	1
0	0	2	0
1	2	3	0
0	0	0	0
1	1	0	1
1	1	1	0
	2010 ACTUAL 2 8 0 0 1 0 1	ACTUAL ACTUAL 2 0	ACTUAL ACTUAL ACTUAL 2 0 0

Department: Community Development Fund: 101
Program: Building Inspections Cost Center: 42400

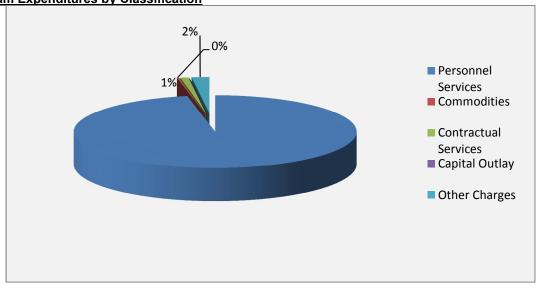
#### **Program Description**

Provide for the administration of the Uniform Building Code requirements and related ordinances to safeguard life or limb, health, property and public welfare by regulating and controlling the design, construction, quality of materials, use and occupancy, location and maintenance of all building and structures within the City of St. Francis. These services are currently contracted through Metro West Inspections. At the end of 2011 after the budget had been approved, the council ended the contract with Metro West and hired a part-time inspector.

#### **Program Expenditure Highlights**

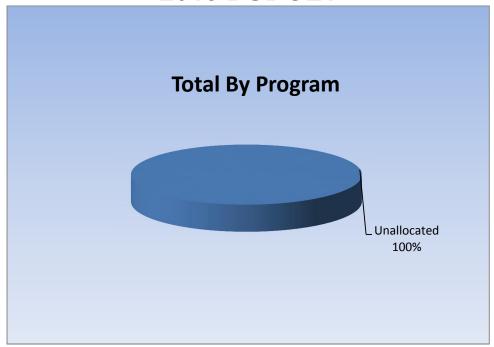
2013 reflects the costs of the full-time building inspector.

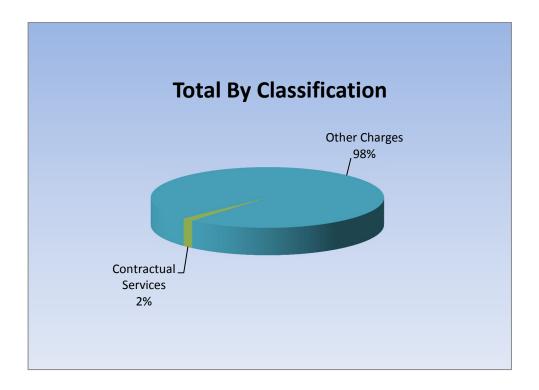
					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Program Expenditures	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	\$ -	\$ 677	\$ -	\$ 81,410	N/A
Commodities	-	47	500	200	-60.0%
Contractual Services	22,315	32,793	50,070	770	-98.5%
Capital Outlay	-	-	-	-	N/A
Other Charges	-	-	-	1,700	N/A
Total	\$ 22,315	\$ 33,517	\$ 50,570	\$ 84,080	66.3%
Full-Time Equivalent positions	-	-	.50	1.00	-48.1%



	2010	2011	2012	2013
Performance Measures	ACTUAL	ACTUAL	ACTUAL	PROJECTED
Single family	13	4	7	10
Townhomes/Manufactured homes	0	0	0	0
Commercial/Industrial	0	1	0	1
Miscellaneous building permits	235	306	421	400

# MISCELLANEOUS 2013 BUDGET

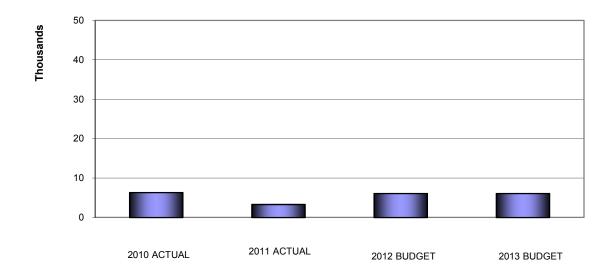




## CITY OF ST. FRANCIS, MINNESOTA MISCELLANEOUS SUMMARY EXPENDITURE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Program	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Unallocated	\$6,340	\$3,308	\$6,100	\$6,100	0.0%
Totals	6,340	3,308	6,100	6,100	0.0%
Total By Classification					
Personnel Services	0	0	0	0	N/A
Commodities	0	0	0	0	N/A
Contractual Services	662	72	100	100	0.0%
Capital Outlay	0	0	0	0	N/A
Other Charges	5,678	3,236	6,000	6,000	0.0%
Totals	6,340	3,308	6,100	6,100	0.0%
Staffing					
Full-time equivalents	0.00	0.00	0.00	0.00	

#### **Expenditures**



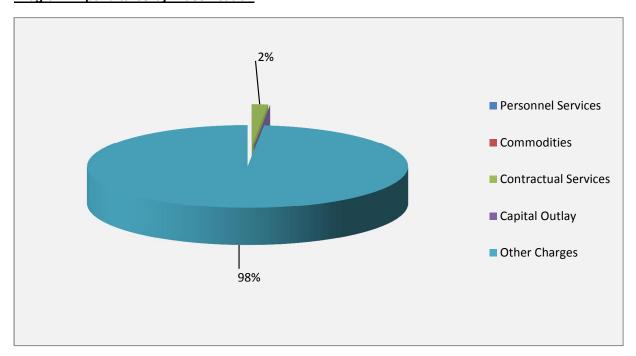
Department: Miscellaneous Fund: 101 Program: Unallocated **Cost Center:** 49200

#### **Program Description**

Contains funding for the unexpected and miscellaneous items not directly associated with a specific program.

<u>Program Expenditure Highlights</u>
The costs for this program are anticipated to remain stable.

Program Expenditures	-	2010 CTUAL	A	2011 CTUAL	В	2012 UDGET	В	2013 UDGET	PERCENT OVER(UNDER) 2012 BUDGET
Personnel Services Commodities Contractual Services	\$	- - 662	\$	- - 72	\$	- - 100	\$	- - 100	N/A N/A 0.0%
Capital Outlay Other Charges		- 5,678		3,236		6,000		6,000	N/A 0.0%
Total	\$	6,340	\$	3,308	\$	6,100	\$	6,100	0.0%





# SPECIAL REVENUE FUNDS

THIS PAGE LEFT BLANK INTENTIONALLY

## CITY OF ST. FRANCIS, MINNESOTA PARK DEVELOPMENT FUND (225) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 ACTUAL		2012 BUDGET		2012 ESTIMATE		2013 BUDGET
Miscellaneous Revenue:							
Park rental fees Other Grants Park dedication fees Investment earnings Contributions and donations	\$	1,200 330,479 - 218 5,436	\$	1,000 - - 1,000 500	\$	775 - - 159 2,500	\$ 1,000 - - 1,000 500
Total revenues		337,333		2,500		3,434	2,500
Expenditures:							
Park development projects		408,654		-		3,562	-
Total expenditures		408,654				3,562	
Excess (deficit) of revenues over expenditures		(71,321)		2,500		(128)	2,500
Other financing sources (uses): Transfers in (out): General Fund		-		-		-	
Net increase (decrease) in fund balance		(71,321)		2,500		(128)	2,500
Fund balance - January 1		235,339		219,525		164,018	 163,890
Fund balance - December 31	\$	164,018	\$	222,025	\$	163,890	\$ 166,390

This fund accounts for the use of park availability charges, grants and tax revenues that are dedicated for the acquisition and improvement of City parks. Park availability charges are levied against all new buildings constructed.

The \$269,000 that was budgeted in 2011 was for the construction of Pederson Path along Pederson Drive. The city secured a federal and state grant to fund a major portion of this project. It was completed in 2011.

## CITY OF ST. FRANCIS, MINNESOTA GAMBLING FUND (210)

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 ACTUAL		2012 ORIGINAL BUDGET		2012 ESTIMATE		2013 BUDGET	
Miscellaneous:								
Miscellaneous	\$	-	\$	-	\$	-	\$	10,000
Total revenues		-		-		-		10,000
Expenditures:								
Commodities Contractual services Other charges		-		- - -		- - -		- - -
Total expenditures		-		-		-		-
Excess (deficit) of revenues over expenditures		-		-		-		10,000
Fund balance - January 1		-		-		-		
Fund balance - December 31	\$		\$	-	\$	-	\$	10,000

This fund was established in 2012 to account for the gambling proceeds received from charitable gambling in the city. 10% of net profits need to be sent to the city. The city then use these funds to pay for things such and police, fire and other emergency services equipment and training.

## CITY OF ST. FRANCIS, MINNESOTA POLICE FORFEITURE FUND (208)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 CTUAL	2012 BUDGET		2012 ESTIMATE		2013 BUDGET	
Fines and Forfeits:							
Confiscated property	\$ 2,600	\$	-	\$	-	\$	-
Miscellaneous:							
Miscellaneous	650		-		-		-
Total revenues	3,250		-		-		-
Expenditures:							
Commodities	-		8,705		1,253		9,630
Contractual services	2,780		-		-		-
Other charges	18		-		300		-
Total expenditures	2,798		8,705		1,553		9,630
Excess (deficit) of revenues over expenditures	452		(8,705)		(1,553)		(9,630)
Fund balance - January 1	10,731		8,705		11,183		9,630
Fund balance - December 31	\$ 11,183	\$		\$	9,630	\$	

This fund was established to account for money that is legally restricted for police services. Most of the revenues for this fund are from confiscated money that is split between the city, county and state based on a statutory formula. The city's share is 70%. The balance in this fund will fluctuate greatly.

## CITY OF ST. FRANCIS, MINNESOTA TAX INCREMENT TURTLE RIDGE FUND (250) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	A	2011 CTUAL	2012 BUDGET		2012 ESTIMATE		2013 BUDGET	
Revenues:								
Tax increments Investment earnings	\$	15,374 263	\$	15,380 -	\$	15,150 260	\$	15,200 -
Total revenues		15,637		15,380		15,410		15,200
Expenditures:								
Miscellaneous Interest payments		900 13,837		450 15,000		600 13,636		600 14,000
Total expenditures		14,737		15,450		14,236		14,600
Excess (deficit) of revenues over expenditures		900		(70)		1,174		600
Fund balance - January 1		15,968		11,600		16,868		18,042
Fund balance - December 31	\$_	16,868	\$	11,530	\$	18,042	\$	18,642

This fund is used to account for activity associated with the City's only Tax Increment Financing District which was established for the Turtle Ridge Townhome project.

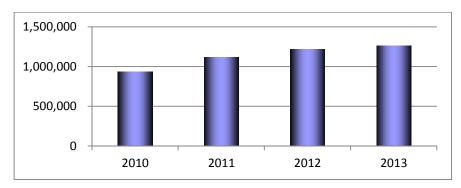


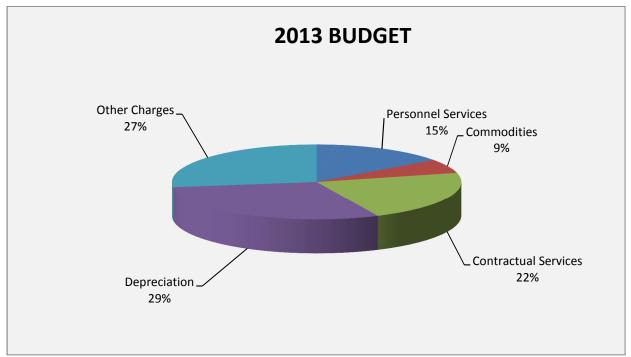


THIS PAGE LEFT BLANK INTENTIONALLY

## CITY OF ST. FRANCIS, MINNESOTA WATER FUND SUMMARY EXPENSE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Classification	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	135,160	152,168	159,105	154,390	-3.0%
Commodities	43,172	51,937	78,100	75,200	-3.7%
Contractual Services	181,373	268,381	369,069	402,154	9.0%
Depreciation	300,377	327,100	304,000	330,000	8.6%
Other Charges	275,868	5,623	10,650	11,450	7.5%
Totals	935,950	805,209	920,924	973,194	5.7%
Staffing					
Full-time equivalents	2.00	2.00	2.00	1.75	





## CITY OF ST. FRANCIS, MINNESOTA WATER FUND (601) STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS

		2011 ACTUAL	2012 BUDGET	2012 ESTIMATE	2013 BUDGET
Operating revenues:		7.0107.E	BOBOLI	201111111112	BOBOLI
Water sales	\$	1,023,404	\$ 1,080,000	\$ 1,080,000	\$ 1,080,000
Water penalty	,	30,894	28,000	28,000	28,000
Meter deposits		,	-,	-,	-,
Total revenues		1,054,298	1,108,000	1,108,000	1,108,000
Operating expenses:					
Personnel services		152,168	159,105	159,105	154,390
Supplies		51,937	78,100	78,100	75,200
Professional services		109,029	181,969	181,969	195,104
Communications		6,362	7,500	7,500	8,000
Insurance		15,410	21,500	21,500	21,500
Utilities		75,450	79,450	79,450	90,800
Repairs and maintenance		62,130	78,650	78,650	86,750
Depreciation		327,100	304,000	330,000	330,000
Other		5,623	10,650	10,650	11,450
Total expenses		805,209	920,924	946,924	973,194
Operating income (loss)		249,089	187,076	161,076	134,806
Nonoperating revenues (expenses):					
Investment earnings		68,498	70,000	50,000	50,000
Connection Fees		8,600	-	15,000	-
Interest expense		(309,837)	(298,704)	(302,058)	(289,988)
Special assessments		-	-	-	-
Miscellaneous revenues		17,625	1,500	-	
Total nonoperating revenues (expenses)		(215,114)	(227,204)	(237,058)	(239,988)
Net income (loss) before contributions					
and transfers		33,975	(40,128)	(75,982)	(105,182)
Transfers in (out):					
Debt Service Fund		(18,580)	-	-	(18,580)
EDA Lease Revenue Bonds		-	-	-	(82,500)
Capital contributions		136,328	-	-	
Change in net assets		151,723	(40,128)	(75,982)	(206,262)
Net assets- January 1		5,488,245	5,561,167	5,639,968	5,563,986
Net assets- December 31	\$	5,639,968	\$ 5,521,039	\$ 5,563,986	\$ 5,357,724

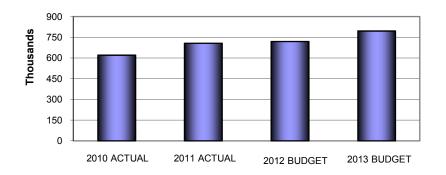
## CITY OF ST. FRANCIS, MINNESOTA WATER FUND (601) STATEMENT OF CASH FLOWS

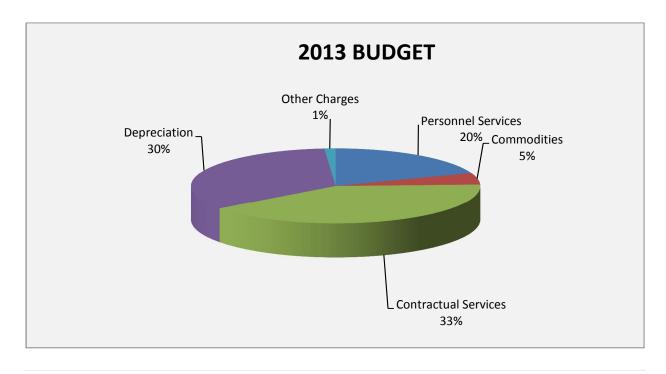
	 2011 ACTUAL	2012 BUDGET	2012 ESTIMATE	2013 BUDGET
Net Income (loss)	\$ 151,723	\$ (40,128)	\$ (75,982)	\$ (105,182)
Add depreciation	327,100	304,000	330,000	330,000
Change in current assets	(179,198)	-	-	-
Change in deferred	3,163	-	-	-
Change in current liabilities	5,111	-	-	-
Purchase of fixed assets	(143,022)	-	-	(12,520)
Principal payments on debt	(441,000)	(461,500)	(461,500)	(575,250)
Total	(276,123)	(197,628)	(207,482)	(362,952)
Cash balance - January 1	 3,043,644	3,130,566	2,767,521	2,560,039
Cash balance - December 31	\$ 2,767,521	\$ 2,932,938	\$ 2,560,039	\$ 2,197,087

THIS PAGE LEFT BLANK INTENTIONALLY

## CITY OF ST. FRANCIS, MINNESOTA SANITARY SEWER FUND SUMMARY EXPENSE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Classification	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	132,934	150,326	158,430	154,210	-2.7%
Commodities	36,367	46,240	43,000	39,700	-7.7%
Contractual Services	197,560	254,818	299,490	321,047	7.2%
Depreciation	204,660	267,577	209,000	270,000	29.2%
Other Charges	48,628	17,614	9,150	10,050	9.8%
Totals	620,149	736,575	719,070	795,007	10.6%
Staffing					
Full-time equivalents	2.00	2.00	2.00	1.75	





## CITY OF ST. FRANCIS, MINNESOTA SANITARY SEWER FUND (602) STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS

	2011		2012		2012	2013
	ACTUAI	_	BUDGET	E	STIMATE	BUDGET
Operating revenues:						
Sewer sales	\$ 845,26		800,000	\$	855,000	\$ 855,000
Sewer penalty	21,48	0	23,000		23,000	23,000
Total revenues	866,74	5	823,000		878,000	878,000
Operating expenses:						
Personnel services	150,32	6	158,430		158,430	154,210
Supplies	46,24		43,000		43,000	39,700
Professional services	40,24 84,74		108,840		108,840	120,697
Communications	2,43		3,500			
Insurance	•				3,500	3,500
	8,53		9,800		9,800	9,800
Utilities	94,26		103,100		103,100	109,800
Repairs and maintenance	64,83		74,250		74,250	77,250
Depreciation	267,57		209,000		270,000	270,000
Other	17,61		9,150		9,150	10,050
Total expenses	736,57	5	719,070		780,070	795,007
Operating income (loss)	130,17	0	103,930		97,930	82,993
Nonoperating revenues (expenses):						
Investment earnings	31,95	6	35,000		24,000	30,000
Connection charges	12,20	0	-		-	-
Interest Expense	(150,05		(154,128)		(160,527)	(156,448)
Special assessments			-		-	-
Miscellaneous revenues	41,21	4	3,000		3,000	3,000
Total nonoperating revenues (expenses)	(64,68		(116,128)		(133,527)	(123,448)
Net income (loss) before contributions		_	(40.400)		(00-)	//a /==\
and transfers	65,48	2	(12,198)		(35,597)	(40,455)
Transfers in (out):						
Debt Service Fund	(21,30	0)	_		_	(21,300)
Improvement Projects	` .		_		_	(82,500)
Capital contributions	55,99	2	-		-	-
Change in net assets	100,17	4	(12,198)		(35,597)	(144,255)
Net assets - January 1	7,483,55	7	7,523,452		7,583,731	7,548,134
Net assets - December 31	\$ 7,583,73	1 \$	7,511,254	\$	7,548,134	\$ 7,403,879

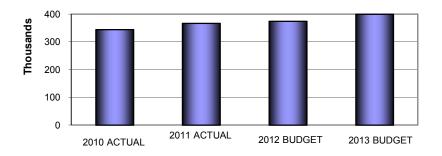
## CITY OF ST. FRANCIS, MINNESOTA **SANITARY SEWER FUND (602)** STATEMENT OF CASH FLOWS

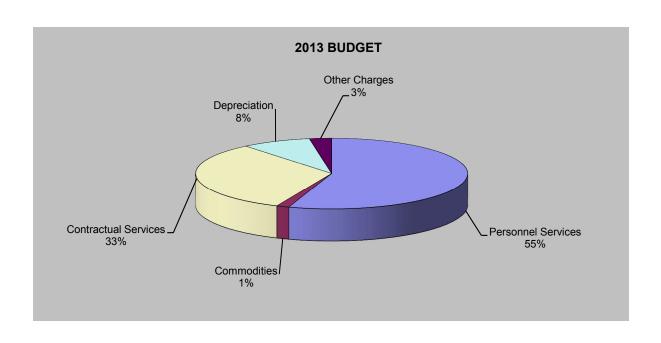
		2011		
	2011	2012	2012	2013
	ACTUAL	BUDGET	ESTIMATE	BUDGET
Net income (loss)	\$ 100,174	\$ (12,198)	\$ (35,597)	\$ (144,255)
Add depreciation	267,577	209,000	270,000	270,000
Change in current assets	31,142	-	-	-
Change in deferred	1,027	-	-	-
Change in current liabilities	(70,766)	-	-	-
Purchase of fixed assets	(408,817)	-	-	(12,500)
Issued debt	-	-	-	-
Principal payments on debt	(187,000)	(233,500)	(233,500)	(392,750)
Total	(266,663)	(36,698)	903	(279,505)
Cash balance - January 1	2,191,586	2,249,481	1,924,923	1,925,826
Cash balance - December 31	\$ 1,924,923	\$ 2,212,783	\$ 1,925,826	\$ 1,646,321

THIS PAGE LEFT BLANK INTENTIONALLY

#### CITY OF ST. FRANCIS, MINNESOTA **LIQUOR STORE FUND SUMMARY** EXPENSE ANALYSIS

					PERCENT
	2010	2011	2012	2013	OVER(UNDER)
Total By Classification	ACTUAL	ACTUAL	BUDGET	BUDGET	2012 BUDGET
Personnel Services	182,035	198,260	210,330	220,020	4.6%
Commodities	6,263	4,508	5,500	6,000	9.1%
Contractual Services	73,058	126,062	121,145	129,953	7.3%
Depreciation	23,951	31,859	27,000	33,000	22.2%
Other Charges	58,881	6,134	10,350	10,500	1.4%
Totals	344,188	366,823	374,325	399,473	6.7%
Staffing					
Full-time equivalents	4.25	4.25	4.25	4.25	





## CITY OF ST. FRANCIS, MINNESOTA MUNICIPAL LIQUOR OPERATIONS FUND (609) STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS

		2011	2012	2012		2013
Operating revenues:		ACTUAL	BUDGET	ESTIMATE		BUDGET
Liquor sales	¢.	656 175	<u></u>	<u></u> ድ ድ በ ጋ በ	æ	650,000
Beer sales	\$	656,175	\$ 635,920	\$ 635,920	\$	650,000
Wine sales		1,075,743	1,135,000	1,135,000		1,100,000
		183,453	178,000	178,000		180,000
Miscellaneous merchandise		42,167	42,000	42,000		42,000
N/A beer		3,896	4,410	4,410		4,500
Tobacco products		56,250	55,850	55,850		56,000
Total revenues		2,017,684	2,051,180	2,051,180		2,032,500
Cost of sales:		(1,504,114)	(1,607,000)	(1,607,000)		(1,548,000)
Gross profit		513,570	444,180	444,180		484,500
Operating expenses:						
Personnel services		198,260	210,330	210,330		220,020
Supplies		4,508	5,500	5,500		6,000
Professional services		79,117	81,145	81,145		85,153
Communications		2,302	2,500	2,500		2,500
Insurance		7,610	11,000	11,000		11,000
Utilities		16,378	18,800	18,800		18,600
Repairs and maintenance		23,655	7,700	7,700		12,700
Depreciation		31,859	27,000	27,000		33,000
Other		6,134	10,350	10,350		10,500
Total expenses		369,823	374,325	374,325		399,473
Operating income (loss)						
		143,747	69,855	69,855		85,027
Other revenues (expenses): Investment earnings						
Miscellaneous revenues		19,868	18,000	18,000		18,000
Total other revenues (expenses)		19,525	_	-		-
<b>,</b>		39,393	18,000	18,000		18,000
Net income (loss) before contributions and transfers		,	7,111	7,111		.,
		183,140	87,855	87,855		103,027
Transfers in (out): General Fund			,,,,,,	,,,,,,		, -
Pioneer Days		(60,000)	(60,000)	(60,000)		(60,000)
Change in net assets		123,140	27,855	27,855		43,027
Net assets - January 1		1,489,294	1,503,999	1,612,434		1,640,289
Net assets - December 31	\$	1,612,434	\$ 1,531,854	\$ 1,640,289	\$	1,683,316

## CITY OF ST. FRANCIS, MINNESOTA MUNICIPAL LIQUOR OPERATIONS FUND (609) STATEMENT OF CASH FLOWS

		2011 ACTUAL		2012 BUDGET	E	2012 STIMATE	2013 BUDGET
Net income (loss)	\$	123,140	\$	27,855	\$	27,855	\$ 43,027
Add depreciation		31,859		27,000		27,000	33,000
Change in current assets		(32,568)		-		-	-
Change in deferred		-		-		-	-
Change in current liabilities		50,821		-		-	-
Purchase of fixed assets		-		-		-	-
	-						
Total		173,252		54,855		54,855	76,027
Cash balance - January 1		912,190		784,118		1,085,442	1,140,297
Cash balance - December 31	\$	1,085,442	\$	838,973	\$	1,140,297	\$ 1,216,324

THIS PAGE LEFT BLANK INTENTIONALLY

## St. Francis

# CAPITAL OUTLAY FUNDS

THIS PAGE LEFT BLANK INTENTIONALLY

#### **CAPITAL OUTLAY**

This section provides an overview of Capital Outlay projects for the City of St. Francis. Projects include those within the Capital Improvement Plan, Departmental Operating Budgets and Capital Projects Fund.

#### **Capital Improvement Plan**

The Capital Improvement Plan (CIP) is a schedule of proposed public projects and purchases over a five-year period. Capital improvements are normally non-routine projects costing \$5,000 or more, which require acquisition, construction, or replacement of various equipment or facilities, including public buildings, infrastructure, utilities and parks.

The plan is not intended to provide for precise budgeting. Capital costs are projected as estimates. Upon each update of the plan, deletions, additions, delays, or other revisions may occur, reflecting changing community needs. These changes allow for budget refinements as a particular project nears actual construction. Only after incorporation within successive budgets or as approved separately by the City Council will these items be considered funded.

Some of the items contained in the CIP will require on-going operational costs and in some cases produce operational savings. However, given the speculative nature of latter-year purchases, the exact cost cannot be reasonably quantified beyond next year. The 2013-2017 CIP was adopted by the Council on August 6, 2012. The following provides a summary of projects included in the City's Capital Improvement Plan along with project year. Overall the 2013 budget provided for in the Capital Improvement plan is \$6,564,521. The following shows a breakdown by year.

FIVE-YEAR CAPITAL IMPROVEMENT PLAN PROJECTS													
BY PROJECT CATEGORY													
		PRIOR ALLOCATION OF COSTS BY YEAR											
CATEGORY	TOTAL	YEARS	2013	2014	2015	2016	2017						
BUILDINGS	\$ 2,735,400	\$ 100.000	\$ 380,000	\$ 830,400	\$ 475,000	\$ 475,000	\$ 475,000						
COMPUTERS	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -						
EQUIPMENT	\$ 1,094,960	\$ 10,000	\$ 122,662	\$ 141,122	\$ 566,362	\$ 153,162	\$ 101,652						
LAND	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -						
PARKS	\$ 864,700	\$ -	\$ 250,000	\$ 110,000	\$ -	\$ 349,700	\$ 155,000						
STREETS	\$15,892,150	\$ -	\$ 1,521,400	\$1,585,100	\$ 3,420,400	\$ 2,185,500	\$7,179,750						
TRAILS	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -						
UTILITIES	\$20,773,469	\$ -	\$ 3,899,554	\$ 393,915	\$16,480,000	\$ -	\$ -						
VEHICLES	\$ 1,112,895	\$ -	\$ 390,905	\$ 101,420	\$ 336,440	\$ 178,540	\$ 105,590						
TOTALS	\$42,473,574	\$ 110,000	\$ 6,564,521	\$3,161,957	\$21,278,202	\$ 3,341,902	\$8,016,992						

The following table depicts the city's five year CIP needs.

	PRIOR		ALLOCAT	TION OF COSTS	BY YEAR	
Description	YEARS	2013	2014	2015	2016	2017
General Government						
CITY CAR	-	-	-	-	20,000	
VOTING BOOTHS	10,000	-	-	-	-	
ADMINISTRATION TOTAL	10,000		-	-	20,000	
FIRE DEPARTMENT						
TANKER/PUMPER TRUCK REPLACEMENT	-	300,000	-	-	-	-
FUTURE FIRE TRUCK REPLACEMENTS	-	-	50,000	50,000	50,000	50,000
ROOF FIRE DEPARTMENT TOTAL	100,000	300,000	50,000	50,000	50.000	50,000
	100,000	300,000	30,000	30,000	30,000	30,000
Police Department						
DEBT SERVICE PAYMENTS FOR POLICE STATION	-	190,000	237,500	237,500	237,500	237,500
SQUAD CAR REPLACEMENT POLICE DEPARTMENT TOTAL		65,900 255,900	51,420 288,920	52,440 289,940	54,540 292,040	55,590 293,090
Public Works		233,300	200,020	200,040	232,040	255,050
			0.4.000			
SAFETY TRAILER	-	-	24,000	-	-	-
DEBT SERVICE PAYMENTS FOR POLICE STATION 2005 INTERNATIONAL DUMP TRUCK	-	190,000	237,500	237,500	237,500	237,500
REPLACEMENT	-	-	-	234,000	-	-
2006 FORD F-350 REPLACEMENT	-	-	-	-	54,000	-
239TH & BITTERSWEET MILL AND OVERLAY	-	668,400	-	-	-	-
241ST AVENUE	-	-	-	3,420,400	-	-
245TH & KINGS HWY REALIGNMENT & DITCH WORK			983,500	_	_	_
BRIDGE STREET EXTENSION	-	-	903,300	-	-	3,205,400
BRIDGE STREET TRAFFIC IMPROVEMENTS	_	_	_	_	_	3,974,350
BUTTERFIELD DRIVE RECONSTRUCTION	-	-	601,600	-	-	-
RUM RIVER WOODS ADDITION RECONSTRUCTION	-	-	, -	_	2,185,500	_
TAMMARACK STREET		853,000	-	-	-	-
HWYS, STREETS AND ROADS TOTAL	-	1,711,400	1,846,600	3,891,900	2,477,000	7,417,250
Parks						
DEER CREEK PARK TRAIL	-	-	-	-	349,700	-
Pederson Path Hwy 47 Pedestrian Crossing	-	250,000	-	-	-	-
Hockey Rink Improvements	-	-	110,000	-	-	-
Highland Woods Park Improvements	-	-	-	-	-	45,000
Rum River Woods Improvements	-	-	-	-	-	110,000
REPLACE BUILDING AT COMMUNITY PARK	-	-	355,400	-	-	-
Zero Turn Mower	-	-	18,500	-	-	-
BOBCAT ANNUAL REPLACEMENT	-	31,940	32,900	33,890	34,910	35,930
Hidden Ponds Irrigation PARKS DEPARTMENT TOTAL		281,940	516,800	175,000 208,890	384,610	190,930
Water & Sewer			0.0,000		00.,0.0	
		05.700	05.700	05.700	05.700	05.700
HOUSEHOLD WATER METER CHANGEOUT WELL #5	-	65,722	65,722 393,915	65,722	65,722	65,722
EAST SIDE WASTEWATER TREATMENT FAC.	-	-	393,915	- 16 480 000	-	-
TRUNK HWY 47 WATER & SEWER EXTENSION	-	- 3,899,554	_	16,480,000	-	-
FORD ESCAPE	_	25,005	_ _	- -	- -	- -
PORTABLE GENSET	_	_5,000	_	-	52,350	_
VAC/JETTER TRUCK	_	_	_	291,750	-,	-
WATER AND SANITARY SEWER TOTAL	-	3,990,281	459,637	16,837,472	118,072	65,722

Liquor Store						
COOLER DOORS/LED LIGHTS	-	25,000	-	-	-	-
LIQUOR STORE TOTAL	-	25,000	-	-	-	-
GRAND TOTAL	110,000	6,564,521	3,161,957	21,278,202	3,341,722	8,016,992

Some of the projects listed above are not included in our annually adopted budget because budgets are not established until after a public hearing is held and the City Council approves the project. This process is normally used for street projects and building construction because of the size of the project and the uncertainty of approval. Councils, economic conditions and priorities are always changing and these types of projects seem to be postponed or modified more than once. If they were included in our budget each year we feel it would misrepresent what is actually occurring.

Please see the city's website at <a href="www.stfrancismn.org">www.stfrancismn.org</a> for a copy of the complete plan as adopted.

2013 projects from the 2013-2017 CIP which are not included in the 2013 budget because a budget will not be established until the Council approves the project are:

TANKER/PUMPER TRUCK REPLACEMENT	300,000
239TH & BITTERSWEET MILL AND OVERLAY	668,400
TAMMARACK STREET	853,000
Pederson Path Hwy 47 Pedestrian Crossing	250,000
TRUNK HWY 47 WATER & SEWER EXTENSION	3,899,554

#### **Capital Projects Fund**

There are no planned expenditures from the Capital Projects Fund for 2013 at this time.

## CITY OF ST. FRANCIS, MINNESOTA CAPITAL PROJECTS FUND (402) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 2012		2012	2013	
	ACTUAL	BUDGET	ESTIMATE	BUDGET	
Miscellaneous Revenue:					
Investment earnings	\$ 513	\$ 16,000	\$ 23,595	\$ 16,000	
Miscellaneous	8,009				
Total revenues	8,522	16,000	23,595	16,000	
Expenditures:					
Building & Structures	1,286,409	-	6,352,684	-	
Motor Vehicles	21,313	38,990	21,313	-	
	150,000	-			
Total expenditures	1,457,722	38,990	6,373,997	<del>-</del>	
Excess (deficit) of revenues					
over expenditures	(1,449,200)	(22,990)	(6,350,402)	16,000	
Other financing sources (uses): Transfers in (out):					
Contract for Deed Issued			8,035,951		
Fire Truck Replacement Fund	-	-	-	-	
General Fund	300,000	330,000	289,780	<u>-</u>	
Net increase (decrease) in fund balance	(1,149,200)	307,010	1,975,329	16,000	
Fund balance - January 1	947,652	501,534	(201,548)	1,773,781	
Fund balance - December 31	\$ (201,548)	\$ 808,544	\$ 1,773,781	\$ 1,789,781	

Accounts for funds set aside for future purchases of equipment, vehicles, and facility replacements and improvements. Resources are currently provided by transfers from other funds.

## CITY OF ST. FRANCIS, MINNESOTA CREEKVIEW ESTATES FUND (505) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 ACTUAL	2012 BUDGET	2012 ESTIMATE	2013 BUDGET
Revenues:				
Special Assessments	\$ 20,416	\$ 11,000	\$ 12,000	\$ 12,000
Total revenues	20,416	11,000	12,000	12,000
Expenditures:				
Miscellaneous	-	-	-	-
Engineering	-	-	-	-
Interest expense	2,239	3,800	301	-
Total expenditures	2,239	3,800	301	-
Excess (deficit) of revenues				
over expenditures	18,177	7,200	11,699	12,000
Fund balance - January 1	(134,520)	(125,017)	(116,343)	(104,644)
Fund balance - December 31	\$ (116,343)	\$ (117,817)	\$ (104,644)	\$ (92,644)

Accounts for the accumulation of resources to finance the 2006 street reconstruction project. There was no debt taken out to finance this project. The deficit will be eliminated though future collections of special assessments.

## CITY OF ST. FRANCIS, MINNESOTA FIRE TRUCK REPLACEMENT FUND (403) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	A	2011 ACTUAL	E	2012 BUDGET		2012 ESTIMATE	2013 BUDGET
Miscellaneous Revenue: Investment earnings	\$	4,646	\$	5,000	\$	4,000	\$ 5,000
Total revenues		4,646		5,000		4,000	5,000
Expenditures: Vehicles and equipment		-		-		-	-
Total expenditures		-		-	_	-	<u>-</u>
Excess (deficit) of revenues over expenditures		4,646		5,000		4,000	5,000
Other financing sources (uses): Transfers in (out): General Fund Capital Projects Fund		100,000		100,000		100,000	- -
Net increase (decrease) in fund balance		104,646		105,000		104,000	5,000
Fund balance - January 1	;	301,537		299,623		406,183	510,183
Fund balance - December 31	\$ 4	406,183	\$	404,623	\$	510,183	\$ 515,183

Accounts for funds set aside for future purchases fire trucks. Resources are currently provided by transfers from other funds.

## CITY OF ST. FRANCIS, MINNESOTA IVYWOOD STREET & 230TH LANE FUND (507) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011	2012	2012	2013
	ACTUAL	BUDGET	ESTIMATE	BUDGET
Revenues:				
Special Assessments	\$ 19,389	\$ 14,250	\$ 18,021	\$ 12,000
Total revenues	19,389	14,250	18,021	12,000
Expenditures:				
Miscellaneous	-	-	-	-
Engineering	28,760	-	-	-
Construction	-	-	-	-
Interest expense	3,565	3,300	340	-
Total expenditures	32,325	3,300	340	-
Excess (deficit) of revenues				
over expenditures	(12,936)	10,950	17,681	12,000
Other financing sources (uses): Transfers in (out):				
General Fund		_	-	
	-	-	-	-
Net increase (decrease) in fund balance	-	-	-	-
Fund balance - January 1	(12,936)	(125,017)	17,681	12,000
Fund balance - December 31	(117,610)	(103,500)	(130,546)	(112,865)

Accounts for financial resources used to finance a street reconstruction project which is receiving special assessment revenue to pay for a portion of the costs.

## CITY OF ST. FRANCIS, MINNESOTA TRUNK UTILITIES RIVER'S EDGE FUND (423) STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 ACTUAL	2012 BUDGET	2012 ESTIMATE	2013 BUDGET
Revenues:				
Developer costs Investment earnings	\$ - -	\$ - -	\$ - -	\$ - -
Total revenues	-	-	-	
Expenditures:				
Miscellaneous Engineering Construction	-	-	-	-
Land	-	-	-	-
Interest expense	8,690	-	-	- -
Total expenditures				
Excess (deficit) of revenues over expenditures	8,690	-	-	-
Other financing sources (uses): Bond proceeds	(8,690)	-	-	-
Transfers in (out): Water Fund	-	-	-	-
Net increase (decrease) in fund balance	- (0.000)	-	-	-
Fund balance - January 1	(8,690)	-	-	-
Fund balance - December 31	(510,619)	(510,619)	(519,309)	(519,309)

Accounts for financial resources used to improve current city infrastructure and to finance construction of sanitary sewer and water mains to serve the new River's Edge development and Rum River Bluffs development.

## CITY OF ST. FRANCIS, MINNESOTA WATERMAIN LOOPING FUND (427)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2011 ACTUAL	2012 BUDGET	2012 ESTIMATE	2013 BUDGET
Revenues:				
Investment earnings	\$ -	\$ -	\$ -	\$ -
Total revenues	-	-	-	-
Expenditures:				
Miscellaneous Engineering Construction Land easement Interest expense	- - - -	- - - -	- - - -	- - - -
Total expenditures		-	<del>-</del>	<u>-</u>
Excess (deficit) of revenues over expenditures	-	-	-	-
Other financing sources (uses): Transfers in (out): Water Fund		-	<u>-</u>	<u> </u>
Net increase (decrease) in fund balance	-	-	-	-
Fund balance - January 1	(284,151)	(282,530)	(284,151)	(284,151)
Fund balance - December 31	\$ (284,151)	\$ (282,530)	\$ (284,151)	\$ (284,151)

This fund was established to account for costs associated with completing a second river crossing vital for uninterrupted water service for those residents on the east side of the Rum River and necessary for efficient watermain system maintenance. The project also includes the demolition and abandonment of wellhouse and well number 2.



## DEBT SERVICE FUNDS

THIS PAGE LEFT BLANK INTENTIONALLY

#### **DEBT SERVICE**

Debt Service Funds are used to account for the accumulation and use of financial resources to pay principal, interest, and related costs on long-term debt. A separate Debt Service Sub-Fund is required for each bond issue.

The principal sources of revenue are property taxes (debt service levies), special assessments, interest earned on cash balances in funds, and transfers from other funds.

Expenditures include bond principal and interest on City bonds as well as fiscal agent fees and interest on negative cash balances in funds.

The annual debt service tax levy anticipated each year through 2022 on current debt is \$20,900. The balance of the debt will be paid from special assessments, transfers from other funds, and interest earnings.

#### Legal Debt Limit

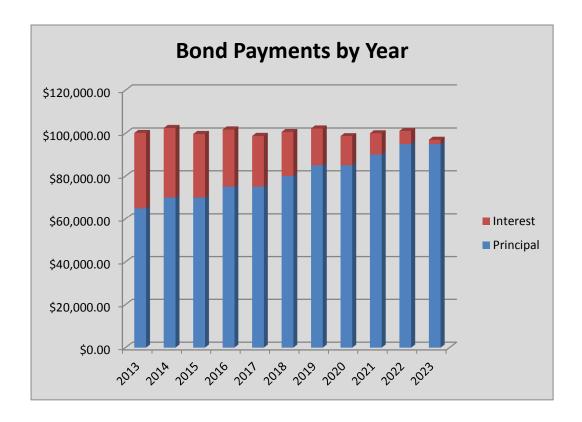
Minnesota State Statutes limits the City's net debt to no more than three percent (3%) of the estimated market value of the taxable property within the municipality. Bond issues covered by this limit are those that are financed by property taxes unless at least 20% of the annual debt service costs are financed by special assessments or tax increments. St. Francis has no bond issues subject to the debt limit. The difference between the statutory debt limit and the bonds outstanding that are covered by the debt limit is referred to as the legal debt margin. The City's debt limit and legal debt margin are both \$12,354,450.

	2012
Estimated market value of taxable property	\$411,814,985
Debt limit (3% of market value)	\$12,354,450
Total bonds outstanding excluding enterprise debt	\$885,000
Less: Special assessment bonds	885,000
Total debt applicable to debt limit	\$ -
Legal debt margin	\$12,354,450

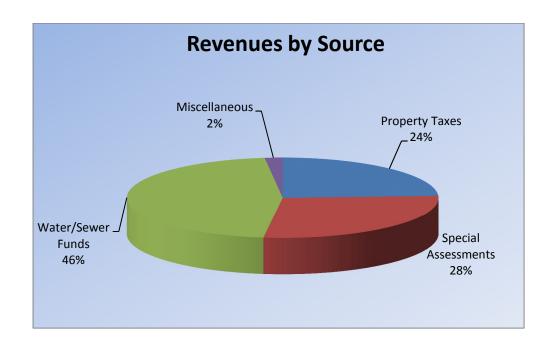
All bonds issued by the city's enterprise funds are reported in the individual budgets.

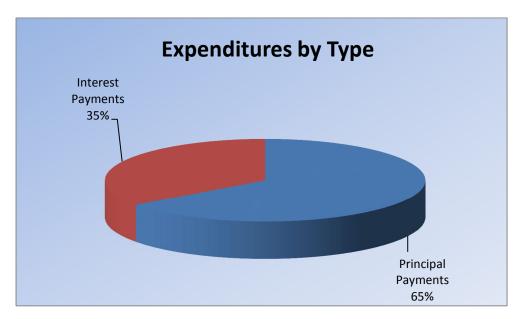
The following tables depict the City's debt service payments by year for General Obligation Debt payable from Special Assessments.

Year	Principal	Interest	Total
2013	65,000.00	35,182.50	100,183
2014	70,000.00	32,482.50	102,483
2015	70,000.00	29,682.50	99,683
2016	75,000.00	26,782.50	101,783
2017	75,000.00	23,782.50	98,783
2018	80,000.00	20,642.50	100,643
2019	85,000.00	17,238.75	102,239
2020	85,000.00	13,711.25	98,711
2021	90,000.00	10,035.00	100,035
2022	95,000.00	6,103.75	101,104
2023	95,000.00	2,042.50	97,043
Total	\$885,000	\$217,686	\$1,102,686



## **2013 DEBT SERVICE BUDGET**Summary of Revenues and Expenditures





## CITY OF ST. FRANCIS, MINNESOTA **DEBT SERVICE BUDGET (311)**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2010	2011	_	2011		2012
Davission	ACTUAL	BUDGET	E	STIMATE	<del></del>	BUDGET
Revenues:						
Property taxes	\$ 19,311	\$ 20,900	\$	20,900	\$	20,900
Special assessments	40,766	24,810		24,800		24,000
Investment earnings	2,498	2,280		6,880		2,500
Total revenues	 62,575	47,990		52,580		47,400
Expenditures:						
Debt Service:						
Principal:						
Regular	55,000	60,000		60,000		65,000
Interest	42,707	40,280		40,282		37,783
Paying agent fees	 425	420		425		425
Total expenditures	 98,132	100,700		100,707		103,208
Excess (deficit) of revenues						
over expenditures	(35,557)	(52,710)		(48,127)		(55,808)
Other financing sources (uses):						
Bond proceeds (net)	-	-		-		-
Transfers in (out):						
Water Fund	39,880	39,880		39,880		-
Sanitary Sewer Fund	 -	-		-	_	-
Net increase (decrease) in						
fund balance	4,323	(12,830)		(8,247)		(55,808)
Fund balance - January 1	 205,675	209,998		209,998		201,751
Fund balance - December 31	\$ 209,998	\$ 197,168	\$	201,751	\$	145,943

## CITY OF ST. FRANCIS, MINNESOTA **EDA LEASE REVENUE BONDS**STATE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	2	2011 2012			2012		2013	
	AC	TUAL	BU	DGET	Е	STIMATE	I	BUDGET
Revenues:								
Investment earnings	\$	-	\$	-	\$	500	\$	800
Total revenues		-		-		500		800
Expenditures:								
5.440								
Debt Service:								
Principal:								405.000
Regular		-		-		-		195,000
Interest		-		-		190,178		325,045
Paying agent fees		-		-		-		-
Total ave anditures						100 170		500 04 <i>5</i>
Total expenditures				-		190,178		520,045
Excess (deficit) of revenues								
over expenditures		_		_		(189,678)		(519,245)
over experience						(100,010)		(010,210)
Other financing sources (uses):								
Transfers in (out):								
General Fund		_		_		330,000		340,000
Water Fund		_		-		, -		82,500
Sanitary Sewer Fund		_		-		_		82,500
,								
Net increase (decrease) in								
fund balance		-		-		140,322		(14,245)
								. ,
Fund balance - January 1		-		-		-		140,322
Fund balance - December 31	\$		\$	-	\$	140,322	\$	126,077

This fund was set up in 2012 to account for the Lease Revenue Bonds sold by the EDA at the beginning of the year.

THIS PAGE LEFT BLANK INTENTIONALLY



# SUPPLEMENTARY INFORMATION

THIS PAGE LEFT BLANK INTENTIONALLY

City of St. Francis, Minnesota Demographic Statistics

		St. Francis		Anoka County		Metro Area	
Characteristics	Year	#	% Change From 1990	#	% Change From 1990	#	% Change From 1990
Population	1990	2,538		243,641		2,288,721	
	2000	4,910	0.0	298,084	0.0	2,642,062	0.0
	2010	7,218	47.0	330,844	11.0	2,849,567	7.9
	2020	10,400	111.8	407,710	36.8	3,334,000	26.2
	2030	12,800	160.7	425,260	42.7	3,608,000	36.6
Households	1990	760		82,437		875,504	
	2000	1,638	-35.0	106,428	-12.2	1,021,456	-8.6
	2010	2,520	0.0	121,227	0.0	1,117,749	0.0
	2020	4,000	58.7	156,220	28.9	1,362,000	21.9
	2030	5,000	98.4	172,250	42.1	1,492,000	33.5
Persons Per Household	1990	3.34		2.96		2.61	
	2000	3.00	15.3	2.80	7.3	2.59	5.7
	2010	2.86	10.2	2.73	4.6	2.55	4.1
	2020	2.60	0.0	2.61	0.0	2.45	0.0
	2030	2.56	-1.5	2.47	-5.4	2.42	-1.2
Employment	1990	793	<u></u>	N/A		1,273,773	
	2000	1,247	57%	110,091	-28.8	1,607,916	-24.4
	2010	1,537	94%	124,790	-19.3	1,544,613	-27.3
	2020	1,900	140%	141,970	-8.2	1,990,000	-6.4
	2030	2,220	180%	154,690	0.0	2,126,000	0.0

Sources: 1990, 2000 and 2010 -- U.S. Census Bureau or American Community Survey 2020 and 2030 -- Metropolitan Council Estimates.

City of St. Francis, Minnesota Demographic Statistics

	St. Francis	St. Francis	St. Francis	Metro Area	Metro Area	Metro Area
Characteristics	In 1990	In 2000	In 2010	In 1990	In 2000	In 2010
Number of Persons	2,538	4,910	7,218	2,288,721	2,642,062	2,849,567
Persons by Gender						
Female	49%	50%	51%	51%	51%	51%
Male	51%	50%	49%	49%	49%	49%
Number of Families	656	1,301	1,301	583,900	658,159	707,496
Number of Households	760	1,638	2,520	1,021,456	1,117,749	1,362,000
Persons per Household	3.34	3.00	2.86	2.61	2.59	2.55
Number of Housing Units	800	1,689	2,667	922,224	1,047,240	1,117,749
Number of Persons By Age						
0 - 19	44%	38%	34%	28%	29%	27%
20 - 24	6%	7%	6%	8%	7%	7%
25 - 34	22%	20%	16%	20%	16%	15%
35 - 64	25%	32%	38%	34%	39%	41%
65 - 74	2%	2%	4%	5%	5%	6%
75+	1%	1%	2%	4%	5%	5%
Persons by Race						
White	97%	95%	95%	91%	83%	76%
Non-white	3%	5%	5%	9%	17%	24%
Households by Type						
Family Households						
Married with children	46%	36%	30%	27%	26%	23%
Unmarried with children	17%	17%	16%	8%	9%	9%
Married without children	24%	26%	30%	31%	30%	31%
Non-family households	4%	7%	6%	8%	8%	8%
Lived alone	10%	13%	18%	25%	28%	29%

#### City of St. Francis, Minnesota Demographic Statistics

	St. Francis	St. Francis	St. Francis	Metro Area	Metro Area	Metro Area
Characteristics	In 1990	In 2000	In 2010	In 1990	In 2000	In 2010
Children By Age						
Under 5 Years Old	28%	28%	26%	31%	31%	27%
5 to 19 Years Old	72%	72%	74%	69%	69%	73%
Household Incomes						
Median	\$32,474	\$51,982	\$67,480	\$36,565	\$ 54,304	\$65,181
Highest Level of Education						
Did not graduate high school	16%	10%	7%	12%	9%	7%
High school graduate	42%	38%	40%	30%	24%	23%
Some college not degree	21%	31%	28%	21%	24%	22%
Associate degree	11%	11%	12%	9%	8%	9%
Bachelor degree	7%	6%	10%	20%	24%	26%
Graduate/Professional degree	2%	4%	3%	8%	11%	13%

#### CITY OF ST. FRANCIS, MINNESOTA

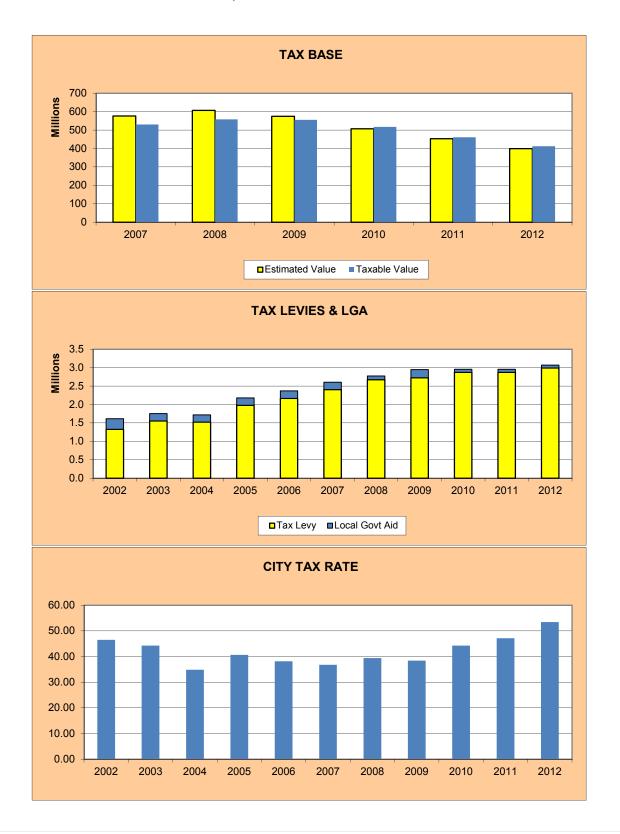
Miscellaneous Statistical Facts December 31, 2012

Year of incorporation Area of city			1974 23.7 sq miles	
Miles of roads: City State/County Private			47 26.9	
Total			4.5 78.4	
Water system:				
Number of hydrants City Private			269 68	
Number of wells Miles of water mains			3	
City Private Raw Abandoned			24.7 7.4 0.6 0.2	
Sewer system: Lift stations				
City Private Miles of sewer mains			12 2	
City Private Number of manholes			20.6 5.7	
City Private			504 142	
Fire protection: Number of stations Number of paid-per-call employees			1 22	
Police protection: Number of stations Number of full-time police officers			1 10	
Recreation: Parks (developed) Number of parks and playgrounds			83 14	acres
Employees: Full time (including police protection) Part time and temporary (including fire Council members	protection)		25 34 5	
	Local	State	National	
Elections:    Date of last elections    Number of registered voters    Number of votes cast    Percent of registered voters voting	Nov 02, 2010 3,925 2,485 63%	Nov 02, 2010 3,925 2,485 63%	Nov 04, 2008 4,425 3,652 83%	

CITY OF ST. FRANCIS Principal Taxpayers December 31, 2012 (Unaudited)

		2011/2012		
		Taxable	Net	Percent of
		Market	Tax	Total
Taxpayer		Value	Capacity	Tax Capacity
Alliant Tankayatama	Ammunition	12.065.100	204 222	4 400/
Alliant Techsystems	manufacturer	13,965,100	201,333	4.48%
ALS Properties Woodhaven LLC	Mobile Home Park	8,125,700	101,571	2.26%
St. Francis Realty LLC	Shopping Center	5,239,000	103,484	2.30%
King Exchange LLC	Shopping Center	3,523,100	68,962	1.53%
Connexus Energy	Utility	3,556,800	71,136	1.58%
Northern Capital Investements	Residential	2,256,100	28,201	0.63%
Central Bank	Financial Services	1,887,400	34,864	0.78%
Minnegasco Inc.	Utility	2,529,700	50,594	1.13%
Individual Family LP	Commercial	1,274,100	24,732	0.55%
Village Bank	Commercial	1,388,300	26,786	0.60%
		43,745,300	711,663	15.84%

### CITY OF ST. FRANCIS, MINNESOTA TAX BASE, TAX LEVIES AND TAX RATES



### CITY OF ST. FRANCIS, MINNESOTA TAX BASE, TAX LEVIES AND TAX RATES

#### TAX BASE

Year	Estimated	Taxable
Payable	Value	Value
2007	576,680,903	530,492,500
2008	606,300,761	557,796,700
2009	574,727,404	555,761,400
2010	507,098,392	517,621,700
2011	452,734,781	461,213,200
2012	399,249,358	411,814,985

#### **TAX LEVIES**

Year	Tax	Local	Total	
Payable	Levy	Govt Aid	Levy + LGA	
2002	1,328,713	283,385	1,612,098	
2003	1,554,373	197,454	1,751,827	
2004	1,521,752	197,454	1,719,206	
2005	1,979,977	200,000	2,179,977	
2006	2,167,157	200,000	2,367,157	
2007	2,402,157	200,000	2,602,157	
2008	2,672,615	100,000	2,772,615	
2009	2,724,202	222,535	2,946,737	
2010	2,873,160	80,940	2,954,100	
2011	2,873,160	80,940	2,954,100	
2012	2,988,086	80,940	3,069,026	

#### **TAX RATES**

		Overlapping Rates*				
Year	City	Anoka			Special	
Payable	Rate	County	ISD #15	ISD #728	Districts	
2002	46.515	37.976	29.061	46.051	4.513	
2003	44.264	38.469	28.665	41.428	4.637	
2004	34.852	35.765	19.149	31.107	4.233	
2005	40.652	33.581	18.598	32.996	4.443	
2006	38.145	32.543	23.167	36.105	4.016	
2007	36.786	31.094	24.716	33.352	3.912	
2008	39.380	31.453	23.269	32.491	5.224	
2009	38.401	32.445	20.992	36.300	3.797	
2010	44.265	35.574	24.970	40.142	4.317	
2011	47.139	40.376	28.896	43.489	4.478	
2012	53.406	42.265	32.835	45.548	3.225	

<sup>\*-</sup>Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all City property owners (e.g. the rates for special districts apply only to the proportion of the City's property owners whose property is located within the geographic boundaries of the special district).

THIS PAGE LEFT BLANK INTENTIONALLY

#### **GLOSSARY OF TERMS**

- **ACCOUNTING SYSTEM:** The total set of records and procedures which are used to record, classify, and report information on the financial status and operations of an entity.
- **ACCRUAL BASIS OF ACCOUNTING:** The method of accounting under which revenues are recorded when they are earned (whether or not cash is received at that time) and expenditures are recorded when goods and services are received (whether cash disbursements are made at that time or not).
- **APPROPRIATION:** An authorization made by the legislative body of a government which permits officials to incur obligations against and to make expenditures of governmental resources. Appropriations are usually made for fixed amounts and are typically granted for a one-year period.
- **ASSESSED VALUATION:** A valuation set upon real estate or other property by a government as a basis for levying taxes.
- **ASSETS:** Property owned by a government which has a monetary value.
- **BOND:** A written promise to pay (debt) a specified sum of money (called principal or face value) at a specified future date (called the maturity date{s}) along with periodic interest paid at a specified percentage of the principal (interest rate). Bonds are typically used for long-term debt.
- **BUDGET DOCUMENT:** The official written statement prepared by the budget office and supporting staff which presents the proposed budget to the legislative body.
- **CAPITAL ASSETS:** Assets of significant value and having a useful life of several years. Capital assets are also called fixed assets.
- **CAPITAL IMPROVEMENTS BUDGET:** A plan of proposed capital expenditures and the means of financing them. The capital budget is usually enacted as part of the complete annual budget which includes both operating and capital outlays. The capital budget normally is based on a capital improvement program.
- **CAPITAL IMPROVEMENT PROGRAM:** A plan for capital expenditures to be incurred each year over a fixed period of several future years setting forth each capital project, identifying the expected beginning and ending date for each project, the amount to be expended in each year, and the method of financing those expenditures.
- **CAPITAL OUTLAYS:** Expenditures for the acquisition of capital assets.

**CAPITAL PROJECTS:** Projects which purchaser construct capital assets. Typically a capital project encompasses a purchase of land and/or the construction of a building or facility.

- **CASH BASIS:** The method of accounting under which revenues are recorded when received in cash and expenditures are recorded when paid.
- **CONTINGENCY ACCOUNT:** A budgetary reserve set aside for emergencies or unforeseen expenditures not otherwise budgeted for.
- **CONTRACT:** A contract, for purposes of the bidding laws, is an agreement for the sale or purchase of supplies, materials, equipment, or the rental thereof or the construction, alteration, repairs or maintenance of real or personal property.
- **DEBT SERVICE:** Payment of interest and repayment of principal to holders of a government's debt instruments
- **DEFICIT:** (1) The excess of an entity's liabilities over its assets (See Fund Balance); (2) the excess of expenditures or expenses over revenues during a single accounting period.
- **DEPRECIATION:** (1) Expiration in the service life of capital assets attributable to wear and tear, deterioration, action of the physical elements, inadequacy or obsolescence; (2) that portion of the cost of a capital asset which is charged as an expense during a particular period.
- **ENTERPRISE FUND:** A fund established to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.
- **EXPENDITURES:** Where accounts are kept on the accrual or modified accrual basis of accounting, the cost of goods received or services rendered whether cash payments have been made or not. Where accounts are kept on a cash basis, expenditures are recognized only when the cash payments for the above purchases are made.
- **FISCAL DISPARITIES:** A distribution of 40% of the growth in commercial and industrial properties within the seven-county metropolitan area since 1971
- **FULL FAITH AND CREDIT:** A pledge of the general taxing power of a government to repay debt obligations (typically used in reference to bonds).

**FUND:** An independent fiscal and accounting entity with a self-balancing set of accounts recording cash and/or other resources together with all related liabilities, obligations, reserves, and equities which are segregated for the purpose of carrying on specific activities or attaining certain objectives.

- **FUND BALANCE:** The excess of a fund's assets over its liabilities. A negative fund balance is sometimes called a deficit.
- **GENERAL FUND:** The fund used to account for all financial resources except those required to be accounted for in another fund.
- **GENERAL OBLIGATION BONDS:** When a government pledges its full faith and credit to the repayment of the bonds it issues, then those bonds are general obligation (GO) bonds. Sometimes the term is also used to refer to bonds which are to be repaid from taxes and other general revenues.
- **GENERALLY ACCEPTED ACCOUNTING PRINCIPLES (GAAP):** Uniform minimum standards and guidelines for financial accounting and reporting. They govern the form and content of the financial statements of an entity. GAAP encompass the conventions, rules and procedures necessary to define accepted accounting practices at a particular time. They include not only broad guidelines of general application, but also detailed practices and procedures. GAAP provide a standard by which to measure financial presentations. The primary authoritative body on the application of GAAP to state and local governments is the GAAP.
- **GOVERNMENTAL ACCOUNTING STANDARDS BOARD (GASB):** The authoritative accounting and financial reporting standard-setting body for government entities.
- **GOVERNMENTAL FUNDS:** Funds used to account for the acquisition, use and balance of expendable financial resources and the related current liabilities-except those accounted for in proprietary funds and fiduciary funds. Under current GAAP, there are four governmental fund types: general, special revenue, debt service and capital projects.
- **GRANT:** A contribution of assets (usually cash) by one governmental unit or other organization to another. Typically, these contributions are made to local governments from the state and federal governments. Grants are usually made for specified purposes.
- **HOME RULE CHARTER:** A home rule charter City is one that has its powers and structure determined by an election of its citizens in adopting a charter, as opposed to a statutory City whose structure and powers are fairly well proscribed by state statute.
- **HOMESTEAD AND AGRICULTURAL CREDIT AID (HACA):** A property tax relief program that replaced the former homestead credit program and the agricultural credit program. HACA is tied to class rate reductions for certain classes of property.

**INFRASTRUCTURE:** The basic facilities, equipment, services and installations needed for the growth and functioning of a community. Includes roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems.

- **INTERGOVERNMENTAL REVENUES:** Revenues from other governments in the form of grants, entities, shared revenues or payments in lieu of taxes.
- **INTERNAL SERVICE FUND:** A fund used to account for the financing of goods or services provided by one department or agency to other departments or agencies of a government, or to other governments, on a cost reimbursement basis.
- **LEGAL DEBT LIMIT:** The maximum amount of outstanding gross or net debt legally permitted.
- **LEGAL DEBT MARGIN:** The legal debt limit less outstanding debt subject to limitation.
- **LEGISLATIVE:** Having the power to create laws.
- **LEVY:** (1) (Verb) To impose taxes, special assessments or service charges for the support of government activities. (2) (Noun) The total amount of taxes, special assessments or service charges imposed by a government.
- **LOCAL GOVERNMENT AID (LGA):** A state government revenue sharing program for cities and townships that is intended to provide an alternative to the property tax. LGA is distributed through a formula based on tax base, population, population decline, age of housing and the percent of market value classified as commercial or industrial.
- **MARKET VALUE:** An assessor's estimate of what property would be work on the open market if sold. The market value is set on January 2 of the year before taxes are payable.
- **MARKET VALUE HOMESTEAD CREDIT (MVHC):** A property tax relief program devised by the State government to give local property tax payers relief from the burden of local property taxes.
- **MODIFIED ACCRUAL BASIS:** The basis of accounting under which expenditures, other than accrued interest on general long-term debt, are recorded at the time liabilities are incurred and revenues are recorded when received in cash, except for material and/or available revenues, which should be accrued to reflect properly the taxes levied and revenue earned.
- **MATURITIES:** The dates on which the principal or stated values of investments or debt obligations mature and may be reclaimed.
- **OPERATING BUDGET:** A plan of financial operation embodying an estimate of proposed expenditures for the calendar year and the proposed means of financing them (revenue estimates).

- **PERA:** Public Employees Retirement Association
- **PERSONAL SERVICES:** A level of budgetary appropriations, which includes expenses for salaries, wages, and related employee benefits such as the City's share of retirement and insurance.
- **POLICE DEPARTMENT AID:** An intergovernmental revenue from the State to be used to maintain the Police Department. A premium tax of two percent is imposed on automobile insurance and apportioned to qualifying cities.
- **POLICY:** A set of guidelines used for making decisions.
- **RETAINED EARNINGS:** An equity account reflecting the accumulated earnings of the City's Water, Sanitary Sewer and Liquor Store Fund.
- **REVENUE:** The term designates an increase to a fund's assets which:
  - does not increase a liability (e.g., proceeds from a loan);
  - does not represent a repayment of an expenditure already made;
  - does not represent a cancellation of certain liabilities; and
  - does not represent an increase in contributed capital.
- **REVENUE ESTIMATE:** A formal estimate of how much revenue will be earned from a specific revenue source for some future period; typically, a future fiscal year.
- **SPECIAL ASSESSMENT:** A compulsory levy made against certain properties to defray part or all of the cost of a specific improvement or service deemed to primarily benefit those properties.
- **SPECIAL REVENUE FUND:** A fund used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditure for specified purposes.
- **SUPPLIES:** A level of budgetary appropriations, which includes expenses for commodities that are used such as office supplies, operating supplies, repair and maintenance supplies.
- **TAX CAPACITY:** A valuation set upon real estate and certain personal property by the County Assessor as a basis for levying property taxes. The assessor determines the estimated market (resale) value of property. This value is converted to tax capacity by a formula specified in state law.
- **TAX CAPACITY RATE:** The property tax rate which is based on the taxes levied as a proportion of the property value. A tax rate of 30.751% produces \$30.75 of taxes on each \$100 of tax capacity that a property is valued at.

**TAX LEVY:** The total amount to be raised by general property taxes for the purposes stated in the resolution certified to the County Auditor.

**TRANSFER:** Transfers of assets between funds.

#### **Acronyms**

CAFR Comprehensive Annual Financial Report

CIP Capital Improvement Plan

EDA Economic Development Authority

EMV Estimated Market Value FTE Full Time Equivalent

GAAP Generally Accepted Accounting Principles
GASB Governmental Accounting Standards Board
GFOA Government Finance Officers' Association

GO General Obligation
LGA Local Government Aid

MVHC Market Value Homestead Credit MVHE Market Value Homestead Exculsion

SAC Sewer Availability Charge

SIPC Securities Investor Protection Corporation

TIF Tax Increment Financing WAC Water Availability Charge