

March 6, 2018

MEMORANDUM

TO: Ms. Kate Thunstrom
City of St. Francis

FROM: Mr. Daniel Gatchell
Mr. Matt Mullins
Maxfield Research and Consulting, LLC

RE: Initial Market Assessment for Affordable and General Occupancy Market Rate
Rental Housing in St. Francis, Minnesota

Introduction/Purpose and Scope of Research

This memorandum contains an initial market assessment to evaluate the development potential for market rate rental and affordable general occupancy rental housing in St. Francis, Minnesota. Maxfield Research and Consulting, LLC (Maxfield Research) calculates demand for general occupancy rental housing based on 1) projected household growth, 2) turnover of existing households and 3) the amount of pending product in the surrounding market area.

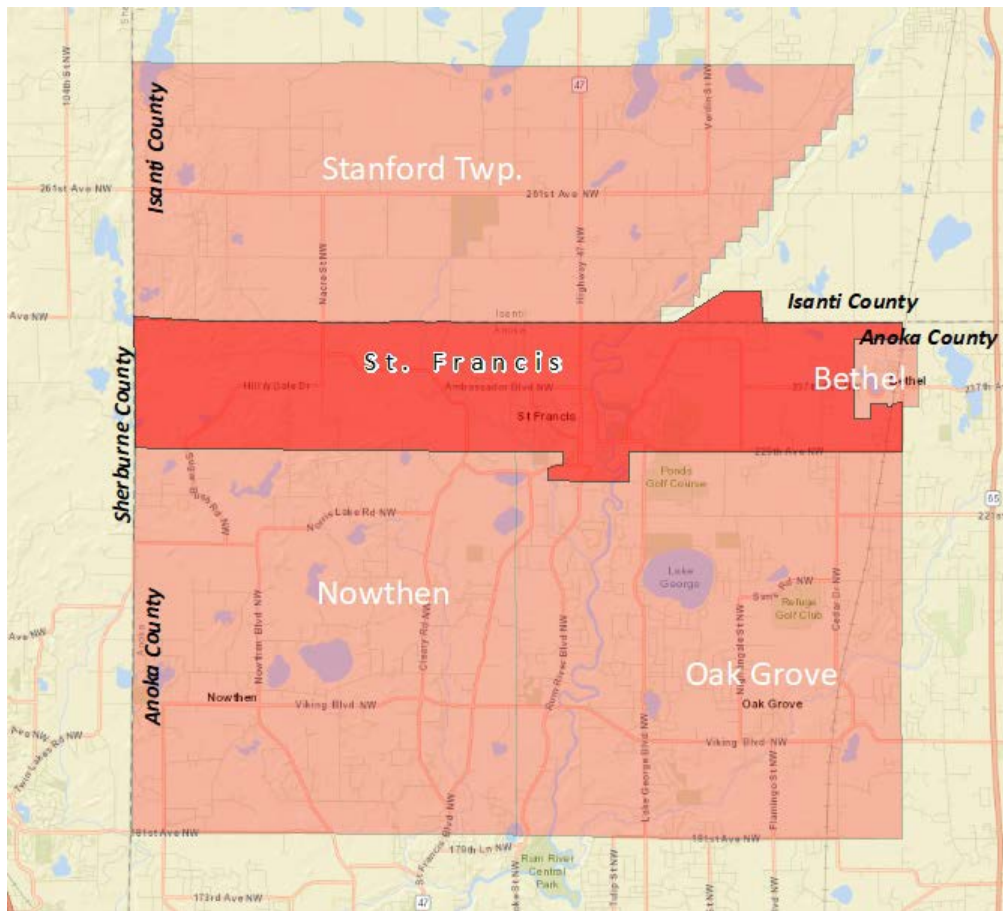
The scope of the study includes a demographic review of population and household growth trends, household income trends, household tenure, employment trends, an assessment of current market conditions for rental housing and a survey of newer market rate rental properties in the Market Area. Maxfield Research also inventoried pending developments in the surrounding area and provides an estimate of demand for additional market rate rental housing. The methodology used to calculate demand in this memorandum is proprietary to Maxfield Research but is consistent with methodologies used by analysts throughout the housing industry.

This report includes both primary and secondary research. Primary research includes interviews with rental property managers and data on existing and proposed rental properties. Secondary research is credited to the source when used, and is usually data from the U.S. Census or regional planning agencies. Secondary research is always used as a basis for analysis, and is carefully reviewed in light of other factors that may impact projections. All of the information on competitive rental housing projects and pending rental housing developments was gathered by Maxfield Research and is accurate to the best of our knowledge.

Primary Market Area Definition

Maxfield Research determined the draw area for general occupancy rental housing in St. Francis based on geographic and man-made barriers, commuting and community orientation patterns, renter leasing patterns, and our general knowledge of rental housing draw areas. Considering these factors, we determined a Primary Market Area (PMA) including the Cities of St. Francis, Bethel, Nowthen and Oak Grove as well as the Township of Stanford.

Primary Market Area



We estimate that 75% of the demand for general occupancy rental housing will be generated from the PMA. The remaining portion of the demand (25%) will come from outside the defined PMA.

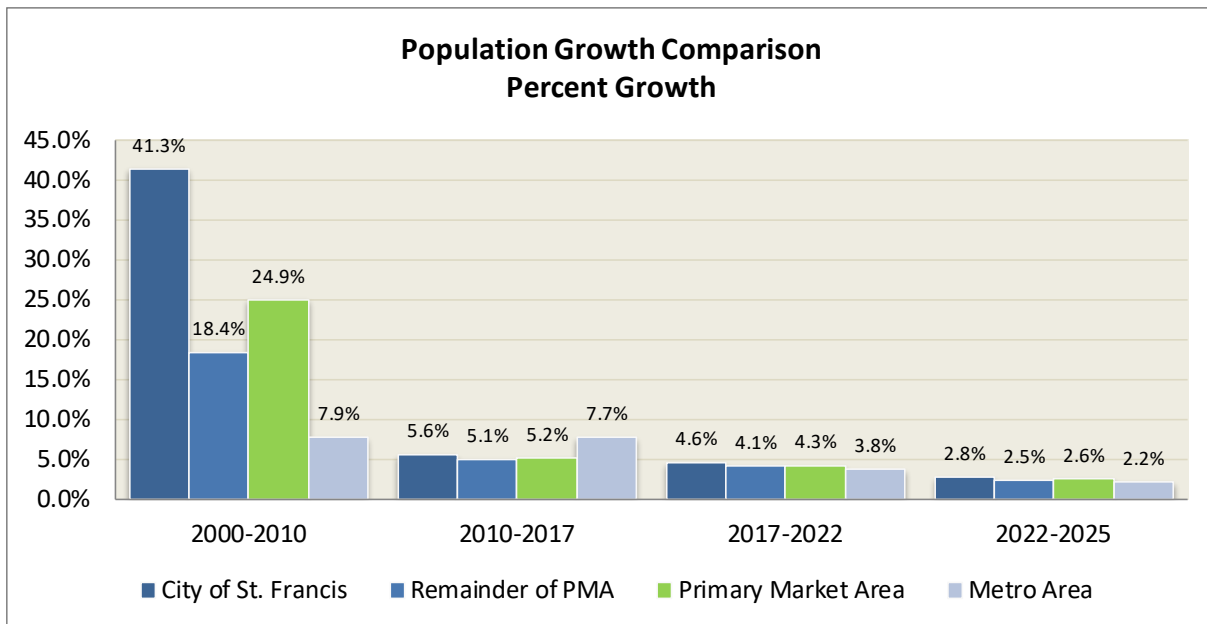
Population and Household Growth Trends

Table 1 presents population and household growth trends in the Market Area from 2000 to 2025. The 2000 and 2010 population and household figures were obtained from the U.S. Census Bureau. The 2017 estimates and projections for 2022 and 2025 were based on estimates and forecasts made by ESRI Inc. (a nationally recognized demographics firm) and the Metropolitan Council with adjustments made by Maxfield Research to reflect proportional anticipated growth to 2025.

The following are key points from Table 1.

- As of 2010, the PMA contained 22,425 people and 7,695 households. Between 2000 and 2010, the population increased 24.9% (4,474 people) while the number of households expanded 31.8% (1,858 households). The proportional change in population was lower relative to new households suggesting a trend toward shrinking household sizes in the PMA and fewer people, on average, in each household.
- In the PMA, the average household size decreased from 3.08 in 2000 to 2.91 in 2010, a decrease of -5.5%. The trend toward declining household sizes reflects a general shift in demographic factors that favor smaller households, such as a declining proportion of married couple households with children.
- From 2000 to 2010, the St. Francis portion of the PMA's population increased 41.3% (2,108 people) and the number of households increased by 824 or 48.6%. The average household sizes in the St. Francis portion of the PMA experienced the same decrease, dropping from 3.01 people per household to 2.86 people in 2010.
- We estimate that the PMA's population increased 5.2% to 23,599 between 2010 and 2017 (+1,174 people), while the number of households increased 5.6% to 8,124 (+429 households). The pace of growth escalated between 2010 and 2017 as the Metro Area pulled out of the Recession and experienced a surge in employment along with increased housing development.
- Between 2017 and 2025, the PMA is projected to add 1,647 people (+7.0%) and 584 households (+7.2%). The Metro Area is projected to experience 6.1% population growth and 9.6% household growth between 2017 and 2025.

TABLE 1 POPULATION AND HOUSEHOLD GROWTH TRENDS AND PROJECTIONS ST. FRANCIS MARKET AREA 2000 - 2025									
	Census		Estimate	Forecast		Change			
						2000-2010		2010-2022	
	2000	2010	2017	2022	2025	No.	Pct.	No.	Pct.
Population									
City of St. Francis	5,110	7,218	7,624	7,976	8,197	2,108	41.3%	758	10.5%
Remainder of PMA	12,841	15,207	15,975	16,636	17,049	2,366	18.4%	1,429	9.4%
Primary Market Area	17,951	22,425	23,599	24,612	25,246	4,474	24.9%	2,187	9.8%
Twin Cities Metro Area*	2,642,062	2,849,567	3,070,137	3,187,812	3,258,305	207,505	7.9%	338,245	11.9%
Households									
City of St. Francis	1,696	2,520	2,674	2,803	2,884	824	48.6%	283	11.2%
Remainder of PMA	4,141	5,175	5,450	5,680	5,824	1,034	25.0%	505	9.8%
Primary Market Area	5,837	7,695	8,124	8,483	8,708	1,858	31.8%	788	10.2%
Twin Cities Metro Area*	1,021,456	1,117,749	1,201,993	1,268,769	1,317,525	96,293	9.4%	151,020	13.5%
*Includes the 7- County Area (Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington Counties)									
Sources: US Census Bureau; ESRI; Maxfield Research & Consulting, LLC									



- Growth in the St. Francis portion of the PMA is projected to outpace the Remainder of the PMA, expanding by a total of 573 people (+7.5%) and 210 households (+7.9%) between 2017 and 2025. By comparison, the Remainder of the PMA is expected to experience 7.0% growth in population and 7.2% household growth.

Age Distribution

The age distribution of a community's population helps in assessing the type of housing needed. For example, younger and older people are more attracted to higher density housing located near urban services and entertainment while middle-aged people (particularly those with children) traditionally prefer lower-density single-family homes.

Table 2 presents the age distribution of the Primary Market Area population from 2000 to 2022. Information from 2000 and 2010 is sourced from the U.S. Census. The 2017 estimates and projections for 2022 were calculated by Maxfield Research based on information from ESRI, a reputable national demographics firm. The following are key trends about the age distribution of the Market Area's population.

- In 2017, the largest adult cohort by age in the PMA was 45 to 54, totaling an estimated 3,852 people (16.3% of the total population), followed by the 55 to 64 age group with an estimated 3,233 people (13.7%) and the 35 to 44 age group with an estimated 3,214 people (13.6%).

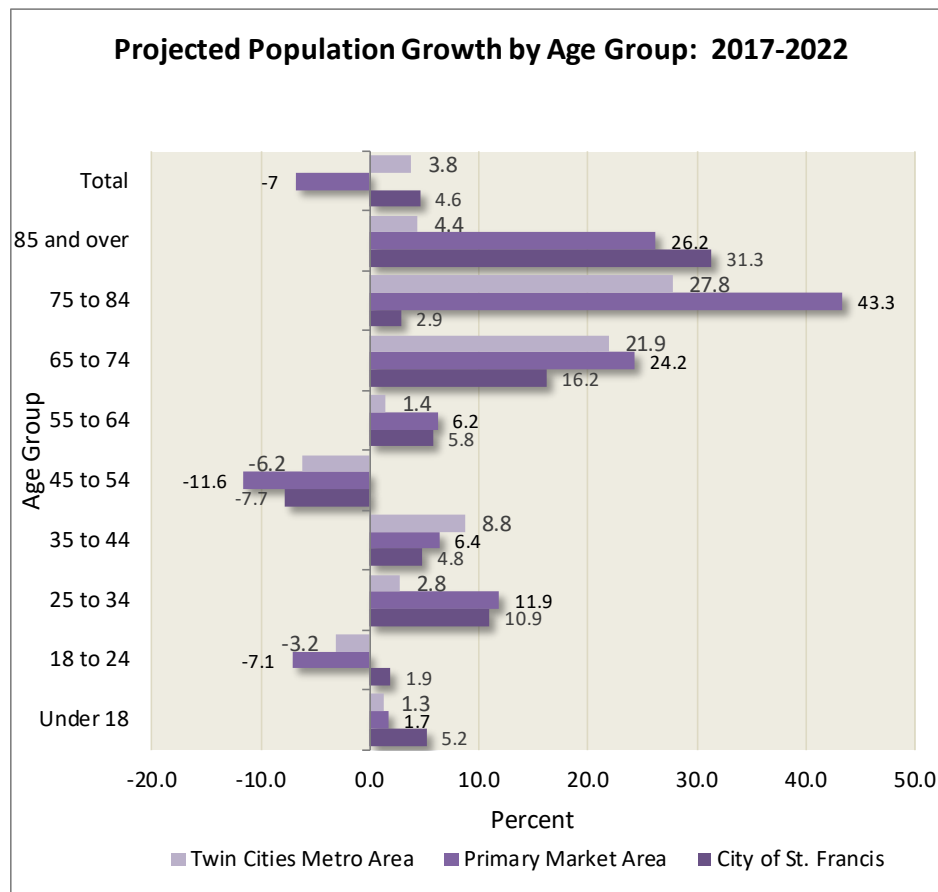


TABLE 2 POPULATION AGE DISTRIBUTION PRIMARY MARKET AREA 2000 to 2022								
Age	Census		Estimate	Projection	Change			
	2000	2010	2017	2022	2000-2010		2017-2022	
	No.	No.	No.	No.	No.	Pct.	No.	Pct.
City of St. Francis								
Under 18	1,730	2,336	2,257	2,374	606	35.0	117	5.2
18 to 24	462	541	584	595	79	17.1	11	1.9
25 to 34	959	1,149	1,173	1,301	190	19.8	128	10.9
35 to 44	869	1,222	1,181	1,238	353	40.6	57	4.8
45 to 54	456	963	1,072	989	507	111.2	-83	-7.7
55 to 64	263	540	761	805	277	105.3	44	5.8
65 to 74	107	312	390	453	205	191.6	63	16.2
75 to 84	53	129	174	179	76	143.4	5	2.9
85 and over	11	26	32	42	15	136.4	10	31.3
Total	4,910	7,218	7,624	7,976	2,308	47.0	352	4.6
Primary Market Area								
Under 18	5,852	6,467	6,130	6,236	615	10.5	107	1.7
18 to 24	1,338	1,625	1,751	1,626	287	21.4	-125	-7.1
25 to 34	2,538	2,498	2,908	3,253	-40	-1.6	345	11.9
35 to 44	3,648	3,554	3,214	3,419	-94	-2.6	205	6.4
45 to 54	2,424	4,059	3,852	3,405	1,635	67.5	-447	-11.6
55 to 64	1,324	2,491	3,233	3,433	1,167	88.1	200	6.2
65 to 74	507	1,214	1,775	2,205	707	139.4	430	24.2
75 to 84	211	415	612	877	204	96.7	265	43.3
85 and over	46	102	126	159	56	121.7	33	26.2
Total	17,888	22,425	23,599	24,612	4,537	25.4	1,013	4.3
Twin Cities Metro Area								
Under 18	697,534	725,965	737,038	746,970	28,431	4.1	9,932	1.3
18 to 24	244,226	238,457	255,791	247,717	-5,769	-2.4	-8,074	-3.2
25 to 34	411,155	420,311	443,631	455,898	9,156	2.2	12,267	2.8
35 to 44	469,324	391,324	406,476	442,118	-78,000	-16.6	35,642	8.8
45 to 54	363,592	440,753	413,846	388,257	77,161	21.2	-25,590	-6.2
55 to 64	200,980	326,007	398,393	404,151	125,027	62.2	5,758	1.4
65 to 74	130,615	163,425	246,832	300,953	32,810	25.1	54,121	21.9
75 to 84	90,292	97,442	112,148	143,308	7,150	7.9	31,159	27.8
85 and over	34,338	45,883	55,981	58,439	11,545	33.6	2,459	4.4
Total	2,642,056	2,849,567	3,070,137	3,187,812	207,511	7.9	117,675	3.8
Sources: U.S. Census Bureau; ESRI; Maxfield Research and Consulting LLC								

- The largest adult cohort in St. Francis was the 25 to 34 cohort at an estimated 1,173 people (15.4%). The 25 to 34 age cohort was also the largest age group in the Twin Cities Metro Area in 2017, representing 14.4% of the population.

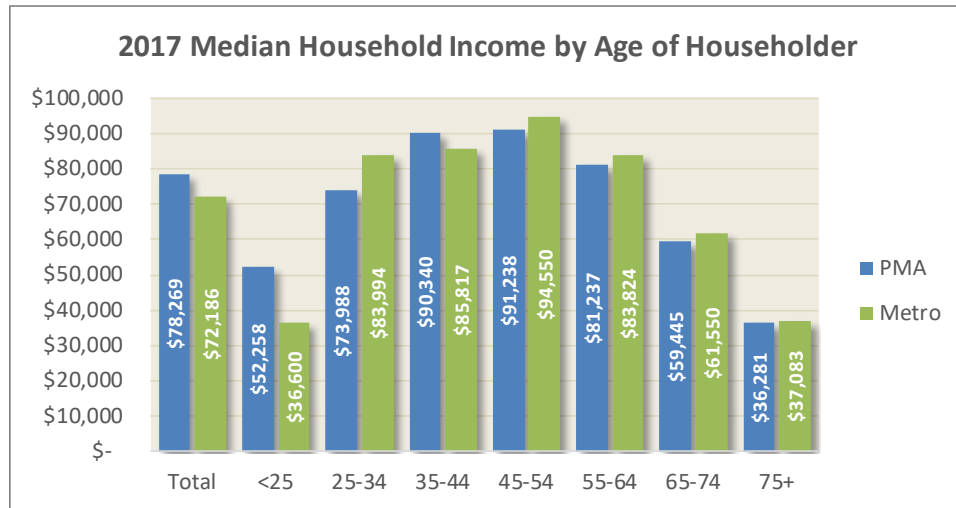
- The most rapid growth is expected to occur among older adults in the Market Area. Aging of baby boomers led to an increase of 1,167 people (88.1%) in the 55 to 64 population in the PMA between 2000 and 2010. As this group ages, all cohorts age 65 or greater are expected to experience increases in the next five years and beyond, particularly the 75 to 84 age group which is projected to grow 43.3% in the PMA (265 people).
- The Market Area is expected to see a decline in the middle age cohorts between 2017 and 2022. The 45 to 54 age group is projected to decline -7.7% in St. Francis, -11.6% in the PMA and -6.2% in the Metro Area.
- The loss projected for the middle age population is a result of the comparatively small number of people who will move into this age group between 2017 and 2022, a phenomenon known as the “baby bust.” The “baby bust” is often referred to the generation of children born between 1965 and 1980, an era when the United States birthrate dropped sharply.
- Although younger age groups have traditionally been drawn to rental housing, older adults between the ages of 45 and 64 are exhibiting a greater preference for rental housing due to shifting lifestyles. While the 45 to 54 age group is projected to contract over the next five years, the 55 to 64 cohort is projected to increase modestly by 6.2% (200 people) in the PMA.
- The younger age groups have traditionally been drawn to rental housing and continue to exhibit the highest proportions of renters in the Twin Cities. In the PMA, the 25 to 34 age population is expected to increase 11.9% (345 people) between 2017 and 2022, while the 35 to 44 age group increases 6.4% (205 people) by 2022.
- Growth in the age 35 to 44 cohort is a result of the peak of the “echo boom” moving into this age group. Due to lifestyle and economic factors, a higher proportion of this age group now than in the past is likely to rent their housing for a longer period of time versus shifting over into the for-sale market.

Household Income

Household income data is important when considering the ability of households to pay different rent levels. In general, housing costs of up to 30% of income are considered affordable by the Department of Housing and Urban Development (HUD). Table 3 presents data on household income by age of householder for the Primary Market Area in 2017 and 2022. The data is estimated by ESRI and adjusted by Maxfield Research to reflect the most current local household estimates and projections. The following are key points.

- In 2017, the median household income was estimated to be \$78,269 in the PMA, 8.4% higher than the median income of \$72,186 in the Twin Cities Metro Area. As households

age through the lifecycle, household incomes tend to peak in their late 40s and early 50s. This trend is evident in the Market Area as the age 45 to 54 cohort has the highest estimated income at \$91,238 in the PMA and \$94,550 in the Metro Area.



- The median income in the PMA is expected to increase 8.8% over the next five years to \$85,132 in the PMA compared to 10.0% growth in the Metro Area. The average annual increase between 2017 and 2022 in the PMA (1.8%) is expected to be slightly lower than the historical annual inflation rate of 2.0% over the past ten years.
- Rental housing often targets younger renter households. The median household income in the PMA is \$52,258 for the under-25 age group and \$73,988 for the 25 to 34 age group. Households earning the median income for these cohorts could afford monthly housing costs estimated at \$1,306 and \$1,850, respectively. Households in the 35 to 44 age group that may delay buying a home could afford a monthly rent of \$2,259 based on the median household income of \$90,340.
- Based on average pricing of \$647 for one-bedroom units in the competitive set of newer rental properties in the PMA, a household will need to have an annual income of roughly \$26,000 or greater to not exceed 30% of its monthly income on housing costs. In 2017, approximately 7,371 PMA households are estimated to have incomes of at least \$26,000. By 2022, total income-qualified households are projected to increase to 7,707 households after accounting for inflation.

TABLE 3 HOUSEHOLD INCOME BY AGE OF HOUSEHOLDER PRIMARY MARKET AREA 2017 & 2022								
	Age of Householder							
	Total	Under 25	25-34	35-44	45-54	55-64	65 -74	75+
2017								
Less than \$15,000	372	11	38	45	52	96	79	51
\$15,000 to \$24,999	382	12	38	48	51	71	90	72
\$25,000 to \$34,999	520	14	75	73	87	104	84	83
\$35,000 to \$49,999	1,026	37	151	153	193	203	177	113
\$50,000 to \$74,999	1,523	39	273	267	356	308	204	77
\$75,000 to \$99,999	1,387	24	241	295	380	278	153	17
\$100,000 to \$149,999	1,937	15	241	457	560	446	197	22
\$150,000 to \$199,999	631	4	54	149	230	141	47	6
\$200,000+	347	3	24	90	115	91	23	1
Total	8,124	159	1,134	1,576	2,023	1,737	1,053	442
<i>Median Income</i>	<i>\$78,269</i>	<i>\$52,258</i>	<i>\$73,988</i>	<i>\$90,340</i>	<i>\$91,238</i>	<i>\$81,237</i>	<i>\$59,445</i>	<i>\$36,281</i>
2022								
Less than \$15,000	393	12	42	48	42	88	95	66
\$15,000 to \$24,999	384	12	38	40	35	64	99	96
\$25,000 to \$34,999	492	12	72	64	62	91	89	102
\$35,000 to \$49,999	965	35	144	130	139	173	192	152
\$50,000 to \$74,999	1,363	36	255	238	246	269	216	103
\$75,000 to \$99,999	1,343	24	259	282	302	272	179	25
\$100,000 to \$149,999	2,280	16	321	537	547	531	288	40
\$150,000 to \$199,999	804	6	80	188	247	192	79	12
\$200,000+	460	5	34	118	137	123	41	2
Total	8,483	158	1,245	1,645	1,757	1,803	1,278	598
<i>Median Income</i>	<i>\$85,132</i>	<i>\$53,799</i>	<i>\$80,194</i>	<i>\$100,990</i>	<i>\$102,693</i>	<i>\$93,653</i>	<i>\$67,198</i>	<i>\$37,352</i>
Change - 2017 to 2022								
Less than \$15,000	21	1	4	3	-10	-8	16	15
\$15,000 to \$24,999	2	0	0	-8	-16	-7	9	24
\$25,000 to \$34,999	-28	-2	-3	-9	-25	-13	5	19
\$35,000 to \$49,999	-61	-2	-7	-23	-54	-30	15	39
\$50,000 to \$74,999	-160	-3	-18	-29	-110	-39	12	26
\$75,000 to \$99,999	-44	0	18	-13	-78	-6	26	8
\$100,000 to \$149,999	343	1	80	80	-13	85	91	18
\$150,000 to \$199,999	173	2	26	39	17	51	32	6
\$200,000+	113	2	10	28	22	32	18	1
Total	359	-1	111	69	-266	66	224	156
<i>Median Income</i>	<i>\$6,863</i>	<i>\$1,541</i>	<i>\$6,206</i>	<i>\$10,650</i>	<i>\$11,455</i>	<i>\$12,416</i>	<i>\$7,753</i>	<i>\$1,071</i>
Sources: ESRI; Maxfield Research and Consulting LLC								

- Households between the ages of 20 and 35 are most likely to rent their housing, although there is a growing group of households over age 35 that are choosing to rent for lifestyle reasons, including a higher proportion of households age 55 to 64. In 2017, 43% of households under age 25 and 64% of households age 25 to 34 in the PMA are estimated to have incomes of at least \$60,000. Because younger householders are often willing to live with roommates, the percent income-qualified is likely slightly higher.

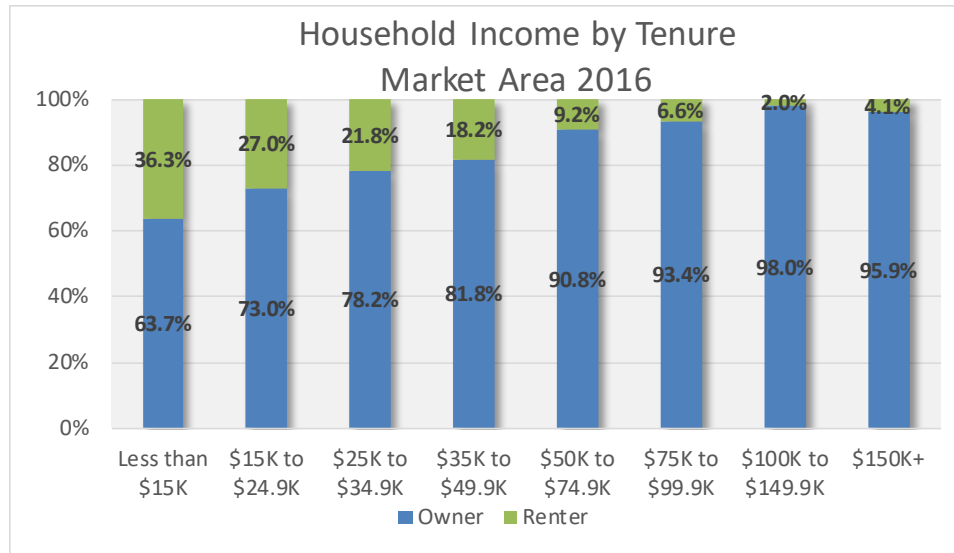
Tenure by Household Income

Table 4 shows household tenure by income for St. Francis and the Market Area in 2016. Data is an estimate from the American Community Survey. Household tenure information is important to assess the propensity for owner-occupied or renter-occupied housing options based on household affordability. The Department of Housing and Urban Development determines affordable housing as not exceeding 30% of the household's income. The higher the income, the lower percentage a household typically allocates to housing. Many lower income households, as well as many young and senior households spend more than 30% of their income, while middle-aged households in their prime earning years typically allocate 20% to 25% of their income.

TABLE 4 TENURE BY HOUSEHOLD INCOME PRIMARY MARKET AREA 2016												
	CITY OF ST. FRANCIS				PMA				TWIN CITIES METRO			
Income	Owner-Occupied	Pct.	Renter-Occupied	Pct.	Owner-Occupied	Pct.	Renter-Occupied	Pct.	Owner-Occupied	Pct.	Renter-Occupied	Pct.
Less than \$15,000	76	44.7%	94	55.3%	218	63.7%	124	36.3%	26,058	27.4%	68,872	72.6%
\$15,000 to \$24,999	140	74.9%	47	25.1%	309	73.0%	114	27.0%	34,787	39.2%	53,892	60.8%
\$25,000 to \$34,999	95	61.3%	60	38.7%	265	78.2%	74	21.8%	42,640	47.9%	46,341	52.1%
\$35,000 to \$49,999	271	75.9%	86	24.1%	789	81.8%	175	18.2%	75,289	56.0%	59,044	44.0%
\$50,000 to \$74,999	390	84.4%	72	15.6%	1,388	90.8%	140	9.2%	135,355	67.0%	66,809	33.0%
\$75,000 to \$99,999	442	90.8%	45	9.2%	1,383	93.4%	97	6.6%	124,601	77.9%	35,272	22.1%
\$100,000 to \$149,999	581	98%	14	2.4%	1,918	98.0%	39	2.0%	177,966	86.5%	27,796	13.5%
\$150,000+	167	94.9%	9	5.1%	848	95.9%	36	4.1%	170,547	93.3%	12,272	6.7%
Total	2,162	83.5%	427	16.5%	7,118	89.9%	799	10.1%	787,243	68.0%	370,298	32.0%
Median Household Income	\$78,917		\$39,236		\$82,584		\$41,043		\$92,375		\$41,668	
Sources: U.S. Census Bureau - American Community Survey; Maxfield Research and Consulting LLC												

Sources: U.S. Census Bureau - American Community Survey; Maxfield Research and Consulting LLC

- Typically, as income increases, so does the rate of homeownership. This can be seen in the Market Area, where the homeownership rate increases from 63.7% of households with incomes below \$15,000 to 97.4% of households with incomes above \$100,000.
- In 2016, the median incomes of owners was \$78,917 while the median incomes of renters was \$39,236 in St. Francis. Higher homeownership rates and household incomes in the Remainder of the Market Area reflect the rural character outside of St. Francis.
- A portion of renter households that are referred to as lifestyle renters, or those who are financially-able to own but choose to rent, have household incomes of \$50,000 or more (about 39% of the Market Area's renters in 2016). Households with incomes below \$15,000 are typically a market for deep subsidy rental housing (about 36% of the Market Area's renters in 2016).



Rent and Income Limits

Table 5 shows the maximum allowable incomes by household size to qualify for affordable housing and maximum gross rents that can be charged by bedroom size in the Twin Cities Metro Area Counties. These incomes are published and revised annually by the Department of Housing and Urban Development (HUD) and also published separately by the Minnesota Housing Finance Agency based on the date the project was placed into service. Fair market rent is the amount needed to pay gross monthly rent at modest rental housing in a given area. This table is used as a basis for determining the payment standard amount used to calculate the maximum monthly subsidy for families at financially assisted housing.

TABLE 5 HUD INCOME AND RENT LIMITS TWIN CITIES METRO AREA - 2017								
	Income Limits by Household Size							
	1 pph	2 phh	3 phh	4 phh	5 phh	6 phh	7 phh	8 phh
30% of median	\$18,990	\$21,720	\$24,420	\$27,120	\$29,310	\$31,470	\$33,630	\$35,820
50% of median	\$31,650	\$36,200	\$40,700	\$45,200	\$48,850	\$52,450	\$56,050	\$59,700
60% of median	\$37,980	\$43,440	\$48,840	\$54,240	\$58,620	\$62,940	\$67,260	\$71,640
80% of median	\$50,640	\$57,920	\$65,120	\$72,320	\$78,160	\$83,920	\$89,680	\$95,520
100% of median	\$63,300	\$72,400	\$81,400	\$90,400	\$97,700	\$104,900	\$112,100	\$119,400
120% of median	\$75,960	\$86,880	\$97,680	\$108,480	\$117,240	\$125,880	\$134,520	\$143,280
	Maximum Gross Rent							
	EFF	1BR	2BR	3BR	4BR			
30% of median	\$474	\$543	\$610	\$678	\$732			
50% of median	\$791	\$905	\$1,017	\$1,130	\$1,221			
60% of median	\$949	\$1,086	\$1,221	\$1,356	\$1,465			
80% of median	\$1,266	\$1,448	\$1,628	\$1,808	\$1,954			
100% of median	\$1,582	\$1,810	\$2,035	\$2,260	\$2,442			
120% of median	\$1,899	\$2,172	\$2,442	\$2,712	\$2,931			
	Fair Market Rent							
	EFF	1BR	2BR	3BR	4BR			
Fair Market Rent	\$699	\$862	\$1,086	\$1,538	\$1,799			
Sources: HUD, Novogradac, Maxfield Research and Consulting LLC								

Table 6 shows the maximum rents by household size and AMI based on income limits illustrated in Table 5. The rents on Table 5 are based on HUD's allocation that monthly rents should not exceed 30% of income. In addition, the table reflects maximum household size based on HUD guidelines of number of persons per unit. For each additional bedroom, the maximum household size increases by two persons.

Household Tenure

Table 7 on the following page shows household tenure by age of householder for the PMA and the Metro Area in 2010 and 2016. Data for 2010 is obtained from the Decennial Census, while the 2016 data is an estimate from the 2012-2016 American Community Survey. The table shows the number and percent of renter- and owner-occupied housing units in the Market Area. All data excludes unoccupied units and group quarters such as dormitories and nursing homes. Household tenure information is important in understanding households' preferences to rent or own their housing. In addition to preferences, contributing factors include mortgage interest rates, household age, and lifestyle considerations, among others.

- In the PMA, 10.1% of all households rented in 2016, giving it a rental rate that was lower than the Metro Area (32% of households rented in 2016). Within the prime ownership years (35 to 64), 90.2% of households in the PMA owned in 2016, higher than 76% in the Metro Area.
- Typically, the youngest and oldest households rent their housing in greater proportions than middle-age households. This pattern is apparent among the younger Market Area households as a higher percentage 16.3% of the population under the age of 35 rents in the PMA as compared to 9.1% of ages 35+ that rent in the PMA. In the Metro area, 60% of Metro Area householders under the age of 35 rent.
- Roughly 7.8% of households under age 25 rented in the PMA in 2016 while 17.1% of households age 25 to 34 rented. These percentages are higher than the Metro Area which had 88% of households under age 25 and 54% of age 25 to 34 households renting in 2016.

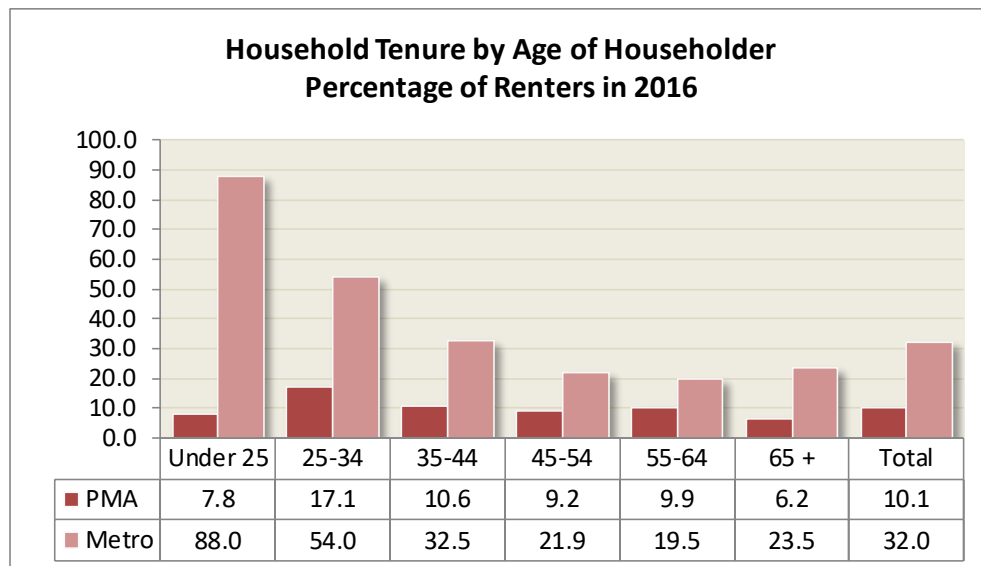
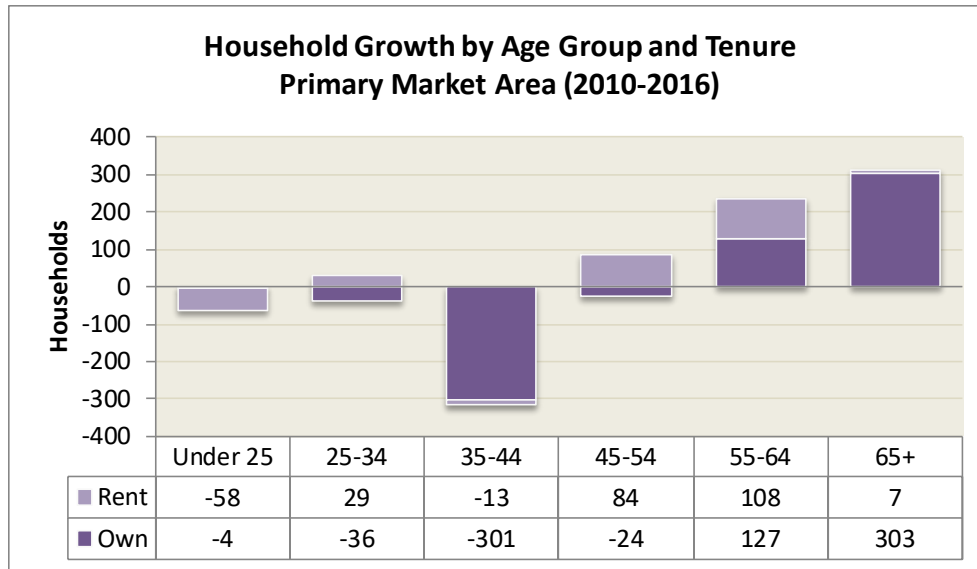


TABLE 7 TENURE BY AGE OF HOUSEHOLDER PRIMARY MARKET AREA 2010 and 2016									
Age		Primary Market Area				Twin Cities Metro Area			
		2010		2016		2010		2016	
		No.	Pct.	No.	Pct.	No.	Pct.	No.	Pct.
15-24	Own	98	59.8	94	92.2	7,947	16.0	5,094	12.0
	Rent	66	40.2	8	7.8	41,789	84.0	37,518	88.0
	Total	164	100.0	102	100.0	49,736	100.0	42,612	100.0
25-34	Own	893	85.8	857	82.9	102,236	50.6	97,272	46.0
	Rent	148	14.2	177	17.1	99,716	49.4	113,996	54.0
	Total	1,041	100.0	1,034	100.0	201,952	100.0	211,268	100.0
35-44	Own	1,625	90.5	1,324	89.4	154,678	72.3	141,851	67.5
	Rent	170	9.5	157	10.6	59,303	27.7	68,381	32.5
	Total	1,795	100.0	1,481	100.0	213,981	100.0	210,232	100.0
45-54	Own	2,096	94.4	2,072	90.8	202,404	79.8	187,902	78.1
	Rent	125	5.6	209	9.2	51,379	20.2	52,796	21.9
	Total	2,221	100.0	2,281	100.0	253,783	100.0	240,698	100.0
55-64	Own	1,345	96.1	1,472	90.1	162,595	82.6	177,726	80.5
	Rent	54	3.9	162	9.9	34,355	17.4	43,185	19.5
	Total	1,399	100.0	1,634	100.0	196,950	100.0	220,911	100.0
65-74	Own	712	94.6	882	95.8	85,347	82.6	106,028	82.3
	Rent	41	5.4	39	4.2	17,998	17.4	22,791	17.7
	Total	753	100.0	921	100.0	103,345	100.0	128,819	100.0
75-84	Own	236	90.4	315	88.5	50,083	75.6	51,696	76.1
	Rent	25	9.6	41	11.5	16,185	24.4	16,235	23.9
	Total	261	100.0	356	100.0	66,268	100.0	67,931	100.0
85+	Own	48	78.7	102	94.4	17,185	54.2	19,674	56.1
	Rent	13	21.3	6	5.6	14,549	45.8	15,396	43.9
	Total	61	100.0	108	100.0	31,734	100.0	35,070	100.0
TOTAL	Own	7,053	91.7	7,118	89.9	782,475	70.0	787,243	68.0
	Rent	642	8.3	799	10.1	335,274	30.0	370,298	32.0
	Total	7,695	100.0	7,917	100.0	1,117,749	100.0	1,157,541	100.0

Sources: U.S. Census Bureau; Maxfield Research and Consulting LLC

- The number of PMA renter households increased overall between 2010 and 2016. Households under 25, 35 to 44, 65 to 74, and 85+ saw declines in renter households. The total number of renter households residing in the PMA grew by an estimated 157 households, an increase of 24.5%. By comparison, the number of owner-occupied households in the PMA increased by 0.9% (+65 households) between 2010 and 2016.



- The largest overall increase occurred in the 55 to 64 age group in the PMA, as 108 renter households were added (200%) and the number of owner households expanded 9.4% (127 households).
- Substantial renter household growth also occurred in the 45 to 54 cohort with the addition of 84 renter households (67.2%).

Employment Trends

Employment characteristics are an important component in assessing housing needs in any given market area. These trends are important to consider since employment growth often fuels household growth. Typically, households prefer to live near work for convenience, which is a primary factor in choosing a housing location. This preference is particularly true among renters. Young adults entering the workforce, a primary target market for rental housing, often place great value on living near employment, education, shopping, and entertainment.

Employment Growth

Table 8 on the following page shows employment growth trends and projections from 2000 to 2025 based on the most recent information available from the Minnesota Department of Employment and Economic Development (DEED). Data for 2000, 2005, 2010, and 2016 represents the annual average employment for that year. Employment projections for 2020 and 2025 are based on data provided by Metropolitan Council and projected job growth trends.

TABLE 8
EMPLOYMENT GROWTH TRENDS AND PROJECTIONS
PRIMARY MARKET AREA
2000-2025

							Change					
	2000	2005	2010	2016	Projection	Forecast	2000-2010		2010-2016		2010-2020	
					2020	2025	No.	Pct.	No.	Pct.	No.	Pct.
St. Francis	1,135	1,517	1,504	1,533	2,200	2,299	369	32.5	29	1.9	696	46.3
Primary Market Area	2,144	3,054	3,236	3,638	4,399	4,748	1,092	50.9	402	12.4	1,163	35.9
<i>Twin Cities Metro Area ¹</i>	<i>1,600,741</i>	<i>1,593,962</i>	<i>1,543,872</i>	<i>1,704,925</i>	<i>1,828,000</i>	<i>1,869,000</i>	<i>-56,869</i>	<i>-3.6</i>	<i>161,053</i>	<i>10.4</i>	<i>284,128</i>	<i>18.4</i>
¹ MN DEED EDR 11 - 7 County Twin Cities; 2020 projection from Metropolitan Council												
Sources: Minnesota Department of Employment and Economic Development; Metropolitan Council; Maxfield Research and Consulting, LLC												

As employment growth fuels household growth, employment trends are a reliable indicator of housing demand. Typically, households prefer to live near work for convenience. However, housing is often less expensive in smaller towns, making commuting from outlying communities to work in larger employment centers attractive for households concerned about housing affordability. Employment growth is also tied strongly to transportation access.

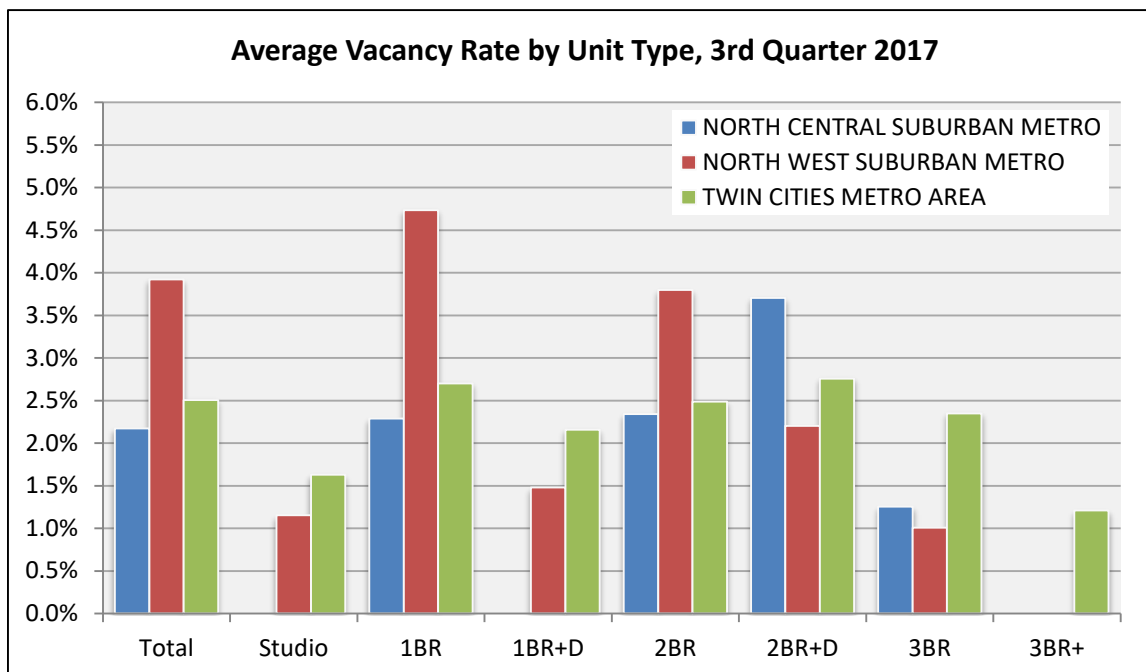
- In 2000, there were 2,144 reported jobs in the PMA, 1,135 of which were located in St. Francis. Employment in the PMA grew by 50.9 between 2000 and 2010, while St. Francis increased employment by 369 jobs (32.5%) during the same period.
- Data from the Quarterly Census of Employment and Wages indicates that employment in the PMA expanded 12.4% (402 jobs) between 2010 and 2016. St. Francis gained 29 jobs (1.9%) between 2010 and 2016.
- Job growth is expected in the PMA from 2016 to 2020. The PMA is projected to experience a 20.9% gain by 2020 (761 jobs). It is expected that many of these jobs (667 jobs) will occur in St. Francis which is projected to experience a 43.5% gain in jobs between 2016 and 2020.
- Another 349 jobs (7.9%) are expected to be added to the PMA between 2020 and 2025. St. Francis is expected to gain another 99 jobs in this same time. The pace of job growth is projected to slow after 2020, as the region will experience potential labor force shortages and a surge in retirements.

Overview of Rental Market Conditions

Table 9 on the following page displays average monthly rent and vacancy rate data from Marquette Advisors *Apartment Trends* report for the Twin Cities Metro Area along with the North Central Suburban Metro and North West Suburban submarkets surrounding. The data is shown for the third quarter of 2016 compared to the third quarter of 2017, the most recent data available.

- The equilibrium vacancy rate for rental housing is considered to be 5.0%. This allows for normal turnover and an adequate supply of alternatives for prospective renters. During the third quarter of 2017, the vacancy rate was 2.5% in the Twin Cities Metro Area, 2.2% in the North Central Suburban Metro submarket and 3.9% in the North West Suburban Metro submarket. In effect, the overall supply of rental housing in the areas near the PMA is well below the level considered adequate to meet demand.

- As illustrated in the following chart, vacancy rates were below equilibrium across all unit types in the submarkets near the PMA. Three-bedroom plus units had a vacancy rate of 0.0% and studio units had a vacancy rate of 1.2% or less. One-bedroom units were between 2.3% and 4.7% vacant, one-bedroom plus den were at 1.5% or less vacant, two-bedroom units were between 3.8% and 2.3% vacant, and two-bedroom plus den were between 3.7% and 2.2% vacant.



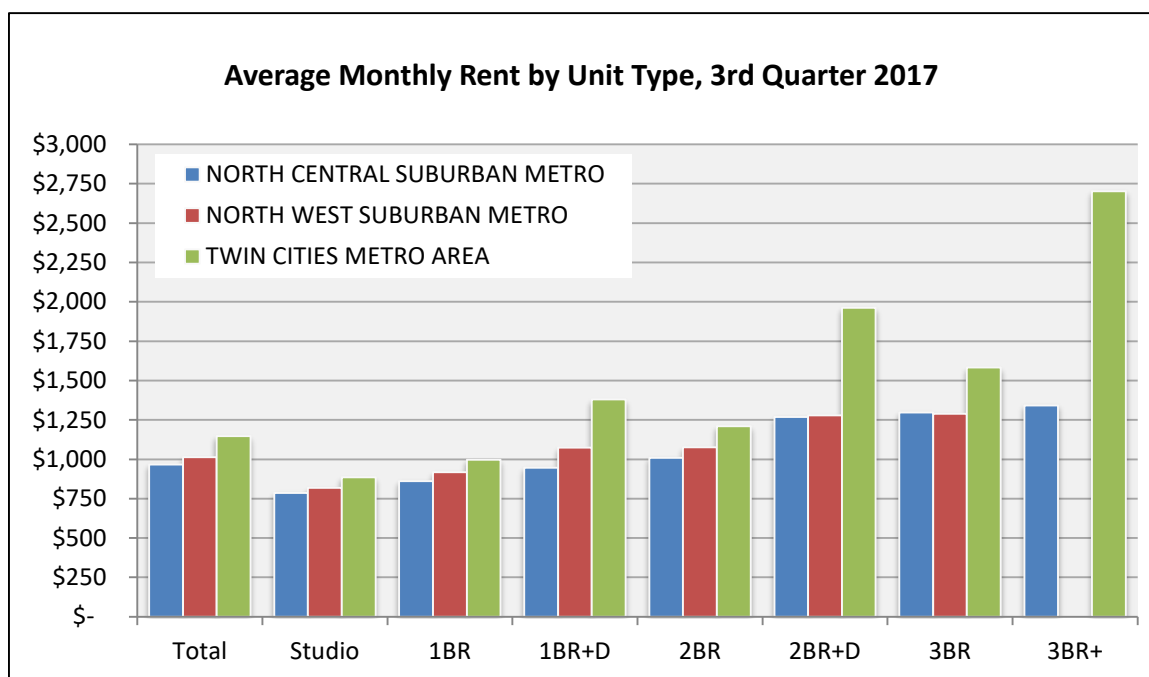
- Across the Metro Area, vacancies were lowest for three-bedroom plus units with vacancies at 1.2%. Studio units had a vacancy of 1.6%. One-bedroom units had a vacancy of 2.7% while one-bedroom plus den had a vacancy rate of 2.2%. Two-bedroom units had a vacancy rate of 2.5% and two-bedroom plus den had a vacancy rate of 2.8%. Three-bedroom units had a 2.4% vacancy rate. All vacancy rates are well below the 5% market equilibrium rate.
- Total vacancy in the North Central Suburban Metro submarket decreased from 3.5% in 2016 to 2.2% in 2017. In the North West Suburban Metro, the vacancy rate increased from 2.5% to 3.9% over the same period. Vacancy in the Twin Cities Metro stayed the same at 2.5%. Overall rents in the Metro Area have increased by 5.1% over the past year.

TABLE 9 AVERAGE RENTS/VACANCIES TRENDS NORTH CENTRAL, NORTH WEST SUBURBAN METRO'S AND TWIN CITIES METRO AREA Third Quarter 2016 to Third Quarter 2017										
		Total	Studio	1 BR 1 BR w/ Den	2 BR 2 BR w/ Den	3 BR	3 BR/D or 4BR	Average Change		
NORTH CENTRAL SUBURBAN METRO										
Q3/2016	Units	7,108	48	2,444	82	3,792	27	711	4	--
	No. Vacant	250	0	88	1	152	1	8	0	--
	Avg. Rent	\$943	\$824	\$843	\$871	\$990	\$1,305	\$1,297	\$1,334	1.6%
	Vacancy	3.5%	0.0%	3.6%	1.2%	4.0%	3.7%	1.1%	0.0%	1.1%
Q3/2017	Units	7,409	63	2,576	92	3,931	27	716	4	--
	No. Vacant	161	0	59	0	92	1	9	0	--
	Avg. Rent	\$967	\$787	\$861	\$947	\$1,010	\$1,268	\$1,298	\$1,342	1.5%
	Vacancy	2.2%	0.0%	2.3%	0.0%	2.3%	3.7%	1.3%	0.0%	-0.7%
NORTH WEST SUBURBAN METRO										
Q3/2016	Units	15,383	159	7,274	271	6,745	196	738	--	--
	No. Vacant	387	3	196	2	178	2	6	--	--
	Avg. Rent	\$971	\$745	\$868	\$1,093	\$1,033	\$1,225	\$1,268	--	2.8%
	Vacancy	2.5%	1.9%	2.7%	0.7%	2.6%	1.0%	0.8%	--	0.1%
Q3/2017	Units	14,689	173	5,806	270	7,420	227	793	--	--
	No. Vacant	576	2	275	4	282	5	8	--	--
	Avg. Rent	\$1,014	818	\$917	1,074	\$1,077	1,278	\$1,289	--	4.5%
	Vacancy	3.9%	0	4.7%	0	3.8%	0	1.0%	--	0.2%
TWIN CITIES METRO AREA										
Q3/2016	Units	133,003	6,936	58,776	3,301	55,178	1,638	6,620	554	--
	No. Vacant	3,338	138	1,661	69	1,333	32	101	4	--
	Avg. Rent	\$1,091	\$858	\$959	\$1,375	\$1,167	\$1,813	\$1,426	\$2,618	3.6%
	Vacancy	2.5%	2.0%	2.8%	2.1%	2.4%	2.0%	1.5%	0.7%	0.2%
Q3/2017	Units	139,527	7,854	61,324	3,153	57,009	1,559	6,976	1,652	--
	No. Vacant	3,497	128	1,656	68	1,418	43	164	20	--
	Avg. Rent	\$1,147	\$885	\$998	\$1,380	\$1,210	\$1,963	\$1,584	\$2,702	5.1%
	Vacancy	2.5%	1.6%	2.7%	2.2%	2.5%	2.8%	2.4%	1.2%	0.0%
Sources: GVA Marquette Advisors; Maxfield Research & Consulting, LLC										

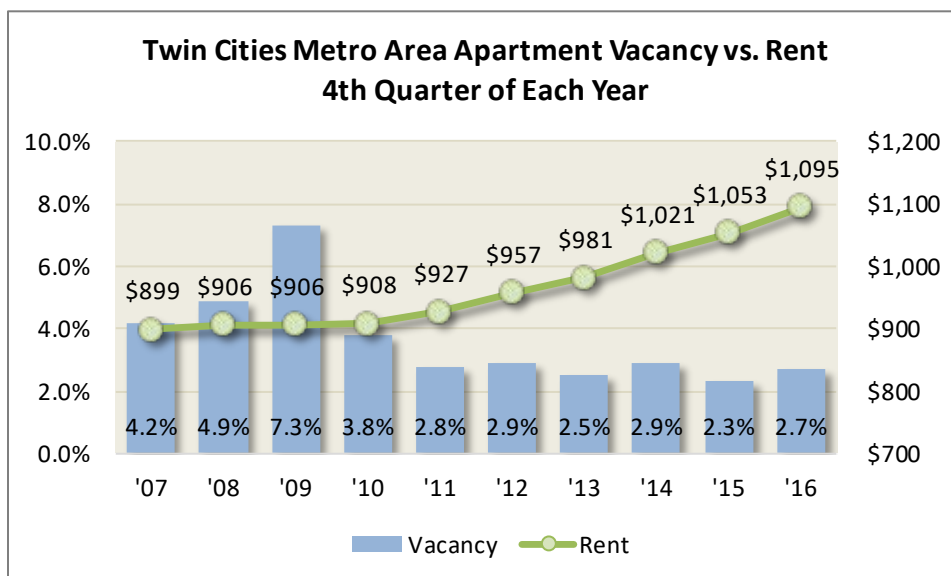
Sources: GVA Marquette Advisors; Maxfield Research & Consulting, LLC

- Two-bedroom units are the predominant unit type combining both the North Central and North West submarkets, representing 51.4% of the inventory, followed by one-bedroom units at 37.9% of the inventory. Three-bedroom units represent 6.8% of the inventory. Studio (1.1%), one-bedroom plus den units (1.6%), and two-bedroom plus den units (1.1%) make up a small proportion of the rental housing inventory. Three-bedroom plus represent less than 1% of the total supply.

- The Metro Area has a lower proportion of two-bedroom units (41%) but a higher proportion of one-bedroom units (44%). Roughly 5% of the units in the Metro Area have three-bedrooms and 2.3% have one-bedroom plus a den. Studio units represent 5.6% of the Metro Area inventory, while 1.1% of the units have two bedrooms plus a den, and 1.2% have more than three bedrooms. The Metro Area has higher proportions of one-bedroom plus den and the same proportion of two-bedroom plus den units than the North Central and North West submarkets.
- Average monthly rents increased 5.1% over the year to \$1,147 across the Metro Area, while the North Central increased rents by 1.5% and the North West submarket experienced a 4.5% increase in rents. At \$991, the average monthly rent between both submarkets is -13.6% lower than the Twin Cities average. We note however, that new product is charging rents considerably higher than the average noted for within submarkets.
- Average rental rates are \$967 in the North Central Submarket and \$1,014 in the North West submarket.



The following chart illustrates how the general occupancy apartment market recovered after struggling with rapidly rising vacancy rates between the fourth quarter of 2007 and the fourth quarter of 2009. Since 2009, apartment rents in the Metro Area have increased at an average rate of roughly 2.8% per year.



- The Metro Area's tight rental market can be partially attributed to a group of foreclosed homeowners that entered the rental market during the Great Recession and traditional renters, who are potential home-owners, staying in the rental market longer due to lifestyle preferences. Job growth is also contributing to demand for apartment units, as new people are relocating to the region for employment and moving into rental properties.
- Since 2011, the Metro Area has absorbed 2,700 units per year on average, slightly higher than the pace of new construction (average of 2,600 units delivered annually since 2011).
- Numerous projects are either under construction or in the development pipeline in the Twin Cities. Maxfield Research is tracking approximately 5,000 units that are under construction or scheduled to move forward. Much of the new construction is located in or near Downtown Minneapolis as over 4,000 new units have opened in the past three years, and roughly 1,500 units are currently under construction in or near Downtown Minneapolis. However, new market rate rental construction is making its way into suburban locations.

Selected Market Rate Apartment Developments

Maxfield Research compiled detailed information for a select group of the newest market rate apartment properties in or near the PMA that would compete either directly or indirectly with general occupancy apartment units on the subject property.

Data on these competitive properties is presented in Tables 9 and 10 on the following pages. Rents shown are quoted rental rates and were not adjusted to include or exclude utilities. Most new rental properties (post 2010) require the tenant to pay most, if not all, of the utilities.

Competitive Properties Location Map

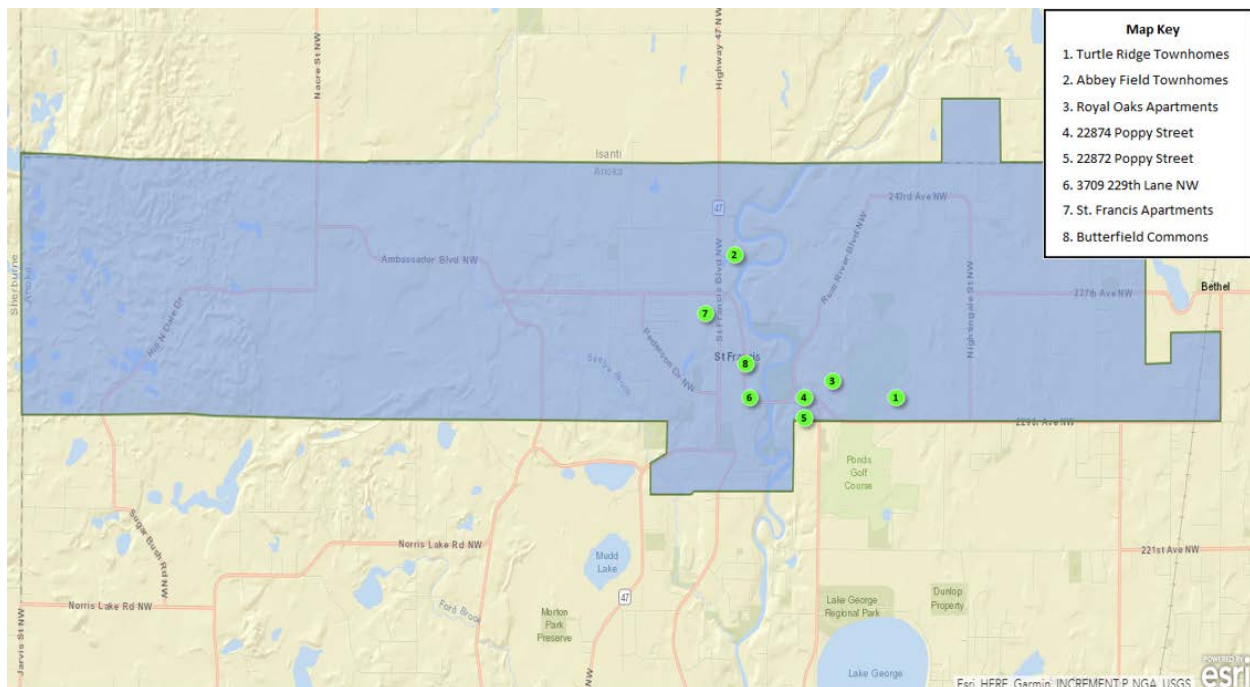


TABLE 10 SELECT GENERAL OCCUPANCY RENTAL PROJECTS PRIMARY MARKET AREA JANUARY 2018										
Project Name/Location Contact Information	Year Built / Remodeled	No. of Units	Total Vacant	Unit Description			Monthly Rent		Rent/sq. ft.	
				Type	No.	Size	Min	Max	Min	Max
AFFORDABLE AND SUBSIDIZED HOUSING RENTAL PROJECTS										
Turtle Ridge Townhomes	2001	30	1	2BR	10	1,015 - 1,298	\$841		\$0.83	
2648 230th Court NW			vacancy rate: 3.3%	3BR	20	1,169 - 1,438	\$973		\$0.83	
St. Francis	Notes / Resident profile: LIHTC Section 42. 29 units income restricted at 60% AMI.									
Abbey Field Townhomes	1982	42	2	2BR	24	898	\$957		\$1.07	
3911 233rd Ave NW			vacancy rate: 4.8%	3BR	18	1,000	\$1,102		\$1.10	
St. Francis	Notes / Resident profile: Basketball Court, Grill, Laundry Facilities, Laundry Service, Playground, Property Manager on Site.									
Total		72	3	4.2% vacant						
MARKET RATE GENERAL OCCUPANCY RENTAL HOUSING										
Royal Oaks Apartments	1989	42	3	1BR	21	750	\$841		\$1.12	
23010 & 23013 Kerry St NW			vacancy rate: 7.1%	2BR	21	1,022	\$973		\$0.95	
St. Francis	Notes / Resident profile: Royal Oaks consists of 2 building located at 23010 and 23013 Kerry Street. On-site laundry facilities, maintenance on site, property manager on site, AC, units with balcony.									
22874 Poppy St	1987	12	1	2BR	12	780	\$817		\$1.05	
St. Francis			vacancy rate: 8.3%	Notes / Resident profile: Laundry facility, playground						
22872 Poppy St	1986	12	1	2BR	12	850	\$895		\$1.05	
St. Francis			vacancy rate: 8.3%	Notes / Resident profile: ammenities include garages, on site laundry facility, cable ready, open floor plan, paid heat/water/garbabe removal. No pets allowed. Six months leases available.						
3709 229TH LN NW	1981	6								
St. Francis			vacancy rate:	Notes / Resident profile: Unable to locate property data for this development						
St. Francis Apartments	1979	24	4	1BR	12	550	\$544		\$0.99	
23543-23559 Degardner Cir NE			vacancy rate: 16.7%	2BR	12	611	\$608		\$1.00	
St. Francis	Notes / Resident profile: Online services, playground, property manager on site, curbside trash pickup, storage units, wheelchair accessible rooms									
Butterfield Commons	1978	4	0	1BR	1					
23160 Butterfield Dr. NW			vacancy rate: 0.0%	2BR	3					
St. Francis	Notes / Resident profile: Unable to locate property data for this development									
Total		100	9	9.0% vacant						
Source: Maxfield Research & Consulting										

The per square foot average rents presented are a weighted average based on the number of units in each development. Therefore, developments with a larger number of units of any one type contribute more toward the average than those with only a few units of a specific type. The points that follow summarize key observations for the selected rental properties. A total of 172 units is represented among eight properties located in the PMA.

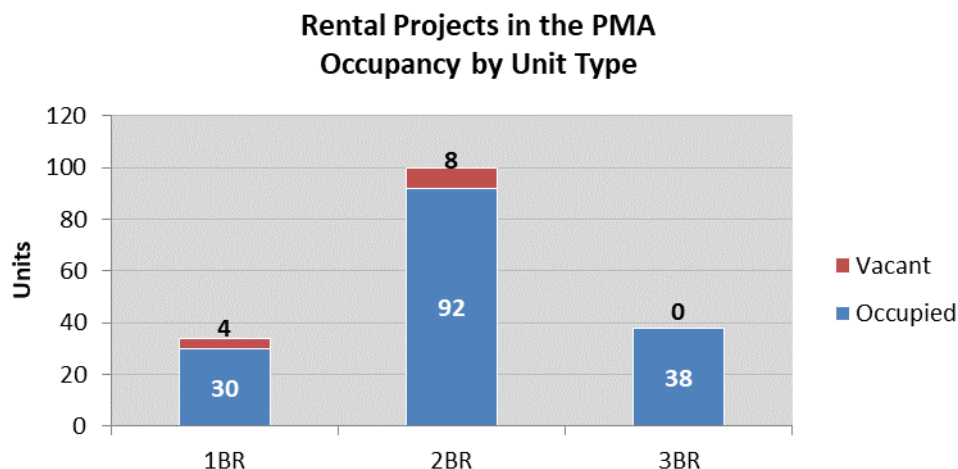
TABLE 11 SURVEYED UNIT TYPE SUMMARY GENERAL OCCUPANCY RENTAL DEVELOPMENTS JANUARY 2018								
Affordable and Subsidized						Monthly Rents		
Unit Type	Total Units	% of Total	Vacant Units ¹	% Vacant	Avg. Size	Range Low - High	Avg. Rent	Avg. Rent/ Sq. Ft.
2BR	34	47%	3	8.8%	1,070	\$841 - \$957	\$899	\$0.84
3BR	38	53%	0	0.0%	1,202	\$973 - \$1,102	\$1,037	\$0.86
Total:	72	100%	3	4.0%	1,136	\$841 - \$1,102	\$968	\$0.85

Market Rate General Occupancy						Monthly Rents		
Unit Type	Total Units	% of Total	Vacant Units ¹	% Vacant	Avg. Size	Range Low - High	Avg. Rent	Avg. Rent/ Sq. Ft.
1BR	34	34%	4	11.8%	700	\$544 - \$750	\$647	\$0.92
2BR	66	66%	5	7.6%	825	\$608 - \$973	\$880	\$1.07
Total:	100	100%	9	9.0%	762	\$544 - \$608	\$763	\$1.00

¹ Vacant units are calculated only from properties where information was provided by property management. Overall monthly rents are a weighted average.

Source: Maxfield Research and Consulting, LLC

- Roughly 66% of all units in the market rate general occupancy set are two-bedroom units and 34% of the units have one bedrooms. For affordable and subsidized developments 47% of units are 2 bedrooms and 53% are 3-bedroom units.



- On average, units in these market rate properties have an average of 762 square feet, with one-bedroom units being the smallest (700 square feet) and three-bedroom units being the largest at 1,202 square feet.
- Monthly rental rates range from a low of \$550 for 1-bedroom units at St. Francis apartments to a high of \$1,102 for a three-bedroom unit at Abbey Field Townhomes in St. Francis.
- Monthly rents average for market rate units are \$647 for one bedroom units and \$880 for two-bedroom units. Monthly rents for affordable and subsidized units are \$899 for two-bedroom units and \$1,037 for three-bedroom units.
- The weighted average monthly rent at these market rate projects is \$763 which equates to \$1.00 per square foot.
- The following list identifies the average per square foot rent for these properties along with their City and year built:

– Turtle Ridge Townhomes (2001)	St. Francis	\$0.83 per square foot
– Abbey Field Townhomes (1982)	St. Francis	\$1.08 per square foot
– Royal Oaks Apartments (1989)	St. Francis	\$1.03 per square foot
– 22874 Poppy Street (1987)	St. Francis	\$1.05 per square foot
– 22872 Poppy Street (1986)	St. Francis	\$1.05 per square foot
– 3709 229 th Lane NW (1981)	St. Francis	Unavailable
– St. Francis Apartments (1979)	St. Francis	\$0.99 per square foot
– Butterfield Commons (1978)	St. Francis	Unavailable

Pending Rental Developments

Maxfield Research reviewed city council meeting minutes from 2016 thru 2018 the Market Area to identify any new rental developments that are proposed, planned or under construction that may be competitive with the proposed development. As of February 8th 2018 there are no proposed, planned or under construction currently in the market area.

Affordable Rental Demand Calculations

Demand calculations analyze information from the demographic (demand-side) and market (supply-side) conditions for affordable rental housing. Table 12 presents a summary of demand calculations for affordable rental housing in the PMA over the next five years.

Demand for additional housing in the PMA will be generated by new households to the PMA as well as existing PMA residents seeking new housing. The PMA is projected to add 359 households from 2018 to 2023, as seen in the *Demographic Analysis* section of this report. Of this projected growth in households, we anticipate between 15% and 20% will seek rental housing, which is slightly higher than the current renter rate in St. Francis (10.1% in 2017). It is anticipated that a higher proportion of the population will seek rental housing in the short-term.

Maxfield Research & Consulting carefully reviewed data on household income, household size, and tenure in order to estimate the percentage of renter households in the PMA that would be qualified (based on income with adjustments for household size) and able to afford the rental rates at the proposed development. Based on this data, the target income is about \$15,000 to \$45,000. We estimate that 25% of rental demand would meet the general affordability, resulting in 13 to 18 units of demand for new affordable rental housing units from new household growth.

In addition to demand generated from household growth, a portion of demand between 2018 and 2023 will come from households outside of the PMA. We project that an additional 30% will come from outside the PMA. Including demand from outside the PMA, projected demand for new rental housing generated by household growth is estimated to be between 19 and 26 units between 2018 and 2023.

Additional demand for rental housing will also come from existing renter households in the PMA through normal turnover. In 2017 there is an estimated 799 renter households in the PMA. Based on data from the U.S. Census, about 56% of all renter households in the PMA are expected to move during the next five years. Of the expected 447 renters that are expected to move, we project that 25% will be income-qualified for affordable rental housing at 60% AMI or below.

TABLE 12 AFFORDABLE RENTAL HOUSING DEMAND ST FRANCIS PMA 2018 to 2023		
Demand from Projected Household Growth		
Projected new housing unit demand from household growth, 2018 to 2023	=	359
(times) Estimated rental demand	x	15% - 20%
(equals) Projected PMA demand for rental housing units	=	54 - 72
(times) % of Households Size & Income Qualified ¹	x	25%
(equals) Demand For Affordable Rental Housing, 2018 - 2023	=	13 - 18
(plus) Additional demand from outside PMA ²	+	6 - 8
(equals) Projected Study Area demand for new rental housing units	=	19 - 26
Demand from Existing Renter Households		
Number of renter households in PMA in 2017	=	799
(times) Estimated % Turnover between 2018 & 2023	x	56%
(equals) Total Existing Households Projected to Turnover	=	447
(times) % of Households Size & Income Qualified	x	25%
(equals) Demand For Affordable Rental Housing, 2018 - 2023	=	112
(times) Estimated % desiring new rental housing	x	20% - 25%
(equals) Demand from existing PMA households	=	22 - 28
Total Demand From Household Growth and Existing Households 2018 to 2023		42 - 54
(minus) Affordable units pending for development ⁴	-	0
(equals) Excess demand for affordable rental housing units	=	42 - 54
(times) Percent of demand capturable by subject Site	x	65%
(equals) Total demand capturable by subject Site	=	27 - 35
¹ Affordable to households earning 60% or below AMI, adjusted for household size. ² We estimate that household growth from outside the PMA will be 30%. ³ This figure is based on previous place of residence data between 2010 and 2015 from 2010 ACS. ⁴ At stabilized occupancy (95%).		
Source: U.S. Census American Community Survey, Maxfield Research Inc.		

Since new housing is typically more desirable than older housing, a portion of the existing renter households turning over will seek new units – we conservatively estimate 20% to 25%. We use 20% to 25% as a conservative percentage as a higher proportion of renters will desire new housing if they income-qualify since new developments have greater amenities and modern features. Using these figures, we estimate that about 22 to 28 existing PMA income-qualified renter households would seek new housing in the PMA between 2018 and 2023.

Combined, demand from household growth and from turnover of existing households results in total PMA demand for about 42 to 54 rental units between 2018 and 2023.

There are no affordable rental units pending in the PMA. No single Site can capture all of the excess demand in a PMA. We estimate that the Site in St. Francis can capture 65% of the market share, resulting in demand for 27 to 35 affordable units between 2018 and 2023.

Market Rate General Occupancy Rental Demand Calculations

Table 12 presents our calculation of general occupancy market rate rental housing demand for the PMA and assesses the potential for the subject property to capture a portion of demand. Factors considered include competitiveness of nearby rental properties, pending developments, demographic trends and population shifts, and the overall image and popularity of the neighborhood as a residential location. Potential demand is calculated from two categories:

1. From new household growth by age group based on the propensity of households to rent their housing in the Primary Market Area; and,
2. From existing households that will remain in the Market Area because new product is available and they value other area amenities including proximity to employment, entertainment and recreation.

First, we calculate potential demand from new income-qualified household growth over the next five years by age group based on the propensity of households to rent their housing. We focus on households between the ages of 18 and 64 that will account for the vast majority of rental demand on the subject property. We also include a portion (20%) of the demand generated by households age 65 and older, as a segment of this age group that is able to live independently could be drawn to a new general occupancy rental housing development on the subject property. The propensity to rent or own is based on 2015 American Community Survey figures by age cohort, adjusted upward to 2017.

Next, we calculate the percentage of renters who are income-qualified for market rate rental housing. For new market rate housing, household incomes must equal or exceed \$26,000 in order to afford a one-bedroom unit in the competitive set of newer market rate properties in and near the PMA.

The second part of the analysis calculates demand from existing households, or turnover demand. Younger households tend to be highly mobile, relative to older households. The youngest households are often unable to afford rents at the top of the market unless they receive assistance from their parents or desire a roommate. Mobility rates were identified by age group (utilizing Census data) and were applied to the existing household base.

Together with demand from projected household growth and turnover, the total demand for PMA market rate rental housing is summarized. In the PMA, total demand for income-qualified market rate housing over the next five years is 726 units. An additional proportion is added for households that would move to a rental project in the PMA who currently reside outside the PMA. We estimate that 25% of the demand potential for market rate rental housing in the PMA would be derived from outside the PMA, increasing demand to 968 units.

TABLE 12 PROJECTED DEMAND FOR MARKET RATE RENTAL HOUSING ST FRANCIS, MN PRIMARY MARKET AREA 2018 TO 2023					
	Number of Households				
	Age <25	Age 25 to 34	Age 35 to 44	Age 45 to 64	Age 65 & Over
Demand From Household Growth					
Projected Income-Qualified Household Growth 2018 - 2023	136	1,059	1,484	3,492	885
(times) Proportion estimated to be renting their housing ²	x 8%	17%	10%	9%	6%
(equals) Demand For Rental Housing, 2018 - 2023	= 11	180	148	314	53
Demand From Existing Households					
Estimated number of renter households in 2017	8	177	157	371	86
(times) Estimated % Turnover between 2018 & 2023	x 76%	75%	52%	52%	32%
(equals) Total Existing Households Projected to Turnover	= 6	133	82	193	28
(times) Percent of Households Income Qualified ²	x 85%	93%	94%	92%	75%
(equals) Total Number of Income-Qualified Households	= 5	123	77	177	21
(times) Estimated % Desiring New Rental Housing ³	x 16%	16%	16%	16%	16%
(equals) Demand From Existing Households	= 1	20	12	28	3
Total Demand From Household Growth and Existing Households	11	200	161	343	56
Demand Summary					
Total Market Area Demand for Rental Housing in PMA	=	726			
(plus) Demand from outside PMA (25%)	+	242			
(equals) Potential demand for rental housing in the PMA (2018 to 2023)	=	968			
(minus) Pending rental units in the PMA at equilibrium	-	0			
(equals) Excess demand for rental housing in the PMA (2018 to 2023)	=	968			
(times) Percent capturable on a Site in the PMA		20%			
(equals) Total Demand Capturable in the PMA (units)	=	194			
¹ \$26,000 in 2018 based on average pricing of one-bedroom units in the competitive set in and outside of the PMA.					
² Data from U.S. Census Bureau.					
³ Source - <i>The Upscale Apartment Market: Trends and Prospects</i> . Prepared by Jack Goodman of Hartrey Advisors for the National Multi Housing Council.					
Source: Maxfield Research & Consulting, LLC					

From the demand potential, we subtract pending rental developments in the PMA at market equilibrium (95% occupancy) to find the remaining excess demand in the Market Area. As of February 2018, there are no pending projects in the PMA.

We anticipate that a development in St. Francis could easily capture approximately 20% of the total excess demand potential in the PMA over the next five years. This capture rate takes into consideration the number and location of other developments that would satisfy demand.

Based on a 20% capture rate, we anticipate that a property in St. Francis could support 194 units of new general occupancy market rate rental housing between 2018 and 2023.

Conclusions Regarding Affordable and Market Rate General Occupancy Rental Housing in St. Francis

Multifamily rental housing has been a bright spot in the real estate industry over the past seven years; here in the Twin Cities Metro Area and nationally. The downturn in the housing market and the overall economic slowdown initially created increased demand for rental housing, but vacancy rates climbed steadily from 2007 through 2009 with increased home buying due to the tax credit and increased unemployment. However, vacancy rates declined in 2010 and 2011 and have since held steady while rental traffic has increased according to leasing personnel.

As of the 3rd quarter of 2017, the overall vacancy rate was 2.5% in the Metro Area and 3% in the submarkets comprising the PMA. However, the stabilized competitive market rate properties in and near the PMA are currently 9% vacant, suggesting that there is some current softness in the marketplace among general occupancy rental housing units in the PMA. At the same time, most the vacancies are located in older properties that lack amenities today's renters desire.

Because of the strong demand over the next five years, a variety of concepts or product types could be pursued in the City of St. Francis. Maxfield Research preliminary recommends the following rental development scenarios on for the City:

- Multiple apartment buildings with detached garages and a central common area;
- Traditional 3-story apartment building with underground/at-grade parking;
- Market Rate Rental townhomes; and
- Affordable Rental Townhomes.

Table 13 presents the recommended unit mix, sizes, and monthly fees for new market rate rental housing products and affordable townhomes. We have outlined two different multifamily apartment building concepts and a townhome row-style concept for market rate townhomes and affordable townhomes. Regardless of the market rate concept, we recommend a middle-to upper-bracket rental project that will feature a higher-level of features and community amenities today's renters seek. The incorporation of these amenities should meet or exceed the existing rental product in the PMA.

TABLE 13 PRELIMINARY UNIT SIZE/MIX/RENT RECOMMENDATIONS SITE IN ST. FRANCIS March 2018					
Unit Type	No. of Units	% of Total	Average Square Feet	Average Rent Range	Average Rent Per Sq. Ft.
Option A: Market Rate Multifamily Style Rental (Multiple buildings w/Detached Garages)					
1BR	20	40%	750 - 800	\$900 - \$995	\$1.20 - \$1.24
2BR	20	40%	1,000 - 1,150	\$1,200 - \$1,300	\$1.13 - \$1.20
2BR+Den/3BR	10	20%	1,200 - 1,350	\$1,400 - \$1,500	\$1.11 - \$1.17
Totals/Avg.	50	100%	995	\$1,169	\$1.17
Option B: Market Rate Multifamily Style Rental (At-grade or underground parking)					
Studio	6	9%	525 - 550	\$800 - \$825	\$1.50 - \$1.52
1BR	28	40%	700 - 800	\$950 - \$1,050	\$1.31 - \$1.36
1BR+Den	6	9%	850 - 950	\$1,100 - \$1,200	\$1.26 - \$1.29
2BR	22	31%	975 - 1,150	\$1,300 - \$1,475	\$1.28 - \$1.33
2BR+Den/3BR	8	11%	1,200 - 1,300	\$1,525 - \$1,675	\$1.27 - \$1.29
Totals/Avg.	70	100%	929	\$1,221	\$1.31
Option C: Market Rate Townhome Style Rental (with Attached Garages)					
2BR	30	50%	1,175 - 1,250	\$1,300 - \$1,400	\$1.11 - \$1.12
2BR+Den/3BR	30	50%	1,325 - 1,400	\$1,475 - \$1,600	\$1.11 - \$1.14
Totals/Avg.	60	100%	1,288	\$1,444	\$1.12
Option D: Affordable Townhome Style Rental (with Attached Garages)					
2BR	20	33%	975 - 1,050	\$1,175 - \$1,225	\$1.17 - \$1.21
2BR+Den/3BR	20	33%	1,150 - 1,200	\$1,300 - \$1,350	\$1.13 - \$1.13
Totals/Avg.	40	67%	1,094	\$1,263	\$1.15
Note: Pricing in 2018 dollars and can be trended upward by 2% prior to occupancy.					
Source: Maxfield Research & Consulting, LLC					

Affordable General Occupancy Multifamily Housing- There have been two affordable development built since 1980 in St. Francis. These developments have been successful and have only three vacancies at this time. Unlike the market rate supply, existing affordable properties are typically dominated by families with children who find it more difficult to afford ownership property and market rate rents.

The success of affordable developments in the market area continues to support the demand shown for affordable housing. These projects would have income-restrictions established by HUD and would likely target households with incomes between 50% to 80% of area median income; however, some could be workforce units with affordability up to 120% AMI.

We find that demand exists for about 35 affordable units through 2023. Affordable housing attracts household that cannot afford market rate housing units but do not income-qualify for deep subsidy housing. Affordable projects attract a broad group of people based on tenants based on the unit type. One-bedroom units target singles and couples, whereas two and three-bedroom units target families. Some retired seniors would also be attracted to an affordable concept. We recommend an affordable concept that would target residents at 50% to 60% AMI. Maxfield Research recommends a townhome-style affordable housing development.

Multifamily Concept (Multiple Buildings w/Detached Garages)

We recommend a concept that could have multiple buildings of about 50 units per building that would surround a central common-area building. Because the buildings would not have underground parking; the construction costs to develop these structures would be significantly less than a multifamily structure with underground parking. Buildings could be phased based on absorption and demand.

Maxfield Research recommends base monthly rents range from \$900 to \$995 for one-bedroom units (\$1.20 to \$1.24 PSF), \$1,200 to \$1,300 for two-bedroom units (\$1.13 to \$1.20 PSF), and from \$1,400 to \$1,500 for two-bedroom plus den or three-bedroom units (\$1.11 to \$1.17 PSF). Rent premiums should also be reviewed at the time of occupancy to ensure competitiveness with current market conditions. Finally, the recommended rents can be trended up by 2.0% annually prior to occupancy to account for inflation depending on overall market conditions. We recommend one-bedroom units from 750 to 800 square feet (40%), two-bedroom units from 1,000 to 1,150 square feet (40%), and two-bedroom dens or three-bedroom units from 1,200 to 1,350 square feet (20%). Combined, the average square footage is about 995 square feet with an average base rent of \$1,169 (\$1.17 per square foot).

We recommend the landlord provide professional management, grounds/common area maintenance, trash removal, and common-area Internet. Tenants should be responsible for gas, water, sewer, electricity, and the following optional fees: telephone, and cable or satellite television. The recommended utility break-out is similar to other new apartment buildings where the tenant pays for most utilities.

We recommend that the developer consider contracting for a master plan for cable/satellite television and internet connection to the units. This would likely result in a significant cost savings to the residents for these features.

Multifamily Concept w/At-Grade or Underground Parking

Alternatively, a traditional suburban-style multifamily development with underground parking or covered at-grade parking would also be well-accepted. However, because of increased construction costs the monthly rents would be higher and unit square footages could be slightly smaller. Maxfield Research recommends base monthly rents range from \$800 to \$825 for a studio unit (\$1.50 to \$1.52 PSF), \$950 to \$1,050 for one-bedroom units (\$1.31 to \$1.36 PSF), \$1,100 to \$1,200 for one-bedroom plus den units (\$1.26 to \$1.29 PSF), \$1,275 to \$1,475 for two-bedroom units (\$1.28 to \$1.31 PSF), and from \$1,525 to \$1,675 for two-bedroom plus den or three-bedroom units (\$1.27 to \$1.29 PSF). Rent premiums should also be reviewed at the time of occupancy to ensure competitiveness with current market conditions. Finally, the recommended rents can be trended up by 2.0% annually prior to occupancy to account for inflation depending on overall market conditions.

Maxfield Research recommends a variety of unit types from studio units to two-bedroom/den or three-bedroom units. We recommend studio units from 525 to 550 square feet (9%), one-bedroom units from 700 to 800 square feet (40%), one-bedroom den units from 850 to 950 square feet (9%), two-bedroom units from 975 to 1,150 square feet (31%), and two-bedroom dens for three-bedroom units from 1,200 to 1,300 square feet (11%). Combined, the average square footage is about 930 square feet with an average base rent of \$1,221 (\$1.31 per square foot).

We recommend the landlord provide professional management, grounds/common area maintenance, trash removal, and common-area Internet. Tenants should be responsible for gas, water, sewer, electricity, and the following optional fees: telephone, and cable or satellite television. The recommended utility break-out is similar to other new apartment buildings where the tenant pays for most utilities.

We recommend that the developer consider contracting for a master plan for cable/satellite television and internet connection to the units. This would likely result in a significant cost savings to the residents for these features.

Townhome Concept

A townhome row-style concept or other related concept would also be well-received in St. Francis. Townhomes are very popular for a variety of household types; from families with children, professionals, and older adults these units are attractive to a variety of market segments. For a townhome concept, we recommend a concept that includes 50 units; however, this could be increased as demand warrants and should the site allow for more density.

Maxfield Research recommends base monthly rents range from \$1,300 to \$1,400 for two-bedroom units (\$1.11 to \$1.12 PSF) and from \$1,475 to \$1,600 per month for two-bedroom plus den or three-bedroom units (\$1.11 to \$1.14 PSF). Rent premiums should also be reviewed at the time of occupancy to ensure competitiveness with current market conditions. Finally, the recommended rents can be trended up by 2.0% annually prior to occupancy to account for inflation depending on overall market conditions. Similar to the multifamily concept, the tenant should pay for most utilities while the landlord provides exterior maintenance and garbage removal.

Maxfield Research recommends two-bedroom and larger unit types. We recommend two-bedroom units from 1,175 to 1,250 square feet (50%) and two-bedroom dens or three-bedroom units from 1,325 to 1,400 square feet (50%). Combined, the average square footage is about 1,290 square feet with an average base rent of \$1,444 (\$1.12 per square foot).

Suggest Features and Amenities

The following bullet points outline the recommended in-unit features and community amenities that should be incorporated into the new apartment concepts. These recommendations exceed the features and amenities that are available at the existing rental developments in the PMA.

In-Unit Features (Apartment Style & Townhome Style)

- Open floor plans with over-sized windows maximizing natural light;
- 9' ceilings (or higher);
- Individually climate controlled heating with central air conditioning;
- Full kitchen appliance package (including refrigerator, range, dishwasher, microwave oven, exhaust system, and garbage disposal) and kitchen center-island;
- Granite or other solid surface countertop and similar backsplash;
- In-unit washer/dryer (full-size or side-by-side), window treatments, and walk-in closets;
- Private balcony or patio;
- Wired for high-speed Internet; recommend wireless system; and,
- Gas fireplaces, private front entrances, and individual water heaters (townhome units only).

Building Features & Amenities (Can be incorporated into the multifamily apartment building(s) or a common clubhouse building)

- Community room with full serving kitchen, central clubhouse, large screen TV and a high-quality sound system, gas fireplace;
- Centrally located elevator (apartment-style only);
- On-site office and business/conference center;
- Covered parking garage and car wash area (luxury apartment only);
- Outdoor community terrace with gas grills;
- Extra storage, bike rack and bike storage (secured);
- Common area Wi-Fi;
- Fitness room;
- Trash & recycling room (each floor recommended); and
- Playground (optional).

Parking

For the apartment-style concept with detached garages we recommend including one detached garage stall in the monthly rent and pricing additional garage stalls at \$60+ per month.

For the building with underground parking, we recommend parking fees of \$70+ per month per stall with free surface parking.

For the townhome-style concept(s), we recommend a two-stall attached garage to each unit that is included in the monthly rent.

Projected Absorption

Based on our review of demographics and growth in the Market Area, our assessment of the existing competitive market, and our experience with absorption of other new projects; we have recommended a preliminary absorption scheduled in Table 14. The projected absorption rates assume that the project would open for occupancy during the peak leasing season which begins in mid to late spring to allow for the maximum exposure to prospective renters and that an effective marketing campaign will be undertaken to generate awareness of the project. If the project comes on-line during the late fall or winter months, absorption will be slower, resulting in a slightly extended period from lease-up to stabilized occupancy.

Additionally, should a substantial amount of additional product come online beyond what has been identified in this market analysis, the lease-up period would likely be extended.

TABLE 14 PRELIMINARY ABSORPTION ESTIMATE ST. FRANCIS SITE CONCEPTS								
Product Type	Total Units	Prelease Pct.	Number Pre-Leased	Avg. Mo. Absorption			# Months to Equil.	
				Low		High	Low	High
MR Apartment - Detached Garages	50	25%	13	5.0	-	6.0	5.9	7.1
MR Apartment - Underground Parking	70	20%	14	5.0	-	6.0	8.9	10.6
MR Rental Townhomes	60	20%	12	5.0	-	6.0	7.6	9.1
Affordable Rental Townhomes	40	40%	16	6.0	-	7.0	3.3	3.8
Source: Maxfield Research & Consulting, LLC								